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## NOTICE OF MEETING

DATE: TUESDAY 7 DECEMBER 2010	
TIME: 1.30 pm	
VENUE: BOURGES/VIERSEN ROOMS - TOWN HALL	
CONTACT: Gemma George, Senior Governance Officer <b>Telephone: 01733 452268</b> <b>e-mail address: gemma.george@peterborough.gov.uk</b>	
Despatch date: 29 November 2010	

## AGENDA

PAGE NO 1. **Apologies for Absence** 2. **Declarations of Interest** 3. Minutes of the Meeting held on 26 October 2010 1 - 8 4. Peterborough Local Development Framework: Peterborough Planning 9 - 74 Policies Development Plan Document (Consultation Draft Version) 5. Peterborough Local Development Framework: Design In Selected 75 - 138 Villages Supplementary Planning Document (Consultation Draft Version)



There is an induction hearing loop system available in all meeting rooms. Some of the systems are infra-red operated, if you wish to use this system then please contact Gemma George on 01733 452268.

## MEMBERS OF PLANNING AND ENVIRONMENTAL PROTECTION COMMITTEE

Councillor North (Chairman), Councillor Lowndes (Vice-Chairman), Councillor Burton, Councillor Hiller, Councillor Serluca, Councillor Thacker, Councillor Todd, Councillor Ash, Councillor Lane and Councillor Harrington

Subs: Councillors Winslade and Swift

#### CASE OFFICERS:

Planning and Development Team:	Nicholas Harding, Theresa Nicholl, Lee Collins, Andrew Cundy, Paul Smith, Mike Roberts, Louise Lewis, Janet Maclennan, Astrid Hawley, David Jolley, Louise Lovegrove, Vicky Hurrell, Amanda McSherry
Minerals and Waste:	VACANT
Compliance:	Nigel Barnes, Anthony Whittle, Karen Cole, Julie Robshaw

#### NOTES:

- 1. Any queries on completeness or accuracy of reports should be raised with the Case Officer or Head of Planning Services as soon as possible.
- 2. The purpose of location plans is to assist Members in identifying the location of the site. Location plans may not be up-to-date, and may not always show the proposed development.
- 3. These reports take into account the Council's equal opportunities policy but have no implications for that policy, except where expressly stated.
- 4. The background papers for planning applications are the application file plus any documents specifically referred to in the report itself.
- 5. These reports may be updated orally at the meeting if additional relevant information is received after their preparation.



Minutes of a Meeting of the Planning and Environmental Protection Committee held at the Town Hall, Peterborough on 26 October 2010

#### Members Present:

Councillors – North (Chairman), Lowndes (Vice Chair), Hiller, Thacker, Todd, Winslade, Lane and Harrington

#### **Officers Present:**

Richard Kay, Policy and Strategy Manager Gemma Wildman, Principal Strategic Planning Officer Carrie Denness, Principal Solicitor Gemma George, Senior Governance Officer

#### 1. Apologies for Absence

Apologies for absence were received from Councillor Burton and Councillor Serluca.

Councillor Winslade attended as substitute.

#### 2. Declarations of Interest

Councillor Winslade declared that she had received written correspondence from Bidwells Property Consultants and also from Mr Dale McKean, a local resident of Eye.

The Legal Officer requested confirmation from the Committee that all Members had received the same two pieces of correspondence and all Members declared that they had received both items.

## 3. Peterborough Local Development Framework: Peterborough Site Allocations (Proposed Submission Version)

The Committee received a report which sought its comments on the draft Peterborough Site Allocations Development Plan Document (DPD) (Proposed Submission Version) prior to its presentation to Cabinet on 8 November 2010. The Committee was advised that this would be its last opportunity to view and comment on the document as a Committee.

The Site Allocations DPD covered the entire unitary area of the authority except for the city centre of Peterborough. The city centre was subject to its own equivalent plan (the City Centre Area Action Plan), which was due in 2011.

Members were advised that the Site Allocations DPD was considered to be the second most important statutory planning document for Peterborough after the Core Strategy. With regards to views of the public, it was probably the most sensitive planning document as, unlike the Core Strategy, it allocated specific sites for new development on a map. The public could therefore see what had been proposed in their community.

The Core Strategy was responsible for setting the headlines and 'broad' areas for growth and the Site Allocations DPD translated the Core Strategy into actual proposed development sites.

Members were further advised that the final stages of preparing the Site Allocations DPD were now being reached. Numerous consultations had taken place over the past 2-3 years, all of which had influenced what was to be included in what was known as the 'Pre-Submission' version of the plan. If approved by the Council, it would be made available for formal public comments and then 'submitted' to the Secretary of State, together with any comments received from the public. This therefore meant that the public's comments submitted at that stage would not be considered by the Council, but rather by an Inspector appointed by the Secretary of State. Under the current regulations, the Inspector had the final say on whether to accept or reject such objections.

The Site Allocations DPD had been prepared on the assumption that the Core Strategy would be found to be 'sound' by the Core Strategy Inspector. The Core Strategy hearing sessions had been scheduled to close on 15 October 2010 and it was hoped that the Inspectors report would be provided in time for the Cabinet meeting due to be held on 8 December 2010. If the Inspector found major fault with the Core Strategy then the Site Allocations DPD would be likely to require change, or even a complete re-think, however this situation was considered to be unlikely.

The Principal Strategic Planning Officer addressed the Committee and gave an overview of the document, including the changes that had been implemented since the previous round of consultation and the process that was due to be followed going forward.

The key points highlighted to the Committee were as follows:

- In 2008, consultation had been undertaken on all sites that had been submitted for development across the city
- Comments from the consultation had been taken on board and the sites had been assessed against detailed criteria
- A document, called the 'Preferred Options' document, had been produced. This document highlighted the sites that were considered to be the most suitable by the Council with regards to the amount of growth that was required
- The 'Preferred Options' document had been available for public consultation throughout March and April 2010
- During the consultation period, over 4000 objections had been received, a number of the responses were in relation to the sites in Eye, Helpston, Stanground and Facet
- Representations had been received from land owners with regards to sites that had not been included as preferred sites
- The information gathered had been used to re-assess the sites and the 'proposed submission stage' had now been reached
- After the approval of the document by Full Council, the statutory six week consultation would begin in early 2011
- The comments received from the consultation would be submitted to the Secretary of State who would then appoint an Independent Planning Inspector to carry out a detailed examination
- If there were any outstanding issues arising from the consultation, these would be dealt with during the examination

- After the examination, the Inspector would issue a binding report that would come back for approval and adoption as the Council's Site Allocations Document
- The current proposals had been submitted to the Neighbourhood Council meetings for comment. These comments had been summarised and were highlighted in Appendix A to the committee report
- The proposals had also been presented to the Local Development Framework (LDF) Scrutiny Group on 18 October 2010
- Any sites that had been amended or any sites that were new since the Preferred Options Stage, were highlighted at the front of the DPD and were easy to identify
- One of the main changes to the DPD was that it no longer included gypsy and traveller sites however, the transit site at Norwood Lane was still included
- The Preferred Options document had not included any provision for cemeteries. During September 2010, a separate consultation had been conducted regarding the options for cemetery provision around Castor and Ailsworth. Comments had recently been reviewed and the preferred site had been identified as the site towards the North of the A47 along Marholm Road. This site had therefore been included in the DPD ready for consultation
- In the Preferred Options document the amount of urban housing had not met the numbers which had been laid out in the Core Strategy, therefore alternative sites had been looked into. One of the sites that had come forward was the former Freemans site. This site would provide an additional 460 dwellings
- The Perkins site had changed, having previously been shown as a mixed use employment site. Comments had been received which stated that the site should be used for housing. The site had not originally been identified for this use due to the fact that it was situated in Flood Zone 3. The Environment Agency had since updated its maps and the site was no longer situated in the Flood Zone, therefore it was able to be put forward for housing. This site would provide an additional 190 dwellings
- There had been numerous comments received objecting to the siting of gypsy and travellers on site SA3.3 (known locally as H137A). This gypsy and traveller site had subsequently been removed. There had also been objections received with regards to the site going right up to the Local Authority boundary and to the road. This would mean that there would be no separation between Stanground, Peterborough and Facet. The site had therefore been reduced in size to allow for a gap. The density had also been reduced meaning the overall number of dwellings on the site was now 110 instead of 210
- With regards to the Key Service Centres, those being Eye and Thorney, a significant number of objections had been received against the East of Eye development area in relation to its size and the siting of gypsy and travellers. This area had been reviewed during an informal consultation session with the Chair of the Parish Council, the Secretary and another member of the Parish Council. During this informal session it had been identified that any preferred development would remain north of Thorney Road, therefore removing development to the south and around the local school
- The site in Eye Green was to be retained, but there had been a slight reduction in numbers
- The site in-between the existing development and the Dalton Seed Factory was to be retained and would provide 60 dwellings. This site had originally included 1 hectare of employment land in the Preferred Options document and this hectare of land had been provided for to the east of the Dalton Seed Factory

- In Thorney, one site had been included in the Preferred Options document and another previously rejected site had been re-included, for which the most suitable location had been sought. This additional site would provide approximately 60 dwellings in the village of Thorney
- With regards to the Limited Growth Villages, the first of which being Newborough, the original site which had been allocated had provided 48 dwellings. Further land had been included in the site therefore increasing the number of dwellings to 60. Changes had also been undertaken in Helpston where there had been numerous objections received against the site on Broadwheel Road, this had lead to the allocation of dwellings on the site being reduced from 50 to 34. In Wittering there was a mixed use site to the South of the village that had been included in the Preferred Options document. In order to counteract some of the reductions that had taken place throughout the other Limited Growth Villages, this site had been increased from 100 dwellings to 160
- With regards to the District Centres, the first of which being the Orton District Centre, this had been reduced to provide 400 dwellings rather than the 500 highlighted in the Preferred Options document. Werrington District Centre had also been reduced from 180 dwellings to 100
- The Site Allocations DPD was a live document and there were changes that were due to be made to it prior to its submission to Cabinet on 8 December 2010. One of those changes was in relation to a mistake that had been highlighted with regards to the village envelope for Eye
- Along with the submission of the document to the appointed Planning Inspector, a Statement of Consultation was also due to be provided as part of the regulations. A supporting evidence document would also be submitted profiling each site

Members were invited to comment on the Site Allocations DPD document and the following issues and observations were highlighted:

- Members queried why the Ward Councillor for Eye and Thorney who was also a member of the Parish Council, was not happy with proposals contained within the DPD when it appeared that Eye Parish Council as a whole was happy with the document. Members were advised that the document had previously been through extensive statutory stages of consultation and the Parish Council had commented on each of those stages. There had since been a large amount of objections received against the proposals from Eye residents, over 1000 in total, and because of the scale of responses received, the Chairman of the Parish Council had once again been approached in order to talk through suggestions with regards to reducing the number of houses on the site. Through these discussions, the impression had been given that the Parish Council would be more comfortable with a reduced site, particularly if this included no development to the south of Thorney Road and limited development to the north of Thorney Road. The Parish Council had not provided a formal response to the proposals, this response would form part of the consultation process, due to be undertaken in January 2011
- A query was raised regarding how sites had been allocated in the first instance and why other sites had not been chosen, particularly in relation to a specific site in Thorney. The Committee was advised that the Core Strategy set out the targets for the numbers of dwellings to be built in the Key Service Centres, those being Thorney and Eye. Several options around Thorney had been looked into and various sites had been submitted. In order to determine the best sites for required need, the sites had been assessed on a number of criteria such as flood issues, access and conservation issues. Once assessed, the sites had been given a score based on a scale of 1-5. It had

been identified that two sites were required in order to effectively meet the quantity needed for Eye and Thorney. The two sites subsequently identified were those that had been assessed as being the best, meaning in principle there had been nothing identified at either of the two sites which indicated that they would not be deliverable. The forthcoming consultation process would allow for particular land owners or agents to put forward why they believed other sites would be better suited. The Inspector would look at these representations and identify whether they agreed with them or not

- A subsequent query was raised regarding the sites that had been identified in Thorney, did the Council have any pecuniary interest in either site? Members were advised that the Council did not have a pecuniary interest in either of the sites
- Members expressed concern and questioned why large numbers of dwellings had been allocated in Eye and Thorney and not in any other of the villages. Members were advised that the Core Strategy set out a settlement hierarchy. At the top of the hierarchy was the urban area of Peterborough, followed by the Key Service Centres and then the Unlimited Growth Villages followed by other smaller villages and so on. Eye and Thorney were Key Service Centres. To be a Key Service Centre certain criteria's had to be met which included having certain facilities, such as shops. To become a Limited Growth Village, less facilities than those contained in the Key Service Centres were required and smaller villages required no facilities. The Core Strategy therefore highlighted that Key Service Centres, because they had more facilities, would be allocated larger numbers of dwellings
- Members expressed further concern at the number of dwellings that had been proposed for Thorney and Eye. Both Thorney and Eye only had one small grocery store each. Members were further informed that the Core Strategy had set out the targets that were required to be fulfilled and the Core Strategy had previously been approved by Full Council
- Members commented that numerous residents of Eye and Thorney had made their views known regarding the sites however it appeared that their views had not been taken into consideration. Members further commented that the informal meeting that had taken place with the Chair of the Parish Council, the Secretary and another member should have involved all of the members of the Parish Council and the Ward Councillors
- Members expressed concern regarding the proposed transit site at Paston Reserve. Members were informed that City Services were responsible for traveller's sites and would have recommended this specific site. Assessments of various sites had been undertaken and this site had been highlighted as the best. Planning had therefore been requested to allocate it for City Services. Members expressed further concern at the location of the transit site and advised that concerns regarding the proposals had been brought up at numerous meetings including the Neighbourhood Council meeting. Members were advised that views on the site had been taken into consideration and these views also included the requirements of City Services. Members were further advised that their views on the transit site would be relayed to Cabinet. The Legal Officer further addressed the Committee and stated that Members were required to be mindful of the fact that the transit site was required to be located somewhere and specific reasons would be required as to why the transit site should not be placed at Paston Reserve. Members further advised that there were already plenty of transit sites in the area and if another site was placed on the Paston Reserve this was apt to cause friction between family groups in the travelling community
- Members sought clarification as to why employment use land, previously allocated on a brownfield site in Eye, had been removed from the plan and reallocated on a greenfield site outside of the village envelope. Members

were advised that in fifteen years there had been no interest for employment use on the piece of brownfield land, therefore the land had been re-assessed and identified for alternative uses, namely housing. Members were further advised that there had been the need to identify further employment use land and the greenfield site identified was suitable owing to its location next to existing employment use land. The site was outside of the village envelope, however this was not unique as a number of the other sites were also located outside of the envelope

- Members expressed concern at the relocation of the employment site and queried whether this relocation would make it any more viable. Members were advised that when reviewing a plan, Government guidelines stated that allocations that had not come forward for use were not to be automatically allocated for that same use again. If a site had not come forward for its original allocated use then a decision was required whether to keep its original use or to change it. Therefore with this specific site, as there had been no interest in employment, housing was considered to be a more viable option. As the Core Strategy required employment land to be found in rural areas, the new greenfield site was considered to be the best location. If however a similar situation occurred with this site in the future and no interest came forward for employment, then the site would once again be reassessed
- Members questioned whether the numbers allocated in the Core Strategy had to be adhered to, and if suggestions were put forward for reductions in those numbers what would be the consequences of those reductions. Members were advised that if it was decided to reduce the numbers then those proposals would go out for public consultation in January 2011. There would almost certainly be support for a reduction in the numbers, but there would also be objections from the land owners, their principle argument would be that the Core Strategy set out the number of houses that were required to be delivered. After the proposals were submitted to the Independent Inspector they would question why there had not been sufficient land allocated to meet the Council's own Core Strategy Policy. This would be an extremely difficult situation to defend unless it could be proven that it had been impossible to allocate the land, which had not been the case. The likely outcome from the reduction in numbers would be that the Inspector would allocate the land for the Council and ultimately it was better for the Council to allocate its own sites
- Members questioned why the dwellings allocated for Eye and Thorney could not be absorbed into the proposed development at Norwood. There were 2300 homes due to be built at Norwood and with the amount of infrastructure that would be required would the inclusion of a further 600 homes not be feasible? Members were advised that Eye and Thorney were Key Service Centres, as allocated in the Core Strategy, and Norwood was classed as an Urban Extension. There was no provision in the Core Strategy for the 'swapping' of numbers between Key Service Centres and Urban Extensions. Also, the inclusion of a further 600 dwellings in Norwood would lead to higher densities of houses on the site and fewer open and green spaces
- Members questioned the strict adherence to the numbers contained within the Core Strategy and further queried why the allocation of dwellings at Eye and Thorney could not be incorporated into Norwood. Members commented that having revisited the Core Strategy in further detail, it did not appear, in some cases, that it set out the best plans for the future growth of the city
- The Policy and Strategy Manager addressed the Committee and gave an overview of the breakdown of the 600 houses due to be allocated to the Key Service Centres. The figure of 600 was highlighted as being slightly misleading, as taking into account the building works that had already taken place and the planning permission granted for future developments, there

was actually only a figure of 300 dwellings left to be found in the Key Service Centres

- Members further questioned why the figures in the Core Strategy could not be amended. The Core Strategy had been based on previous directions prior to the recent changes in Government and the revocation of the Regional Spatial Strategies, therefore now was surely an ideal opportunity to re-visit the figures. Members were advised that a statement had been issued by the Leader of the Council in June 2010 confirming that the original targets promoted in the Regional Spatial Strategy were still to be aspired to
- Members commented that the economics of the country had changed dramatically since the imposition of the Core Strategy document, therefore was it possible to say for certain that the numbers stated could be delivered?
- Members further commented that the city had grown drastically since the imposition of the Core Strategy therefore further growth was required, especially in relation to housing

After further debate, Members requested that the following points be relayed to Cabinet:

- The possible implementation of a Members Working Group in order to determine the best location for the gypsy and travellers site. Members commented that a parcel of land should be allocated from each ward and a vote should be taken as to the best location for the site. A working group would ensure open and frank discussion. All Members agreed this suggestion. It was noted that Members did not seek changes to the Transit Policy in the Site Allocations DPD which only 'safeguarded' (rather than committed) a transit site at Norwood Lane and left open the option of the transit site being delivered elsewhere in the city
- The concerns around the proposed sites in Eye. Members commented that the sheer amount of public representation received against these proposals had led to serious concerns regarding the sites which had been allocated in Eye. The majority of Members supported these concerns
- The concerns around the proposed sites in Thorney. Members commented that the levels of housing allocated for Thorney was too high. The facilities in Thorney, namely the local shop and the school, would not be adequate for the proposals. Half of the Committee supported these concerns

The Committee was advised that its comments would be incorporated into the report to Cabinet for consideration prior to a decision being reached.

**RESOLVED**: to comment on the draft Peterborough Site Allocations DPD (Proposed Submission Version) before its presentation to Cabinet and then Council, for subsequent approval by Council for the purposes of public consultation and submission to the Secretary of State.

13.30 – 15.23 Chairman This page is intentionally left blank

## PLANNING AND ENVIRONMENTAL PROTECTION COMMITTEE

AGENDA ITEM No. 4

## 7 DECEMBER 2010

## PUBLIC REPORT

Cabinet Member responsible:	Councillor Marco Cereste - Leader of the Council and Cabine Growth, Strategic Planning and Economic Development	t Member for
Contact Officer(s):	Andrew Edwards – Head of Peterborough Delivery Partnership	Tel. 384530
	Harj Kumar – Senior Strategic Planner	Tel. 863852

## PETERBOROUGH LOCAL DEVELOPMENT FRAMEWORK: PETERBOROUGH PLANNING POLICIES DEVELOPMENT PLAN DOCUMENT (CONSULTATION DRAFT VERSION)

RECOMMENDATIONS				
<b>FROM:</b> Head of Peterborough Delivery Partnership	Deadline	date:	Cabinet	13
	December	2010		
The Committee is asked to offer any comments on the dra		•	•	

Development Plan Document (DPD) (Consultation Draft) ), with such comments being reported to Cabinet on 13 December 2010 (and at that meeting Cabinet will be requested to consider and approve the document for the purpose of public participation).

## 1. ORIGIN OF REPORT

1.1 This report is submitted to the Committee following approval of the Council's Local Development Scheme by the Secretary of State for Communities and Local Government in January 2010.

#### 2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to enable the Committee to comment on the Planning Policies DPD (Consultation Draft Version) (hereafter referred to as the 'Planning Policies DPD') before it is presented to Cabinet on 13<sup>th</sup> December for approval for public consultation in spring 2011.
- 2.2 The draft of the Planning Policies DPD is attached at Appendix A. A background document including a summary of comments received during the Issues and Options consultation in October 2008 and our response to these comments has been drafted and will be made available on Peterborough City Council's website.
- 2.3 This report is for the Committee to consider under its terms of reference No. 2.6.1.5 of part 3, section 2, of the Constitution "To be consulted by, and comment on, the Executive's draft proposals for Local Development Documents within the Local Development Framework at each formal stage in preparation".

## 3. TIMESCALE

Is this a Major Policy Item/Statutory Plan?	YES	If Yes, date of relevant Council Meeting	Late 2011 or early 2012 following consultation (but not this version of the Document)
		Date of Submission to Government Dept	Spring 2012

3.1 A table showing the dates and events that have taken place so far in the preparation of this DPD, and those likely in the future, appears on the first page of the document at Appendix A.

#### 4. PETERBOROUGH LOCAL DEVELOPMENT FRAMEWORK: PETERBOROUGH PLANNING POLICIES DPD (CONSULTATION DRAFT VERSION)

## Introduction

- 4.1 The Planning and Compulsory Purchase Act 2004 introduced a new system of planmaking, which is known as the Local Development Framework (LDF). One of the documents that the Council must produce as part of the LDF is the Planning Policies DPD, which itself sits beneath (and takes its lead from) the 'Peterborough Core Strategy'.
- 4.2 The Core Strategy, which Members will recall is well advanced in its preparation, sets out the vision, objectives and overall strategy for the development of Peterborough up to 2026, together with a limited number of policies that are core to achieving or delivering that strategy. The Core Strategy is accompanied by a 'key diagram' which shows pictorially some of the key elements of Peterborough's development strategy, but it does not have a 'proposals map' drawn on an Ordnance Survey base.
- 4.3 The Planning Policies DPD is intended to provide detailed policy statements to help in determining planning applications. The policies in the Planning Policies DPD will help in delivering the overarching principles established in the Peterborough Core Strategy. At the end of each policy we have referred to the appropriate Core Strategy policy (or policies) and objectives which it supports.
- 4.4 Recognising the important role of the City Centre, a document that focuses specifically on this area is being prepared, known as the Peterborough City Centre Area Action Plan. Although policies in the Planning Policies DPD will apply throughout Peterborough (unless clearly stated otherwise in the policy), there will be additional specific policies for the city centre in the City Centre Area Action Plan.

## **Consultation Draft**

4.5 The regulations and guidance on the preparation of documents within the LDF provide for various stages, with differing opportunities for public involvement at each stage. The Government has relaxed some of those regulations, making it more flexible when and how LDF documents are prepared and consulted upon. The purpose of the Issues and Options consultation was to explore issues that could be included and views on the general direction that a policy might take on a particular issue. No policies were drafted at that stage. We have included draft policies in this Consultation version of the Planning Polices DPD. We feel it is important that everybody has an opportunity to comment on the policies before we proceed to the next, and more formal, pre-submission stage.

#### Summary of the Consultation Draft Version

4.6 In the early stages of preparing the Planning Policies DPD, we consulted the public and all the stakeholders on an 'Issues and Options' document (October-November 2008). This

identified possible issues to be addressed and alternative policy approaches for each one. All the comments made at that stage have been analysed and taken into consideration in formulating policies in this consultation document. It is a statutory requirement that policies must be subject to formal sustainability appraisal (incorporating strategic environmental assessment), and, if necessary, Habitats Regulations Assessment, and this is a continuing, iterative process that also contributes to decisions on the recommended preferred options. In summary, the outcome of all of this work is a Planning Policies DPD which stems from the Core Strategy agreed by the Council.

4.7 All of the policies in the Planning Policies DPD (Consultation Draft) are summarised in a table below. This table provides a flavour of each policy and Members can then investigate any policy in detail in the document.

Draft Policy	Policy information
PP1 – Location and Design of New Development	This is a generic policy covering all types of new development. The objectives of the policy are to improve design standards and the sustainability of new development.
PP2 - Amenity	This policy aims to ensure that all development takes into consideration the impact that it will have on the occupiers and/or users of properties nearby. It also aims to secure basic levels of amenity for all new developments.
PP3 – Top of the Market Dwellings	The policy seeks to prevent the loss of top-of-the market housing in order to enable business leaders to live locally.
PP4 – Housing in the Countryside	This policy recognises the potential for conversion of redundant rural buildings to dwellings and sometimes the need to replace existing dwelling in the countryside. The policy specifies criteria that have to be met before planning permission can be granted.
PP5 – Rural Economy	This policy sets out criteria that have to be met for tourism, leisure, cultural and employment development in villages and the countryside.
PP6 – Primary retail frontages in District Centres	The policy allows for the provision of a controlled number of non-A1 uses within primary frontages but prevents any proliferation that would adversely affect the amenity of neighbouring properties or the character of District Centres.
PP7 – Shop frontages, security shutters and canopies	This is a generic policy to improve the appearance of all shops.
PP8 – Transport Implications of Development	This policy addresses all transport issues such as the effect of development on road safety, traffic congestion, access and circulation, parking, and the design of new infrastructure. These are all material considerations in determining a planning application.
PP9 – Parking Standards	Maximum car/van parking standards (except for C3 - dwelling houses and C4 – houses in multiple

	occupation where minimum parking standards apply) have been devised to reflect the approach to local parking standards in Planning Policy Statement (PPS) 4. Minimum parking provision for cycle, powered two wheelers and spaces for disabled users are included in the parking standards. We have also included a need to provide a charging point for an electric vehicle where appropriate.
PP10 – Open Space standards	The primary purpose of the open space standards is to secure adequate provision of open space for all new residential development. The standards set out a hierarchy of open space which builds up to a total requirement of open space per 1,000 population and which will be applied to all relevant development proposals.
PP11 – Nene Valley	The Nene Valley is viewed as an important asset for Peterborough; its use should be controlled and landscape safeguarded for the benefit of local people. Policy PP11 is included for this purpose.
PP12 – Landscaping and Biodiversity implications of Development	The policy deals with provision for landscaping and biodiversity in connection with new development and elements and provision to include when submitting a scheme.
PP13 – Heritage Assets	A generic policy designed to protect the designated and undesignated heritage assets including their settings.
PP14 – Buildings of Local Importance	This policy is included to protect a number of buildings of 'local importance', which are considered to make a positive contribution to the character of the area in which they are situated or have local significance.
PP15 – Ancient, Semi-Natural Woodland and Veteran Trees	The policy protects these areas from development that would adversely harm these areas.
PP16 – Habitats and Species of Principal Importance	We are required by law to protect Habitats and Species of Principal Importance in Peterborough. Any development proposal that would cause demonstrable harm to a legally protected species or habitat will be refused permission.
PP17 - Drainage and Floodrisk Management	All proposals will be required to address issues of drainage and flood risk management in accordance with the policy unit approach to be explained in a subsequent Supplementary Planning Document.

4.8 The Planning Policies DPD is less sensitive than other statutory planning documents for Peterborough, such as the Core Strategy and Site Allocations DPD, for the simple reason that it does not include new land allocations for development. Rather, it is something which, in general terms, is usually of greater interest and scrutiny by the 'professional' industry of planners, architects and developers. Members of the public do get involved but these tend

to be those who are already familiar with the planning system and/or have made representations on other planning documents.

- 4.9 Despite this likely low profile whilst in preparation, the policies themselves, once adopted, become extremely important when determining planning applications. They give the Council the powers and justification to either refuse or approve something, especially on detailed design matters (which can be very sensitive in local communities). It is important we get these policies right otherwise we could be storing up problems for the future, making life very difficult when determining planning applications.
- 4.10 In 2008, as part of the preparation for the Planning Policies DPD, we provided residents, landowners, developers, agents and parish councils with an opportunity to suggest changes to any village envelope. A number of changes were put forward for consideration. These were considered and the criteria along with the result of the assessments are included in the 'Village Envelopes in Peterborough A Report into Suggested Changes' document. This is a background document that has been used in preparing the Planning Policies DPD and will be made available for inspection on Peterborough City Council's website.

#### 5. CONSULTATION

- 5.1 In the early stages of preparing this Planning Policies DPD, we consulted on an 'Issues and Options' document (October-November 2008). This identified possible issues to be addressed and alternative policy approaches for each one. All the comments made at that stage have been analysed and taken into consideration in formulating policies in this consultation document. A report containing a summary of the comments made and options selected will be made available on Peterborough City Council's web site.
- 5.2 Prior to this meeting, a draft version of the document has been considered by the LDF Scrutiny Group on 29 November 2010. Any changes arising from comments made by that Group will be incorporated into the version presented to Cabinet.
- 5.3 When approved by the Cabinet, the document will be published for 6 week public consultation, starting probably in spring 2011 and ending early-mid April. Please note that this might mean the end of the consultation may overlap into the early part of purdah period. However, as this document has a relatively low public profile and is not specific to any ward, it is not considered this slight overlap is a concern. The alternative would be to delay consultation until late May. The overall timetable for preparing the Planning Policies DPD to the adoption stage is in the document on page 1.

#### 6. ANTICIPATED OUTCOMES

6.1 It is anticipated that the Committee will offer comments on the Consultation Draft document, with such comments presented to Cabinet. Cabinet will then be requested to approve the Planning Policies DPD for public consultation in spring 2011.

#### 7. REASONS FOR RECOMMENDATIONS

7.1 Committee is recommended to make its comments known to assist Cabinet in reaching its decision.

#### 8. ALTERNATIVE OPTIONS CONSIDERED

- 8.1 It is a statutory requirement to produce the Planning Policies DPD therefore the alternative option of not producing this document was rejected.
- 8.2 Alternative policy options were considered but only the best option was chosen because it conformed with the: (a) Core Strategy, and/or (b) sustainable development principles.

## 9. IMPLICATIONS

- 9.1 The Planning Policies DPD will have implications for all sectors of the community throughout the Local Authority area.
- 9.2 **Legal Implications -** The Council must follow due Regulations in preparing the Planning Policies DPD. Eventually, once the final document is adopted in 2012, the Council has a legal duty to determine planning applications in accordance with those policies.
- 9.3 **Financial Implications -** There are no immediate financial implications flowing from the approval of the Planning Policies DPD Consultation Draft, simply because this is not the 'final' document. However, Members should be aware there may be future financial implications. There could be indirect financial implications arising from the development of sites (e.g. provision of infrastructure and services for the new residents, s106 arrangements, and increased council tax or other receipts because of granting planning permission based on the policies in the Planning Policies DPD).

## 10. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985)

- Peterborough Planning Policies DPD Issues and Options (Oct/ Nov 2008).
- Peterborough Core Strategy Proposed Submission Version (April 2010).
- Reports on Comments Received and responses to the Key Issues (April2010).
- Village Envelopes in Peterborough A Report into Suggested Changes (November 2010).

## **APPENDIX A**

## PETERBOROUGH PLANNING POLICIES DEVELOPMENT PLAN DOCUMENT

## (CONSULTATION DRAFT)

## Introduction and Background

The Peterborough Planning Policies Development Plan Document (DPD) is one of the documents that will make up Peterborough's Local Development Framework (LDF).

The LDF is not a single plan, but an overall term for a package, or portfolio, of separate planning policy documents. The most important documents in the LDF are known as Development Plan Documents (DPDs). The separate documents in the LDF may be prepared at different times and each one must pass through a number of stages before it can be adopted by the City Council as part of its LDF. The LDF will eventually replace the old style 'Local Plan'.

The determination of planning applications will be based on the collection of plans and policies in the LDF, together with any national planning policy.

Currently we do not have any adopted DPDs in Peterborough. The Peterborough Core Strategy is the most advanced DPD and is likely to be adopted in early 2011. The Site Allocations DPD will follow the Core Strategy and this is due to be adopted at the end of 2011. The City Centre Area Action Plan as well as the Planning Policies DPD are programmed to be adopted in late 2012. Collectively, all of these DPDs will eventually replace or delete all of the saved Peterborough Local Plan (2005) policies.

For a simple guide on how the planning system works in England, please go to the Planning Portal web site

http://www.planningportal.gov.uk/england/public/planning/planningsystem/localdevframeworks/

## Peterborough Planning Policies DPD – Preparation Stages

There are a number different stages involved in the production of this Planning Policies DPD and these are summarised below.

MAIN STAGES		DATE
Evidence gathering	Meetings, workshops with internal and external stakeholders to identify main issues	July 2007 - Oct 2008
Issues and Options	Public consultation on Issues and Options	Oct 2008 - Nov 2008

→ Current Stage	Consultation Draft	Public consultation on the Council's draft policies	Feb 2011 - March 2011
	Proposed Submission	Final opportunity for formal representations on the proposed planning policies	Oct 2011- Nov 2011
	Submission and examination	Planning Policies Document submitted to government along with all public comments received during the proposed submission consultation. Independent Examination by a Planning Inspector	Jan 2012 May 2012
	Adoption	Council adopts Final Plan	Oct 2012
	Monitoring and Review	Each year, identified targets are monitored	

## Issues and Options stage

In the early stages of preparing this Planning Policies DPD, we consulted on an 'Issues and Options' document (October-November 2008). This identified possible issues to be addressed and alternative policy approaches for each one. All the comments made at that stage have been analysed and taken into consideration in formulating policies in this consultation document. A report containing a summary of the comments made and options selected is on our web site. **(link required)** 

How the responses to the 'Issues and Options' document have informed the policies in this consultation document are discussed in the sections below, under the heading 'Reasons for Including this Policy'.

Please note that as the 'Issues and Options' consultation took place some time ago, not all the issues raised in that document are still current. There are also new issues that have arisen which were not discussed at the Issues and Options stage, but we believe should now be addressed. With a change in Government, some national priorities have also changed.

## Purpose of the Consultation

One of the key ingredients of the LDF planning system is the recognition of the need for early and full public involvement in preparation of DPDs. The purpose of the Issues and Options consultation was to explore issues that could be included and views on the general direction that a policy might take on a particular issue. No policies were written at that stage.

We have included draft policies in this Consultation version of the Planning Polices DPD. We feel it is important that everybody has an opportunity to comment on the policies before we proceed to the next, and more formal, pre-submission stage. Please take this opportunity to let

us know what you like and what you do not like about a policy or the supporting text. It would be particularly helpful, if you want a policy changed, to suggest how it should be changed and your reasoning for the change.

## Why should you get Involved now?

We would like you to get involved in helping us to develop the planning policies that will be used to determine planning applications in the future. Your involvement at this stage will help to ensure that your views are taken into account. This is your opportunity to let us know what you think about the draft planning policies.

## Have your Say

The public consultation period on the Consultation Draft Planning Policies DPD takes place from ......2011. You can respond to the consultation in any of the following ways:

We prefer electronic responses to the consultation via the website as this greatly helps us in analysing responses and preparing for the next stage. Our online consultation website address is http://consult.peterborough.gov.uk

Complete a representation form, which can be downloaded at (link)

You can email your representation form or other correspondence to us at planningpolicy@peterborough.gov.uk.

You can post your representation form or other correspondence to:

Strategic Planning & Enabling Delivery Service Peterborough City Council Stuart House, East Wing St John's Street Peterborough PE1 5DD

This Consultation Draft Planning Policies DPD will be made available for inspection (along with a supply of representation forms) at all libraries in Peterborough and at our main office location - Bayard Place.

The closing date for comments is .....at 5pm.

## Sustainability Appraisal

The Council is required to undertake a Sustainability Appraisal (SA) of the Peterborough Planning Policies DPD. This process enables the social, economic and environmental implications of the Council's proposals to be fully considered. This is a continuous process from the first stage through to adoption of the DPD. The process began with the publication of a Sustainability Appraisal Scoping Report by consultants in June 2006.

SA for each policy in this Consultation Draft document has been carried out and a Sustainability Appraisal report is published along with this document. Each policy was assessed against a number of sustainability criteria to assess its impact. Where it was necessary, policies were modified to reduce their negative impact, before inclusion in this Consultation Draft document.

## Habitats Regulations Assessment

Along with Sustainability Appraisal, we also have to carry out Appropriate Assessment (AA), as required under Articles 6(3) and 6(4) of the Habitats Directive. AA needs to be carried out for plans and projects that could have a significant effect on any Natura 2000 or Ramsar site. The Planning Policies DPD contains a number of policies and we need to assess the impact of these on the conservation objectives of such sites, and determine whether or not policies will significantly affect the integrity of these objectives. A scoping report is published alongside this Consultation Draft document.

## Planning Policies DPD and its relationship to other documents

The Planning Policies DPD is intended to provide detailed policy statements to help in determining planning applications. The policies in the Planning Policies DPD will help in delivering the overarching principles established in the Peterborough Core Strategy. At the end of each policy we have made reference to the appropriate Core Strategy policy (or policies) and objectives which it supports.

The Peterborough LDF will comprise a number of documents and the Planning Policies DPD is just one of them. It is important to note that all the documents that contribute to the LDF must be read in conjunction with one another and not in isolation. Below is a brief summary of the other key documents that will be part of the Peterborough LDF, together with an explanation of their relationship with this Planning Policies DPD.

## Peterborough Core Strategy DPD

The Core Strategy is the overarching document for the Peterborough LDF. It is a strategic document which sets out the "core" principles for the future of Peterborough, establishing a strategic vision, objectives and policies that guide development and broad locations of where new development can go. However, it does not identify individual parcels of land for future development or set out detailed planning policies. This level of detail will be provided through the Peterborough Site Allocations DPD, the Peterborough City Centre Area Action Plan DPD and this Peterborough Planning Policies DPD, all of which must be in general conformity with the Core Strategy.

It is important to remember that the Planning Policies DPD cannot significantly adjust the 'key headlines' as agreed in the Core Strategy.

The table below shows how the Core Strategy policies would be supported by the detailed policies set out in this Consultation Draft version of the Planning Policies DPD.

Core Strategy Policy	Supported by Policies in this Planning Policies DPD
CS 1: Spatial Strategy for the Location of Residential Development	PP1 – The Location and Design of New Development
CS 2: Spatial Strategy for the Location of Employment	PP1 – The Location and Design of New Development
CS 5: The Settlement Hierarchy and the Countryside	PP4 – Housing in the Countryside PP5 –The Rural Economy
CS 6: Meeting Housing Needs	PP1 – The Location and Design of New Development PP3 – Top of the Market Dwellings PP4 – Housing in the Countryside
CS 12: Developer Contributions to Infrastructure Provision	PP10 – Open Space Standards
CS 13: Transport	PP8 – The Transport Implications of Development PP9 – Parking Standards
CS 14: Retail	PP6 – Primary Retail Frontages in District Centres PP7 – Shop Frontages, Security Shutters and Canopies
CS 16: Urban Design and the Public Realm	PP1 – The Location and Design of New Development PP2 - Amenity PP7 – Shop Frontages, Security Shutters and Canopies
CS 17: The Historic Environment	PP13 – Heritage Assets PP14 – Buildings of Local Importance
CS 19: Open Space and Green Infrastructure	PP10 – Open Space Standards PP11 – Nene Valley PP12 – The Landscaping and Biodiversity Implications of Development
CS 20: Landscape Character	PP11 – Nene Valley
CS 21: Biodiversity and Geological Conservation	PP11 – Nene Valley PP15 – Ancient, Semi-Natural Woodland and Veteran Trees PP12 – The Landscaping and Biodiversity Implications of Development PP16 – Habitats and Species of Principal Importance
CS 22: Floodrisk	PP17 – Drainage and Flood Risk Management

## Peterborough City Centre Area Action Plan DPD

Recognising the important role of the City Centre, the City Council is preparing a document that focuses specifically on this area, known as the Peterborough City Centre Area Action Plan. It will allocate sites that will enable the regeneration and enhancement of the centre of the city. The City Centre Area Action Plan has to be generally in line with the Core Strategy's vision, objectives and policies. Although policies in the Planning Policies DPD will apply throughout the local authority area of Peterborough (unless clearly stated otherwise in the policy), there will be additional specific policies for the city centre in the City Centre Area Action Plan.

## Peterborough Site Allocations DPD

The Site Allocations DPD, as the name suggests, will allocate land for various uses such as housing, employment and retail throughout the local authority area, other than city centre. It is not the role of that DPD to give permission to particular proposals – this will be completed through the planning application process. It will, however, provide the principle that a suitable form of development can be located on a particular site. The intention is to provide developers, the local authority and residents with some certainty about what sites will be developed in the future and for what purpose. The allocation of a site does not necessarily mean that it will be developed straight away. One of the roles of this Planning Policies DPD will be to ensure that high quality development takes place on the sites identified in the Site Allocations DPD.

## Supplementary Planning Documents (SPDs)

SPDs are part of the LDF that may cover a range of issues, thematic or site specific, and provide further detail of policies and proposals in the in the related DPD. In this Consultation Draft Planning Policies DPD, we have indicated where we will produce a SPD to provide further guidance or explanation of the policy.

#### **Proposals Map**

The Proposals Map will show, on an Ordnance Survey base, the boundaries of specific allocations and designations set by planning policies. It will be revised as each DPD is adopted to ensure it always reflects the up-to-date strategy for Peterborough. This Consultation Draft Document includes maps which show the extent of areas to which policies would apply. Once the Planning Policies DPD is adopted, the boundaries and policy areas shown on those maps will be incorporated into the Peterborough Proposals Map.

## **Planning Policies**

## **PP1 – The Location and Design of New Development**

As a minimum, planning permission will only be granted for development where the layout, design and appearance of the proposal, in terms of its size, scale, massing, density, proportions, materials and design features, would not have a detrimental effect on the character of any immediately adjoining properties or the surrounding area.

In addition, unless it can be demonstrated as impractical or unviable, development should:

- (a) make a positive contribution to the quality of the built environment; and
- (b) be robust to withstand and adapt to the predicted impacts of climate change; and
- (c) be designed and constructed with longevity as a key objective, especially if materials with a high embodied energy are to be used.

Peterborough has a growth agenda and considerable development will take place in the next 15 years or more. As built development lasts for many years, it is important that all new developments are not just designed to high standards but are built to meet the needs of end-users. New development also needs to be sufficiently flexible and adaptable to cater for any future needs.

All new development needs to relate well to both the natural and built environment, resulting in a scheme that is coherent and interesting in character. For most proposals, this should be clearly outlined in the Design and Access Statement as to how the design was developed and what the scheme is trying to achieve. This policy establishes the basic principles as to the design elements that should be considered when proposals are developed. Considerable design advice is available from external bodies such as CABE and its building for life criteria <u>http://www.cabe.org.uk/</u>. Where appropriate, the assessment of the development proposal against 'Building for Life' criteria is supported and could assist the Council in deciding whether policy PP1 has been achieved.

In association with the above policy, and policy CS9 'Environment Capital' in the Core Strategy, developments are encouraged to use sustainable building materials and methods, including the use of locally sourced materials where possible. Designs should maximise passive solar gain and take advantage of opportunities for natural ventilation, cooling and shading. All new proposals will need to be designed to withstand and adapt to the predicted impact of climate change to ensure that the building is practical and comfortable for all users during its lifespan.

Developments make a considerable impact on the environment through the use of natural resources and the energy used to extract, transport and create building materials. Some of these impacts are captured by the phrase 'embodied energy' of a building. It is important, therefore, to avoid the use of materials with unnecessarily high embodied energy, especially in buildings with an anticipated short life. Two useful reference guides are the nationally recognised BRE Green Guide to Specification <u>http://www.bre.co.uk/greenguide/podpage.jsp?id=2126</u> and GreenSpec: <u>http://www.greenspec.co.uk/</u>.

## Relationship to Core Strategy Policies and Objectives

This policy supports:	
Core Strategy policy:	CS 16 - Urban Design and the Public Realm
Core Strategy objectives:	OB3 - Urban and Rural Character and Distinctiveness OB9 - Housing Quality and Density OB25 - New Development OB26 - Urban Fabric and Public Realm

## **Reasons for Including this Policy**

We raised the issue of achieving design quality at the Issues and Options stage (PP30). There was a mixed response as to how this could be achieved. Some respondents felt it could be achieved through the Core Strategy and briefs for major development (35% of respondents); others thought it could be attained through a Residential Design Guide and the Core Strategy (23% of respondents). Our conclusion from all of our experience in dealing with planning applications over the years is that there must be a basic policy dealing with the fundamental principles of the location and design of new development. This can be supplemented with additional guidance, such as Village Design Guides, in the form of SPD's where necessary.

## PP2 - Amenity

*Planning permission will not be granted for development which would result in unacceptable:* 

- loss of privacy for the occupiers of any nearby property; or
- loss of private amenity space; or
- noise and/or disturbance for the occupiers or users of any nearby property or land; or
- loss of light to and/or overshadowing of any nearby property; or
- overbearing impact on any nearby property; or
- odour and/or pollution (including light pollution); or
- crime and disorder.

Proposals for new development should be designed and located to ensure adequate daylight and natural sunlight, privacy and noise attenuation for prospective occupiers, commensurate with the nature of the intended use, together with well designed and located:

- private amenity space commensurate with the scale of development (in the case of new residential development); and
- adequate bin storage and collection areas commensurate with the development.

This policy aims to ensure that all development takes into consideration the impact that it will have on the occupiers and/or users of properties nearby. It also aims to secure basic levels of amenity for all new developments. It will be particularly important in the case of residential development, including the construction of alterations and extensions to existing dwellings.

The layout of the proposed development, the aspect of individual dwellings, and the relationship of a dwelling with adjacent properties will all be factors to be taken into account in meeting the requirements of the policy.

In the case of flats, communal gardens may provide a suitable alternative to individual private open space, and on upper floors balconies can help to meet the requirements of the policy.

The reference to "adequate" bin storage areas is not simply a reference to the size of the area, as such areas will need to be designed and located to avoid adverse impact on the street scene and the amenities of occupiers, in order to be considered "adequate".

#### **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policy:	CS 16 - Urban Design and the Public Realm Core
Strategy objectives:	OB9 - Housing Quality and Density OB25 - New Development OB26 - Urban Fabric and Public Realm

## **Reasons for Including this Policy**

The policy is derived from various elements discussed at the Issues and Options stage, with the objective of avoiding duplication, by bringing them together under a common theme of protecting amenity/delivering high quality amenity. This is a fundamental feature of a sustainable society. The policy sets out greater detail than is covered by the Core Strategy.

## PP3 – Top of the Market Dwellings

Planning permission will not be granted for development which would involve the loss of a dwelling (whether by demolition and redevelopment or by conversion or by change of use) which currently meets, or could reasonably meet, the need for top-of-the market housing, unless either:

- (a) the proposed development would itself create one or more top-of-themarket dwellings; or
- (b) there is clear evidence that the dwelling that would be lost has been marketed at a realistic price for an appropriate period of time without genuine interest in its purchase and occupation as a dwelling.

If Peterborough's economic development strategy of growth based on the attraction of new and expanding companies in the environmental and knowledge-based industries is to succeed, there will be a need for large, top-of-the range houses that will enable business leaders to live locally. Provision has been made for the development of new properties in this sector of the market in the Peterborough Core Strategy and the Peterborough Site Allocations DPDs. However, large existing houses in generous plots, including older properties and those in conservation areas, will also help to meet this particular need. The policy therefore seeks to prevent their loss.

## **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policy:	CS 6 - Meeting Housing Needs
Core Strategy objective:	OB7 - Balanced Mixed Housing

## **Reasons for Including this Policy**

This issue was not raised at the Issues and Options stage, but has emerged following the preparation of evidence for the Peterborough Core Strategy. From time to time there is pressure to convert or demolish substantial dwellings which would be well placed to meet the needs of those people seeking properties at the top end of the market. In the interests of meeting housing needs for all sectors of the community, there is a valid case for a policy which prevents that from happening.

## PP4 –Housing in the Countryside

#### Conversion of an agricultural building

*In the countryside, planning permission for the conversion of an agricultural building to residential use will only be granted if:* 

- (a) there is no reasonable prospect of the building being used for employment purposes; and
- (b) the agricultural use of the building has ceased; and
- (c) the building is not in such a state of dereliction or disrepair that significant reconstruction would be required; and
- (d) the building is of traditional character and appearance, and conversion can be undertaken without extensive alteration and rebuilding.

#### Replacement of an existing dwelling in the countryside

Planning permission for the replacement of an existing dwelling in the countryside with a new dwelling will only be granted if:

- (e) the residential use of the original dwelling has not been abandoned; and
- (f) the original dwelling is not a temporary or mobile structure such as a caravan; and
- (g) the original dwelling is not worthy of retention because of its character and/or positive contribution to the landscape.

Provided that criteria (e) to (g) can all be met, any replacement dwelling should be:

- (h) of a similar size and scale to the original dwelling; and
- (i) of a design appropriate to its rural setting; and
- (j) located on the site of the original dwelling, unless an alternative suitable site exists within the existing residential curtilage, in which case the existing dwelling will be required to be completely removed within a short period of the new dwelling being occupied.

Areas outside the urban boundary and the village envelopes are considered as countryside for the purpose of policies in the LDF. National policy restricts residential development in the countryside in order to protect its character and to prevent the unnecessary development of rural greenfield sites. Policy and guidance for development within the village envelopes is discussed in the Core Strategy (policies CS1 and CS5) and Site Allocations DPD (policy SA5).

This policy recognises the potential for conversion of redundant rural buildings in the open countryside to dwellings. Given that new housing in the countryside is subject to strict control, applications for residential conversions will be examined with particular care and will only be

acceptable where all the criteria of policy PP4 can be met and the development complies with all other relevant policies of the LDF.

The replacement of an original dwelling, in certain circumstances, with a new dwelling on a onefor-one basis may be acceptable and policy PP4 sets out the criteria to be applied. Where a building is of historic or traditional nature or is otherwise worthy of retention, redevelopment will be resisted and proposals for restoration and renovation will be encouraged.

In criterion (j), the length of "short period" will be determined on a case-by-case basis, and imposed as a condition on a planning permission. The period is likely to be a few months.

## **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policies:	CS 5 - The Settlement Hierarchy and the Countryside CS 6 - Meeting Housing Needs
0, ,	OB3 - Urban and Rural Character and Distinctiveness ed Mixed Housing
	OB12 - Local Trade and Traditional Business

## Reasons for including this policy

The issue of the need to restrict development in open countryside was raised in connection with the rural economy (PP10). There was strong support (62% of the respondents) for including detailed policy on the rural economy. Housing developments do contribute to the rural economy in that they generate needs for services such as medical, retail and education. We do receive a number of planning applications for this type of development and policy PP4 provides clear guidance for assessing these proposals.

## PP5 – The Rural Economy

In villages and the countryside, planning permission for development for tourism, leisure and cultural uses will be granted, provided that the development:

- (a) would be consistent in scale and environmental impact with its rural location; and
- (b) would help to support existing local community services and facilities; and
- (c) would be compatible with, or would enhance, the character of the village or the landscape in which it would be situated; and
- (d) would not cause undue harm to the open nature of the countryside or any site designated for its natural or cultural heritage qualities; and
- (e) would be easily accessible, preferably by public transport; and
- (f) if in the open countryside, is supported by a robust business plan that demonstrates (i) the demand for the development and (ii) that the facilities to be provided would constitute a viable business proposition on a longterm basis.

In the countryside, development involving the expansion of an existing employment use on its current site or the conversion of an existing agricultural building (particularly if it is adjacent to or closely related to a village) will be acceptable for employment uses within

## Use Classes B1 to B8 or tourism-related uses, provided that the building is not in such a state of dereliction or disrepair that significant reconstruction would be required.

In both urban and rural areas, tourism and related leisure and cultural facilities can provide jobs, bring visitors to the area and enhance the quality of life for local residents. However, tourism in rural areas would need to be limited to avoid undue harm to the open nature of the countryside. Where accessibility is poor, proposals would need to be limited to small-scale development such as conversion of existing rural building for tourism/leisure use.

In all cases where a tourism, leisure or cultural facility is proposed in the open countryside, the Council will require a robust business plan, appropriate to the proposed scheme. The business plan must demonstrate the demand and viability of the scheme on an on-going basis. This requirement will help prevent development being permitted, in the open countryside, which quickly fails as a business and leads to pressure on the Council to permit the conversion of the failed development to another use (e.g. conversion to residential) which the Council would not have permitted on that site in the first instant.

The main focus of development in rural areas will be within village envelopes. Guidance is provided in the Core Strategy (policies CS1 and CS5) and Site Allocations DPD (policy SA5). However, the re-use of buildings outside villages for employment purposes can play an important role in meeting the need for employment in rural areas. It can provide jobs, give renewed use to vacant buildings and reduce the demand for new buildings in the countryside. The re-use of buildings for tourist accommodation and attractions is generally supported because of the contribution to rural diversification and the wider economic benefits for Peterborough.

Successful rural enterprises located in the open countryside, where new development is closely controlled, may need to expand on their current site. This can protect existing jobs and create additional employment in rural areas. However, such development needs to be highly sensitive to its surroundings. Policy PP5 allows such expansion but ensures that it will be carried out in a way which does not cause significant harm to the countryside or amenity.

In order to maximise opportunities for rural working it is also necessary to retain land which provides existing employment. This will be achieved by preventing use for other purposes unless continued employment use is not viable or would be unsuitable for other planning reasons.

## **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policies:	CS 5 - The Settlement Hierarchy and the Countryside CS18 - Culture, Leisure and Tourism
Core Strategy objectives:	OB3 - Urban and Rural Character and Distinctiveness OB4 - Local Services OB12 - Local Trade and Traditional Businesses

## **Reasons for Including this Policy**

There was strong support (62% of the respondents) for including a detailed policy on the rural economy when this question was included in the Issues and Options document (PP10). It is important that we create employment opportunities in rural areas to help the economy to diversify. This will not only help the local workforce but also help to maintain facilities and services in rural areas.

## PP6 – Primary Retail Frontages in District Centres

Within the primary retail frontages of Bretton, Hampton, Millfield, Orton and Werrington District Centres as shown on the Proposals Map, planning permission for any non-A1 use will only be granted if:

- (a) the development would maintain or enhance the vitality and viability of the centre and appearance of the frontage; and
- (b) the proportion of the retail frontage in class A1 use would not fall below 50%, or be further reduced where it is already below 50%; and
- (c) the development would not result in more than three non-A1 uses adjacent to one another.

The main retail areas within District Centres are designated as primary retail frontages as shown on the Proposals Map. Only the ground floor level is designated as a primary retail frontage. Although predominantly in retail use, primary frontages within District Centres can contain a variety of other uses. It is essential that some retail uses within primary frontages are retained to maintain the attractiveness and convenience of District Centres as shopping destinations and to preserve their character and vitality. In particular, without a reasonable proportion of class A1 retail units, the pedestrian flow in the daytime could fall below a viable level.

Some non-A1 uses, such as banks and building societies (A2), restaurants (A3), pubs (A4) and hot food take-aways (A5) may be beneficial to retail areas, either by increasing activity or by providing complementary services. However, the character and economic well-being of a centre can be adversely affected by too many, or poorly located, non-A1 uses.

Policy PP6 allows for the provision of a controlled number of non-A1 uses within primary frontages but prevents any proliferation that would adversely affect the character of District Centres. It prevents any use which would be inappropriate by virtue of its impact on the vitality and viability of its surroundings.

PP6 relates to the ground floor of shop units only. The use of upper floors above shops for nonretail uses is encouraged, particularly for residential, provided it is in accordance with relevant LDF polices.

For criteria (b) the percentage of non-retail uses along a frontage will be calculated along the length of a continuous parade of shop units (without any significant break or corner) as shown on the Proposals Map. When granting permission for a non-retail use, the City Council will normally attach a condition requiring a window display and/or views into the interior of the premises to be provided and maintained, where this is practicable.

The primary shopping frontages in some District Centres (Orton and Werrington in particular) are likely to change due to regeneration of these with further development. When the regeneration of a District Centre is completed, the primary shopping frontages will then be revised to reflect the new layout. Any changes to the primary shopping frontage will be finalised after it has been through the statutory process.

Please note that any detailed retail policy for the City Centre will be set out in the City Centre Area Action Plan.

## Relationship to Core Strategy Policies and Objectives

This policy supports:	
Core Strategy policy:	CS 14 - Retail
Core Strategy objectives:	OB4 - Local Services OB14 - District Centres

## **Reasons for Including this Policy**

PPS4 (EC3.1c) requires us to define retail frontages in the designated centres and policies setting out which uses will be permitted in such locations. Primary retail frontages are only defined in the District Centres, which are large enough for a distinction to be made between different categories of frontages. The majority of the local centres are too small for such a distinction to be made.

There was strong support (60% of the respondents) for a new policy for non-retail uses in retail frontages (PP27) in response to the Issues and Options consultation.

## **PP7 – Shop Frontages, Security Shutters and Canopies**

*Planning permission for any new, replacement or altered shop front, including signage, will only be granted if:* 

- (a) its design would be sympathetic in size, architectural style/proportion, materials and architectural detailing to the building to which it would be fitted; and
- (b) it would not detract from the character or appearance of the street as a whole; and
- (c) any advertising material is incorporated as an integral part of the design.

*Planning permission for the installation of an external security shutter will only be granted where:* 

- (d) it is demonstrated that there is a persistent problem of crime or vandalism affecting the property which cannot be satisfactorily and reasonably addressed by alternative measure; and
- (e) the property is not a listed building or situated in a conservation area; and
- (f) the shutter is designed to a high standard, taking account of the design features of the frontage into which it would be installed; and
- (g) the design is open mesh/perforated in style.

# A proposal for the installation of a fixed canopy will only be acceptable on the ground floor of a shop, cafe, restaurant or public house, and only if it can be installed without detracting from the character of the building or surrounding area.

Shop fronts can make a substantial and positive contribution to the visual interest of an area if sympathetically designed, but a degree of control is required if the character of buildings or the overall appearance of a street is not to be destroyed by poor design. Open shop fronts can create visually unacceptable voids and proposals for their development will generally be resisted. Particular care is necessary in the design of shop fronts in conservation areas, and on listed buildings, or where the shop front would straddle buildings of different designs.

The experience and fear of crime in some areas has led to a general desire for improved shop front security and owners are increasingly considering the installation of security shutters. However, many such shutters (especially if solid) can be visually unattractive and create a 'dead', hostile appearance, which can reduce natural surveillance and thereby encourage other crime. This can also affect the commercial viability of an area. There are other means of improving the security of shop fronts, such as the use of laminated glass, improved lighting, internal security grilles or natural surveillance, that have a less detrimental impact. The City Council will strive to achieve a balance between the security requirements of individual shops and the impact on the wider area.

Fixed canopies are not traditional on most buildings in this country and are frequently not compatible with their style or character. Because of their shape, design, materials and colours they can be visually very dominant and discordant. It is important, therefore, that they should be used sensitively.

## **Relationship to Core Strategy Policies and Objectives**

## This policy supports:

Core Strategy policies:	CS 14 - Retail CS 16 - Urban Design and the Public Realm
Core Strategy objectives:	OB3 - Urban and Rural Character and Distinctiveness OB25 - New Development OB26 - Urban Fabric and Public realm

## **Reasons for Including this Policy**

At the Issues and Options stage, Design Quality (PP30) and Crime & Fear of Crime (PP31) were discussed. There was some support for a criteria-based design policy although this option was not the favourite. There is a need for this policy as there are areas of the city where particularly security shutters and canopies need to be controlled. Policy PP7 provides direction so that consistent guidance is applied throughout the city and bad design is rejected.

## **PP8 – The Transport Implications of Development**

*Planning permission for development that has transport implications will only be granted if:* 

- (a) appropriate provision has been made for safe, convenient and sustainable access to, from and within the site by all user groups, taking account of the priorities set out in the Peterborough Local Transport Plan; and
- (b) the development would not result in an unacceptable impact on any element of the transportation network including highway safety.

The Core Strategy (policy CS13) sets out the overall policy approach to transport issues and would need to be taken into account when considering a development proposal. The Planning Policies DPD addresses transport issues such as the effect of development on road safety, traffic congestion, access and circulation, parking, and the design of new infrastructure, which are all material considerations in determining a planning application. Advice should be sought from the Local Highways Authority to establish the current guidance used.

When assessing development proposals the City Council will give consideration to the needs of transport user groups in the following order of priority (as set out in the Local Transport Plan):

- Pedestrians and those with mobility difficulties
- Cyclists
- Public transport including coaches and taxis / private hire vehicles
- Motorcycles
- Rail freight
- Commercial and business users including road haulage
- Car borne shoppers and visitors
- Car borne commuters

The accessibility for user groups and the transport impact of a development proposal can be addressed through the design of a scheme, the imposition of planning conditions, or the developer agreeing to enter into a planning obligation - or all three, depending on the circumstances. Where appropriate, the City Council will negotiate with developers to secure on and/or off-site transport infrastructure improvements that are necessary to enable the development to proceed, as part of its overall approach to developer contributions, as set out in policy CS12 of the Core Strategy.

The City Council will require a Transport Statement or Transport Assessment to be submitted for all development that meets the criteria as set out in current guidance at that time. Contact should be made with the Local Highway Authority to establish the criteria levels. The purpose of a Transport Statement and Transport Assessment is to identify the traffic impact of a proposal and, where necessary, propose measures to improve accessibility for the relevant user groups, reduce parking and mitigate transport impacts. The nature of the proposed measures will depend on the outcome of the Transport Statement or Transport Assessment. In addition, a Travel Plan should form an integral part of any Transport Assessment, promoting sustainable transport choices and thus reducing the impact of a proposal.

## **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policy:	CS 13 - Transport
Core Strategy objectives:	OB15 - Bus Services and Congestion OB16 - Walking and Cycling

## **Reasons for Including this Policy**

At the Issues and Options stage, there was a mixed response to transport matters. For the Urban Transport Modes (PP24) there was an equal response for us to develop a criteria-based policy and those who expressed no preference. There was more support (54% of the respondents) for a criteria-based policy on the Urban Bus Loop (PP25). Policy PP8 is a generic transport policy that all new proposals will need to take into account.

## **PP9 – Parking Standards**

Planning permission will only be granted for development if the proposal makes appropriate and deliverable parking provision for all modes of transport in accordance with the standards in Annex A 'Parking Standards'.

Developers are encouraged to share parking spaces with other developments where the location and pattern of use of the spaces makes this possible. If there is a realistic

prospect of sharing spaces, the Council will be prepared to relax the requirement for provision accordingly.

For all residential development which includes on-site private parking within the curtilage of the dwelling or dedicated spaces within a secure shared area, at least one of the parking spaces provided per dwelling should have easy access to a charging point for an electric vehicle.

The Parking Strategy of the Local Transport Plan aims to encourage modal shift away from single occupancy private cars for commuter travel and to reduce the growth of private non-residential parking throughout the City. Maximum car/van parking standards (except for C3 - dwelling houses and C4 – houses in multiple occupation where, minimum parking standards apply) have therefore been devised to reflect the approach to local parking standards in PPS4. Minimum parking provision for cycle, powered two wheelers and spaces for disabled users are also included in the parking standards.

The parking standards can therefore be used as a demand management tool and to encourage the use of public transport in accordance with Peterborough's status as a Sustainable Travel Demonstration Town. For all new developments within the Core area (as defined in LTP), parking provision should be restricted to operational use only which is use referring to servicing, delivery and maintenance.

For new residential development within the City Centre area (as defined in LTP), residential parking may be reduced below the standard set out in Annex A where measures will restrict/discourage car ownership by the use of parking controls and/or the use of Residential Travel Planning. For all new non-residential development within the City centre, parking levels should be reduced from maximum standards by the means of Travel Planning and Enhancement of Public Transport/Walking/Cycling facilities.

For all new residential development within the City Peripheral and Outer areas (as defined in LTP), residential parking will accord with the minimum standards set out in Annex A. For all new non-residential development within the City Peripheral and Outer areas, parking levels should be reduced from maximum standards by the means of Travel Planning and Enhancement of Public Transport/Walking/Cycling facilities.

Applications for development that will result in a level of car parking provision in excess of any maximum set by the standards in Annex A will be refused, unless an overriding need for additional spaces can be demonstrated. The City Council recognises that the specific working practises of businesses can occasionally justify a level of parking above maximum standards, but only where all alternatives have been fully explored by a Transport Assessment.

Transport Assessments (which are required for all development with significant transport implications – see Core Strategy Policy CS 13 for details) should always seek to minimise parking provision, below the maximum standards in Annex A. Provision below the maximum standards is likely to be feasible in locations highly accessible by public transport and where there are opportunities for shared or on-street parking. In addition, when assessing an application for any type of land use, the Council may occasionally require a minimum level of parking to be provided if there is no other way of avoiding a road safety hazard.

In applying the parking standards in Annex A, and determining the precise amount of parking appropriate for a development, account will be taken of the scale and nature of the proposals; the accessibility of the site, particularly by public transport; and the proximity of services and facilities. In determining the amount of parking appropriate for a particular housing scheme, account will be taken of the need to produce a well-designed and safe residential environment.

The Council will normally require parking facilities to be hard surfaced with permeable or porous materials (except where there is a risk of groundwater contamination) and/or appropriately drained (which may include the use of SUDS), with individual parking spaces marked out. Car parks should be well lit and their location/design should minimise the opportunity for crime, for example, through the use of natural surveillance.

As an Environment City, Peterborough is seeking to be part of the 'Plugged-in Places' programme, which supports the early development of an electric car charging point infrastructure. Most charging points via this programme would need to be accessible to the public, based with businesses, although some will be provided for domestic use. However, if electric vehicles are to become mainstream, it is essential that the infrastructure is available at a domestic level. This infrastructure is far cheaper (around £150) and easier to implement at the construction stage of a new home, rather than being retro-fitted to an existing dwelling. As such, the policy requires the provision of a plug-in point on all practical new-build dwellings.

## **Relationship to Core Strategy Policies and Objectives**

## This policy supports:

Core Strategy policy:	CS 13 - Transport
Core Strategy objectives:	OB15 - Bus Services and Congestion OB16 - Walking and Cycling OB18 - Mixed use development

## **Reasons for Including this Policy**

Parking Standards (PP22) and Car Free (PP23) matters were discussed at the Issues and Options stage. The most favoured option (supported by 40% of the respondents) was for us to set new parking standards for all types of development. We have included this in policy PP9 and Annex A. Other options considered, such as using existing Local Plan Parking Standards (supported by 14% of the respondents) or setting new parking standards for residential parking only (supported by 20% of the respondents) received little support and they have not been selected.

There was a mixed response to the issue of Car Free Homes. The most favoured option (39% of the respondents) was for us to establish criteria based policy for car free development. However, the same number of respondents expressed no preference. The most suitable location for car free homes is likely to be the city centre. Residential proposals in the city centre will be closely scrutinised to assess if Car Free Homes are possible.

## PP10 – Open Space Standards

All residential development within Use Classes C3 and C4 will be required to provide open space in accordance with the minimum standards set out in Annex B. Precise levels of on site provision will depend on the location of the proposal and nature of open space needed in the area. If there are deficiencies in certain types of open space in the surrounding area, the City Council may seek variations in the component types of the required provision to overcome them.

In the following circumstances, proposals will be acceptable if the developer has first entered into a planning obligation to make a financial contribution towards meeting the open space needs of the proposed residential development off-site:

- (a) if the proposed residential development would be of insufficient size in itself to make the provision of certain types of open space (identified in Annex B) feasible within the site; or
- (b) if, taking into account the accessibility of existing open space facilities and the circumstances of the surrounding area, the open space needs of the proposed residential development can be met more appropriately by providing either new or enhanced facilities off-site.

# Where appropriate, the Council will seek to enter into a Section 106 agreement with the developer for the future management and maintenance of the open space provision, before granting planning permission.

The primary purpose of the open space standards is to secure adequate provision of open space for all new residential development. The City Council will apply the standards to all proposals including housing sites within the City Centre boundary as shown on the Proposals Map (though here a financial contribution to provision is more likely to be the best solution, rather than on site provision). Proposals that will result in loss of existing open space will be assessed against policy CS 19 in the Core Strategy.

The open space standards set out in Annex B provide the basis for assessing the notional open space requirements of any proposed residential development. They set out a hierarchy of open space which builds up to a total requirement of 4.2 hectares of open space per 1,000 population and which will be applied to all relevant development proposals.

The open space requirements for a specific development proposal will be based on the application of the standards, taking into account the current average household size for Peterborough, the type and size of dwellings purposed in the development and any particular needs identified in neighbourhood or community plans for the area in which the development would take place. The Council will generally encourage the creation of a consolidated open space structure for major new housing developments with open space provided on-site and accessible to all residents. The Council may seek variations in the composition of the open space (within the total provision of 4.2 hectares per 1,000 population) in order to secure the best outcome for the development and the surrounding area.

In assessing whether any open space that is provided in accordance with policy PP10 will be acceptable, the City Council will take into account the need to ensure that the proposed site will keep potential nuisance to a minimum and that there is sufficient supervision and surveillance from homes for toddlers' and junior play areas.

Provided that the size, location and site characteristics of open spaces are acceptable, they have been fully laid out in accordance with the City Council's requirements and are in a satisfactory condition, the Council will normally be prepared to adopt and maintain them. For adoption purposes, developers will be required to enter into an agreement with the Council which will include payment by the developer of a commuted sum to cover the costs of future maintenance of the open space.

## **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policies:	CS 12 - Developer Contributions to Infrastructure Provision
	CS 19 - Open Space and Green Infrastructure

Core Strategy objectives:	OB2 - Environment Capital
	OB4 - Local Services
	OB22 - Open Space and Sport

## **Reasons for Including this Policy**

There was strong support (54% of the respondents) for including a policy for open space standards based on the Consultants Recommendations of the Open Space Strategy at the Issues and Options stage (PP35). Only 9% of the respondents were in favour of using existing Local Plan standards and the remainder expressed no preference. Policy PP10 (in Annex B) contains open space standards based on the Consultants Recommendations.

There was also support (over 65% of the respondents) for an option to identify and safeguard open space in areas of deficiency (PP36). This issue is addressed in the Core Strategy (policy CS 19) and so there is no need to repeat this in the Planning Policies DPD.

## **PP11 – Nene Valley**

Within the area of the Nene Valley as shown on the Proposals Map, the following will be supported:

- (a) provision for recreation, with a general emphasis on low-impact, informal activities in the rural area of the valley, and more formal activities in the urban area; and
- (b) proposals to safeguard and enhance the landscape, nature conservation and amenity value of the Nene Valley throughout its length.

In exceptional circumstances, planning permission will be granted for recreation development that takes specific advantage of a riverside location, provided that it makes appropriate provision to minimise any adverse impact on the landscape and nature conservation qualities of the area and on flood risk.

The Nene Valley runs east-west across the District. It is identified as an area of high amenity, landscape, ecological and heritage value.

The City Council works in partnership with a number of organisations to manage the river environment, both within the boundary defined on the Proposals Map and the wider River Nene catchment area. Facilities such as the Ferry Meadows Country Park have been provided within the Nene Valley. However, we considers there is still scope for further action to enhance the Nene Valley's role for recreation whilst having due regard to other aspects of the river's environment. It is envisaged that there will be a gradual transition from informal, dispersed activities in the rural area to more organised, formal activities in the urban area. The City Centre Area Action Plan will consider proposals for the use of the River Nene within its boundary.

To the west of the Urban Area of Peterborough the Nene Valley has high value landscape features, and, from a nature conservation perspective, parts are also designated as a Site of Special Scientific Interest and County Wildlife Site. East of the City lie the Nene Washes SSSI and other wetland sites. The Nene Washes are of international importance for nature conservation. They are a Special Protection Area under the terms of Article 4 of the EC Council Directive 79/409/EEC on the Conservation of Wild Birds; and a 'Ramsar' site under the terms of the 1971 Ramsar Convention on Wetlands of International Importance (as amended). Part of the

Nene Washes (Morton Leam) has now also been designated as a Special Area of Conservation for spined loach.

Where these designations apply, the duty to further the conservation and enhancement of the features for which the site is of special interest will carry considerable weight in decision-making. In other parts of the Nene Valley recreation development will be encouraged, subject to there not being any unacceptable impact on these considerations.

## **Relationship to Core Strategy Policies and Objectives**

#### This policy supports:

Core Strategy policies:	CS 19 - Open Space and Green Infrastructure CS 20 - Landscape Character CS 21 - Biodiversity and Geological Conservation
Core Strategy objectives:	OB2 - Environment Capital OB3 - Urban and Rural Character and Distinctiveness OB20 - Sites of Environmental Importance OB22 - Open Space and Sport OB24 - River Nene

## **Reasons for Including this Policy**

At the Issues and Options stage (PP37), there was equal preference for two options posed. One option was to include a specific policy on the Nene Valley and the other was to rely on international, national policies and the Core Strategy policy. However, as the Nene Valley is viewed as an important asset for Peterborough, its use should be controlled and landscape safeguarded for the benefit of local people. Policy PP11 is included for this purpose.

## **PP12** – The Landscaping and Biodiversity Implications of Development

For any proposed development with potential landscaping and/or biodiversity implications, the Council will require the submission of a site survey report with the planning application, identifying the landscape and biodiversity features of value on and adjoining the site. The layout and design of the development should be informed by and respond to the results of the survey.

Development proposals should offset any harm to biodiversity and, where possible, achieve a net gain, commensurate with the development that is proposed.

*Planning permission for the development will only be granted if the proposal makes provision for:* 

- (a) the retention and protection of trees and other natural features that make a positive contribution to the quality of the local environment; and
- (b) new landscaping for the site as an integral part of the development, with new tree, shrub and hedgerow planting suitable for the location, including wildlife habitat creation; and
- (c) the protection and management of existing and new landscape and ecological features during and after construction, including the replacement

## of any trees or plants introduced as part of the development scheme which die, are removed or become seriously damaged or diseased.

# The Council will require all major developments which involve building facades incorporating in excess of 60% reflective glass to include measures which reduce the probability of bird strike.

# For significant landscaping proposals, the Council will require submission of management and maintenance specifications to accompany the landscaping scheme.

The City Council is committed to the promotion and enhancement of biodiversity. This can be achieved in part by the conservation and enhancement of key habitats as identified in the UK, Cambridgeshire and Peterborough Biodiversity Action Plans. New development will be expected, where possible, to provide for the planned retention of existing habitats and wildlife features. Where appropriate, the creation or restoration of habitats will be encouraged as a part of new development in accordance with biodiversity principles.

Outside the formally designated statutory and non-statutory sites of nature conservation interest, the need to protect and promote biodiversity will be a material consideration in the determination of planning applications. This will be particularly important where a particular habitat or species is subject to a Biodiversity Action Plan. In seeking appropriate mitigation and compensatory measures, the City Council will seek to ensure that development proposals do not lead to a net loss of biodiversity.

Under this policy the City Council will seek to protect features of the landscape which are of major importance for wild flora and fauna because of the way they act as 'corridors' or 'stepping stones' for migration, dispersal and genetic exchange of species. Examples are hedgerows, rivers, ditches and banks, stone walls, tree belts and shelter belts, woodlands, parklands, green lanes and drove roads, reservoirs and ponds.

For most development proposals involving construction or engineering works, applicants will be expected to provide a comprehensive site survey as part of the planning application, identifying the trees and other natural and landscape features. The information submitted should clearly distinguish trees or other features to be removed from those to be retained.

In considering the likely impact of a development proposal on trees and other natural features, the City Council will take into account those on adjoining land as well as those on the application site itself. Whilst development proposals will usually be expected to retain and protect trees and other natural features that make a positive contribution to the quality of the local environment, careful consideration will need to be given to ensure that the retention and protection of such features does not unduly compromise design quality.

Further advice on the way in which we will assess the relationship between the development proposals, existing site features and the landscaping of the site are contained in the City Council's Trees and Woodland Strategy.

There is a recognised need to consider the effects of large areas of reflective glass on local and transient bird populations. Certain prominent buildings in the city centre have been shown to have an impact in terms of bird fatalities and it is a significant enough issue to prompt action to try and prevent it from happening in the future. All applications involving the installation of large areas of reflective glass should include as part of their Design Statement a description of how this issue has been considered as part of the design of the building and the measures which have been incorporated into the design to reduce incidences of bird strike.

## Relationship to Core Strategy Policies and Objectives

This policy supports:	
Core Strategy policy:	CS 16 - Urban Design and the Public Realm CS21 – Biodiversity and Geological Conservation
Core Strategy objectives:	OB2 - Environment Capital OB19 - Climate Change OB22 - Open Space and Sport OB25 - New Development OB26 - Urban Fabric and Public Realm

## **Reasons for Including this Policy**

There was a mixed response to the issue of biodiversity when it was discussed at the Issues and Options stage (PP50). Two of the options had equal numbers of votes (31% of the respondents supported each of the options). One of the options was to include a policy treating biodiversity as a strategic asset and the other was to include a policy where biodiversity should be provided on all sites. The issue of landscaping implications of development proposals (PP41) was discussed at the Issues and Options stage. Including two separate policies based on the Local Plan was the most preferred option (supported 45% of the respondents). The next most preferred option (supported by 20% of the respondents) was to rely on national guidance and the Core Strategy. Our preference is to combine these into a single policy so that developers have clarity over what needs to be included in a site survey.

## **PP13 – Heritage Assets**

Development will not be permitted that would significantly harm any of Peterborough's historic heritage assets (designated and undesignated) including their setting. These heritage assets include:

## **Designated Heritage Assets**

- Listed buildings
- Conservation areas
- Scheduled monuments and archaeological sites
- Historic Parks and Gardens

## Local Heritage Assets

- Buildings of Local Importance (as referred to in policy PP14 and listed in Annex C)
- Special Character Areas (as referred to in Peterborough Site Allocations DPD policy SA19)
- Landscape character areas (as referred to in Peterborough Core Strategy policy CS20 and defined in the Peterborough Landscape Character Assessment 2007)
- Spaces and frontages in villages (as identified on the Proposals Map)
- Any other building, monument, site, area or landscape positively identified as having a degree of significance/value because of its archaeological, architectural, artistic or historic interest.

A Heritage Statement and/or Desk-Based-Assessment will be required for proposals which would be likely to impact on a heritage asset, so that sufficient information is provided in order to assess the impact on the heritage asset. A programme of work and/or mitigation measures may be secured by condition or as part of a planning obligation. The historic environment of Peterborough is extremely rich and varied and is a key part of the identity of the District, with 29 conservation areas, over 1,000 listed buildings, 67 scheduled monuments, historic parks and gardens and a distinctive landscape character. These and other heritage assets are an important record of the area's social and economic history as well as being an amenity for local residents. The conservation and enhancement of the historic environment is a key objective of the Peterborough LDF (in particular, the Core Strategy and this Planning Policies DPD). The Council will balance the need for development with its duty to protect its heritage assets.

Peterborough's conservation areas make a very important contribution to promoting and protecting the attractiveness of the District. The Council has a programme of review and preparation of conservation area appraisals and design guidance. Conservation areas should not inhibit development. Development proposals must, as a minimum, preserve or enhance the area's special character or appearance. Development outside a conservation Area should complement its setting and protect important views into or out of the area.

Listed buildings are a heritage of national importance and are designated by English Heritage in recognition of their special architectural or historic interest. The District contains over 1,000 listed buildings and they are a finite resource. For historic buildings to retain their value as living historic records and their contribution to the identity and character of the area, the guiding principle is to preserve the fabric, special features and setting of the listed buildings. Further detailed advice on the repair, maintenance, alteration and extension of listed buildings will be set out in a Supplementary Planning Document. The Council takes an active role in promoting the repair and reuse of historic buildings.

Peterborough contains sixty-seven Scheduled Monuments. In the case of proposed development encroaching upon a Scheduled Monument or its setting, planning permission will only be permitted if development improves or, at least, does not cause unacceptable harm to the character and setting of the monument.

Archaeological remains are an important part of Peterborough's historic environment. They constitute an important resource for understanding our past, and often survive as significant landscape features. Archaeological remains are a finite and non-renewable resource and, in many cases, they are highly fragile and vulnerable to damage and destruction. There is a presumption in favour of physical preservation of remains *in situ* wherever possible. Alternatively, in the case of application sites which include, or could potentially include, heritage assets with archaeological interest, the Council will require the developer to carry out a preliminary desk-based assessment and/or a field evaluation. The results of these will inform the plan and decision-making processes at pre-determination stage. In advance of the loss of a potential heritage asset at a post-determination stage, further archaeological mitigations may be attained through the implementation of a programme of suitable archaeological investigations.

The District takes in a remarkably diverse landscape from deep fen and fen edge to clay and limestone 'uplands'. The Peterborough Landscape Character Assessment (2007) identifies this unique landscape character and its features. It sets out 6 landscape character areas which have shaped the built environment. Development proposals should respect the fundamental character of these areas in order to contribute to the conservation and enhancement of the historic environment.

Peterborough contains seven historic parks and gardens, which are of national and / or local importance. Milton Park, Burghley Park and Thorpe Park are formally registered by English Heritage. Other areas of significant parkland are the grounds and surroundings of Walcot Hall, and the parklands west of Ufford, west of Bainton and south-west of Thorney. Development proposals must protect and enhance the particular qualities of these historic landscape areas.

There are a number of areas within the District which do not satisfy conservation area designation but have a distinctive mature character and local identity worthy of protection. Three Special Character Areas (Wothorpe, Ashton and the environs of Thorpe Road, Thorpe Avenue and Westwood Park Road) each have a strong landscape character and low density development patterns that together provide high environmental quality. Development proposals in these areas must respect the distinctive local character (see the Peterborough Site Allocations DPD and the Proposals Map for more details and policy on these areas). Further Special Character Areas may be identified.

In the villages, there are many open areas, substantial walls, hedges, and treed frontages that are an essential and valued feature of village character. Green space often provides an important visual or amenity function. An open space or a gap in a built-up frontage allows key views into and out of a village. Substantial treed or hedged frontages, traditional walls or railings are invariably positive features in the streetscene. Development proposals that would harm such features would be resisted.

## **Relationship to Core Strategy Policies and Objectives**

## This policy supports:

Core Strategy policy:	CS 17 - The Historic Environment
Core Strategy objectives:	OB3 - Urban and Rural Character and Distinctiveness OB26 - Urban Fabric and Public Realm

## **Reasons for Including this Policy**

At the Issues and Options stage, this issue was discussed as part of the Historic Built Environment (PP32). Two of the options were based on the Local Plan approach. One was to continue using Local Plan policies and the other option was to combine these policies into a single policy. Both options combined were supported by more than 50% of the respondents. Policy PP13 combines Listed Buildings, conservation areas, scheduled monuments and archaeological sites, and Historic Parks and Gardens in to Designated Heritage Assets.

## PP14 – Buildings of Local Importance

Where planning permission, Conservation Area Consent or any other form of relevant permission is required, it will not be granted if it would involve the demolition of, or substantial alteration to the external appearance of, any building designated as of local importance (as listed in Annex C), unless:

- (a) all reasonable steps have been taken to retain the building, including examination of alternative uses compatible with its local importance; and
- (b) retention of the building, even with alterations, would be demonstrably impracticable; and
- (c) the benefits of the redevelopment scheme outweigh the retention of the building.

Peterborough has many buildings and structures which, although not meeting the national criteria for listing, contribute significantly to the historical, architectural and social character of our city and villages, and have value to local communities.

The Peterborough Local Plan (First Replacement) 2005 (policy CBE11) identifies 15 'Buildings of Local Importance' and recognises the positive contribution that they make to the character and identity of Peterborough. However, that 'local list' is very limited in its extent and there are clearly many other locally valued and important buildings and structures.

In 2009 the Council agreed criteria for the identification and selection of further locally listed buildings, in accordance with the objectives of Planning Policy Statement 5 (March 2009). These were based on national guidance for the selection of listed buildings, but adapted to reflect buildings and structures of local, rather than national significance. The criteria were developed in consultation with the Peterborough Civic Society. The aim of developing a new local list was to celebrate local distinctiveness, help to safeguard buildings and ensure that repairs, alterations and extensions are sympathetic to their character. Local designation complements the national regime and can allow local people to identify, celebrate and protect buildings that promote 'local distinctiveness'.

During summer 2010 and using the adopted selection criteria, Peterborough Civic Society carried out a survey of the urban area to identify potential buildings and structures of local importance for the new local list. Rural Parish Councils also identified potential 'local list' assets in their Parish.

The outcome of the processes of survey, research and evaluation against selection criteria has resulted in a draft local list which appears in Annex C.

There will be an entirely separate consultation on the draft local list which will take place early in 2011, following equivalent levels of consultation undertaken for national designation. At the end of the process the Council will produce a 'Buildings of Local Importance in Peterborough' report, with full details of each building or structure and the reasons for its inclusion on the list.

## **Relationship to Core Strategy Policies and Objectives**

## This policy supports:

Core Strategy policy:	CS 17 - The Historic Environment			
Core Strategy objectives:	OB3 - Urban and Rural Character and Distinctiveness OB26 - Urban Fabric and Public Realm			

## **Reasons for Including this Policy**

This issue was discussed as part of the Historic Built Environment (PP32) Issues and Options consultation. Buildings of Local Importance is a long standing, established local issue and there is a strong desire to protect these buildings which make a positive contribution to the area.

## PP15 – Ancient, Semi-Natural Woodland and Veteran Trees

## Planning permission will not be granted for development which would adversely affect an area of ancient, semi-natural woodland or veteran tree.

Ancient, semi-natural woods are those areas of woodland which have had a continuous cover of native trees and plants since at least 1600AD, and have not been cleared and/or extensively replanted since then. These ancient woodlands are vitally important for biodiversity and as part of the historic landscape of the district. As a habitat, ancient semi-natural woodland is home to

many of the UK's most threatened species. Peterborough is one of the least wooded areas of the UK. The main pockets of ancient semi-natural woodland within the district lie to the west of Peterborough. However, such woodland is rare in the Fens due to its historic wetland origins.

A veteran tree is one that is old relative to the longevity of other trees of the same species, that is in the ancient stage of its life or a tree that has biological, aesthetic or cultural interest because of its age. As with ancient semi-natural woodlands, a veteran tree has special conservation value for these reasons.

The Council's Trees and Woodland Strategy sets out its strategy for the management of trees and woodland in Peterborough and gives some guidance on management practices.

## **Relationship to Core Strategy Policies and Objectives**

## This policy supports:

Core Strategy policy:	CS 21 - Biodiversity and Geological Conservation
Core Strategy objectives:	OB2 - Environment Capital OB19 - Climate Change OB20 - Sites of Environmental Importance

## **Reasons for Including this Policy**

This issue was raised in the Issues and Options document (PP53). The most favoured option (supported by 44% of the respondents) was for us to include a specific policy preventing development that would adversely affect ancient, semi-natural woodland and veteran trees. The next favoured option was to merge this issue with 'other sites of Nature Conservation Interest' (PP45). This option was supported by only 22% of the respondents. Policy PP15 is included to prevent development that would adversely affect ancient, semi-natural woodland and veteran trees.

## **PP16 – Habitats and Species of Principal Importance**

Any development proposal that would cause demonstrable harm to a legally protected species or habitat will be refused permission. Where the outcome is uncertain as to whether a proposal may have an effect on those species, the City Council will attach conditions and/or seek a planning obligation to, where appropriate:

- (a) facilitate the survival of individual members of the species; and
- (b) ensure disturbance is kept to a minimum; and
- (c) provide adequate alternative habitats to sustain and facilitate growth in the current levels of population.

Many wildlife species receive statutory protection under a range of legislative provisions. These species do not require a policy to protect them as it would not be appropriate to be repeat national guidance.

The Natural Environment and Rural Communities (NERC) Act came into force on 1st Oct 2006. Section 41 (S41) of the Act requires the Secretary of State to publish a list of habitats and species which are of principal importance for the conservation of biodiversity in England. See web link below.

Peterborough Planning Policies DPD (Consultation Draft) – Draft for PEP 7 December 2010

http://www.naturalengland.org.uk/ourwork/conservation/biodiversity/protectandmanage/habsand speciesimportance.aspx

The S41 list is used to guide decision-makers such as public bodies, including local and regional authorities, in implementing their duty under section 40 of the Natural Environment and Rural Communities Act 2006, to have regard to the conservation of biodiversity in England, when carrying out their normal functions.

## **Habitats of Principal Importance**

Fifty-six habitats of principal importance are included on the S41 list. These are all the habitats in England that have been identified as requiring action in the UK Biodiversity Action Plan (UK BAP). They include terrestrial habitats such as upland hay meadows to lowland mixed deciduous woodland, and freshwater and marine habitats such as ponds and sub-tidal sands and gravels.

## **Species of Principal Importance**

There are 943 species of principal importance included on the S41 list. These are the species found in England which have been identified as requiring action under the UK BAP. In addition, the Hen Harrier has also been included on the list because without continued conservation action it is unlikely that the Hen Harrier population will increase from its current very low levels in England. In accordance with Section 41(4) the Secretary of State will, in consultation with Natural England, keep this list under review and will publish a revised list if necessary.

A list of Species of Principal Importance can be found on Natural England's website (see above). It is difficult to compile a specific list for Peterborough as discussed above the national list will need to be kept under review and updated when necessary. We will have to do the same with Peterborough list. It would be up to the developers to contact the City Council to determine if their proposal would affect habitats and species of principal importance.

## **Relationship to Core Strategy Policies and Objectives**

## This policy supports:

Core Strategy policy:	CS 21 - Biodiversity and Geological Conservation
Core Strategy objectives:	OB2 - Environment Capital OB19 - Climate Change OB20 - Sites of Environmental Importance

## **Reasons for Including this Policy**

There was a strong support (45% of the respondents) for including a separate policy on this matter at the Issues and Options stage. About 36% of the respondent expressed no preference and the other two options received only 9% of the votes each. Policy PP16 is included to provide protection for habitats and species of principal importance within Peterborough's district boundary.

## **PP17 – Drainage and Flood Risk Management**

Proposals should make provision for flood risk management measures which are necessary and commensurate with the scale, nature and location of the development. Detailed guidance on flood risk and surface water management will be set out in a Peterborough Flood Risk Management Supplementary Planning Document. This will set out:

- the types of development that will need to make such provision;
- the measures that will be necessary to satisfy the policy; and
- the way in which those measures will vary across Peterborough.

Planning permission will not be granted for development unless it includes all suitable provision as part of the development proposal and, where appropriate, through the use of a S106 planning obligation.

There is a risk of flooding in Peterborough from main rivers, ordinary watercourses and surface water. The frequency of flooding is likely to increase in the future as a result of climate change, and particular care must be taken to ensure that new development is neither at risk of flooding, nor increases the risk of flooding elsewhere.

The Flood and Water Management Act 2010 sets out that Local Authorities will establish a SuDS Approving Body, which will review, approve and adopt drainage strategies and systems alongside the current planning approval system.

In Peterborough there are many drainage sub-catchments, defined by the systems to which they drain, and the prevailing bedrock, subsoil and topsoil. The characteristics of each sub-catchment have been used to define initial Flood Risk and Surface Water Management Policy Units in the Peterborough Strategic Flood Risk Assessment Level 2. These are being refined through the Peterborough Surface Water Management Plan process.

The proposed Peterborough Flood Risk Supplementary Planning Document (SPD) will:

- define the boundaries of each of the Policy Units on a map;
- describe the characteristics of each Unit;
- identify the types of development that will need to make provision; and
- provide guidance on appropriate measures.

The Council invites any person or organisation particularly interested in this subject and the forthcoming SPD to make contact with its Strategic Planning Section, so that they can be consulted as the SPD is prepared.

## **Relationship to Core Strategy Policies and Objectives**

This policy supports: Core Strategy policy:	CS 22 - Floodrisk		
Core Strategy objectives:	OB19 - Climate Change OB29 - Floodrisk		

## **Reasons for including this policy**

This issue was discussed at Issues and Options stage (PP56). Two options posed in relation to this matter were similar. One option was to keep existing Local Plan policies on this matter and the other was to combine these policies into a single policy. Combined response to these two options was 70% of the respondents. Policy PP17 suggests a new approach to flooding issue in Peterborough based on the studies mentioned in the supporting text above.

## **Potential Changes to Village Envelopes**

In 2008, as part of the preparation for the Site Allocations DPD and this Planning Policies DPD, we provided residents, landowners, developers, agents and parish councils with an opportunity to suggest changes to any village envelope. A number of changes were put forward for consideration.

Any major changes to the village envelopes which would accompany the allocation of sites for housing or other uses are being progressed though our Site Allocations DPD. When the Site Allocations DPD is adopted, a revised Proposals Map will be adopted at the same time. This will incorporate the major changes that are necessary to include all successful sites which are currently outside a village boundary.

Minor changes that are not associated with the allocation of a site in the Site Allocations DPD have been considered in association with this Planning Policies DPD. All the sites were assessed against criteria. These criteria along with the result of the assessments are included in the 'Village Envelopes in Peterborough - A Report into Suggested Changes' document. This is a background document to preparing the Planning Policies DPD and will be made available for inspection on our website.

We are proposing to make no changes to the village envelopes as a result of this exercise. Our reasoning is discussed in the Village Envelopes report, referred to above.

## Implementation and Monitoring

## Implementation

All of the policies in this DPD will be implemented through the Council's Development Management activities. This includes pre-application advice and discussions, the making of decisions on planning applications and the operation of its compliance functions to ensure planning control is properly enforced.

All of those parties who are consulted by the Council on individual planning applications will also be able to use the policies in formulating their own comments.

It is important to note that all planning applications received by the Council are determined in the light of policies contained in the various documents that make up the Peterborough Local Development Framework, and other factors that are considered to be material, including statements of national planning policy. Merely satisfying the requirements of one specific policy in this DPD, even if it expresses a presumption in favour of a development which complies with that policy, is not in itself sufficient to secure planning permission. Development proposals will be assessed against all relevant policies in the DPD. Furthermore, nothing in this DPD, however expressed, fetters the discretion of the Council to make a decision which may appear to be contrary to the DPD, having taken into account other material considerations, under the provisions of section 38(6) of the Planning and Compulsory Purchase Act 2004.

## Monitoring

Monitoring and review are an important part of the process. With emphasis on delivery of sustainable and sustainable communities, LDF should be regularly reviewed and revised to ensure that components of the framework are up to date reflecting the changes in policy at national and local levels.

## Annex A

## Parking Standards (Policy PP9)

The parking standards are set out by Use Class. They provide an overall approach for the Unitary Authority Area. The City Centre Area Action Plan will provide the policy framework for the city centre. As it is the most accessible area in the district, parking standards are likely to be much reduced to enhance the use of modes of transport other than a private car.

Use	Car/Van	Cycle	Powered Two Wheeler	Disabled	Informative notes
	Maximum	Minimum	Minimum	Minimum	
A1 – excluding food stores	1 space per 20 sqm gross floorspace	1 stand per 150 sqm gross floorspace for	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car	<b>200 bays or less</b> = 3 bays or 6% of total capacity, whichever	Parking standards for large, stand alone developments, such as large department stores and shopping centres will be
A1 – Food stores	1 space per 14 sqm gross floorspace	staff and 1 stand per 400 sqm gross floorspace for customers	spaces), then 1 space per 30 car spaces (over 100 car spaces)	is greater, Over 200 bays = 4 bays plus 4% of total capacity	<ul><li>considered on a case by case basis and should be agreed with the Council.</li><li>In all cases, adequate provision should be made for the parking and turning of service vehicles, serving the site, off the highway.</li></ul>
					A lower provision may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities.

<b>A2</b> - Financial and Professional Services	1 space per 20 sqm gross floorspace	1 stand per 100 sqm gross floorspace for staff plus 1 stand per 200 sqm gross floorspace for customers	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 2 bays or 5% of total capacity, whichever is greater, Over 200 bays = 6 bays plus 2% of total capacity	A lower provision may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities. In all cases adequate provision shall be made for the parking and turning of service vehicles serving the site, off the highway.
A3 – Restaurants and Cafes (excluding Transport Cafes)	1 space per 15 sqm gross floorspace	1 stand per 100 sqm for staff plus 1 stand per 100 sqm for customers	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	A lower provision of vehicle parking may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities.
A3 (Transport Cafes/Truck Stops)	1 space per 15 sqm gross floorspace 1 lorry space per 2 sqm gross floorspace	1 stand per 100 sqm gross floorspace for staff plus 1 stand per 200 sqm gross floorspace for customers			for the parking and turning of service vehicles serving the site, off the highway.
<b>A4</b> – Drinking Establishments	1 space per 15 sqm gross floorspace	1 stand per 100 sqm gross floorspace for staff plus 1 stand per 100	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4	A lower provision of vehicle parking may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities.

<b>A5</b> – Hot Food Takeaways	1 space per 20 sqm gross floorspace	sqm gross floorspace for customers 1 stand per 100 sqm gross floorspace for staff plus 1 stand per 100 sqm gross floorspace for customers	spaces (over 100 car spaces) 1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	bays plus 4% of total capacity 200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	In all cases adequate provision shall be made for the parking and turning of service vehicles serving the site, off the highway. A higher provision of cycle parking may be required in locations situated in close proximity to key cycle routes and where a high volume of cyclists is expected to occur. This will be negotiated on a case-by-case basis. A lower provision of vehicle parking may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities. In all cases adequate provision shall be made for the parking and turning of service vehicles serving the site, off the highway.
Use	Car/Van	Cycle	Powered Two	Disabled	Informative notes
	Maximum	Minimum	Wheeler Minimum	Minimum	
<b>B1</b> – Business	1 space per 30	1 stand per 90	1 space, + 1 per	<b>200</b> bays or less = 2	A lower provision of vehicle parking may be
	sqm gross	sqm gross	20 car spaces	bays or 5% of total	appropriate in city centre locations where
	floorspace	floorspace for	(for 1 <sup>st</sup> 100 car	capacity, whichever	there is good access to alternative forms of
		staff plus 1	spaces), then 1	is greater,	transport and existing public car parking
		stand per	space per 30 car	<b>Over 200 bays</b> = 6	facilities.
		200sqm gross	spaces (over	bays plus 2% of total	

		floorspace for visitors	100 car spaces)	capacity	In all cases adequate provision shall be made for the parking and turning of service vehicles serving the site, off the highway. Consideration should also be given to the requirement for any overnight parking and facilities.
<b>B2</b> – General Industrial	1 space per 50 sqm gross floorspace	1 stand per 150 sqm gross floorspace for staff plus 1 stand per 500 sqm gross floorspace for visitors	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 2 bays or 5% of total capacity, whichever is greater, Over 200 bays = 6 bays plus 2% of total capacity	A lower provision of vehicle parking may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities. If a site office is included in the development then a B1 parking standard should be applied for that area.
<b>B8</b> – Storage and Distribution	3 parking spaces per unit plus 1 space per 300 sqm gross floorspace	1 stand per 500 sqm gross	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over	200 bays or less = 2 bays or 5% of total capacity, whichever is greater, Over 200 bays = 6 bays plus 2% of total	A lower provision of vehicle parking may be appropriate in city centre locations where there is good access to alternative forms of transport and existing public car parking facilities.
B8 with retail element	3 parking spaces per unit plus 1 space per 300 sqm gross floorspace +1 space per 20	floorspace for staff plus 1 stand per 1000 sqm gross floorspace for visitors	100 car spaces)	capacity	In all cases adequate provision shall be made for the parking and turning of service vehicles serving the site, off the highway. Consideration should also be given to the requirement for any overnight parking and facilities.
	sqm gross floorspace for				It is acknowledged that there is an increasing trend for B8 developments with a retail

	customer parking				element where there is the option for customers to visit a counter at the premises and make purchases, for developments such as this, additional customer parking should be allocated, equivalent to the A1 standard for the floor space that has public access. If a site office is included in the development then a B1 parking standard should be applied for that area.
Use	Car/Van	Cycle	Powered Two Wheeler	Disabled	Informative notes
	Maximum	Minimum	Minimum	Minimum	
C1 - Hotels	1 space per bedroom plus 1 space per 10 sqm of dining area for hotels with restaurants open to the public	1 stand per 4 staff plus 1 stand per 10 bedrooms	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	A lower provision may be appropriate in city centre locations where there is good access to alternative forms of transport and existing car park facilities. The modern day hotel is seldom used solely as a hotel and often offers multifunctional amenities such as conference facilities, restaurants and gyms. These multifunctional uses must be considered per individual class use and adequate parking allocated to encompass all uses when considering the potential for cross-visitation.
<b>C2</b> - Residential care home	1 space per full time equivalent	1 stand per 5 staff + resident	1 space, + 1 per 20 car spaces	Dependent on actual development, on	Parking Standards for retirement developments that are warden assisted yet

Hospitals – Note: At hospitals there are a number of people who are temporarily disabled and do not have Blue Badges. Treatment Centres (e.g. ISTC* with over night facilities)	staff + 1 visitor space per 3 beds To be considered on a case by case basis To be considered on a case by case basis	parking on a case-by-case basis 1 stand per 4 staff Visitors - to be considered on a case by case basis 1 stand per 4 staff Visitors - to be considered on a case by case basis	(for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	individual merit, although expected to be significantly higher than business or recreational development requirements	provide independent living should fall under Class C3. <b>Hospital parking</b> With regard to parking, it should be acknowledged that particular needs of hospitals arising from their 24 hour service (which impacts on accessibility for patients and visitors and on staff working patterns) should be taken into account and parking provision provided accordingly. The impact of parking on the surrounding area should be considered and if necessary provide appropriate traffic management measures (e.g. resident parking on neighbouring
Residential Education Establishments – Primary/Secondary Residential Education Establishments – Further/Higher	1 space per full time equivalent staff 1 space per full time equivalent staff + 1 space per 5 students	1 stand per 8 staff + 1 stand per 6 Students 1 stand per 8 staff + 1 stand per 6 Students		1 bay or 5% of total capacity, whichever is greater	streets by people travelling to the hospital site. Travel plans for staff, patients and visitors play an important role in traffic reduction and especially encourage modal shift for staff. * Independent Sector Treatment Centre

<b>C2A -</b> Secure Residential Institution	1 space per full time equivalent staff, Visitor – on a case-by-case basis	1 stand per 8 full time equivalent staff, Visitor – on a case-by-case basis	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 2 bays or 5% of total capacity, whichever is greater, Over 200 bays = 6 bays plus 2% of total capacity	Class C2A includes a variety of uses which will demand a varying need for parking. Standards should be used as a guide but there must be flexibility and applications should be looked at on a case by case basis. Visitor parking requirements will vary between institutions and should be dealt with on an individual application basis.
Use	Car/Van	Cycle	Powered Two Wheeler	Disabled	Informative notes
	Minimum	Minimum	Minimum	Minimum	
<b>C3</b> – Dwelling houses 1 bedroom	1 space per dwelling (plus spaces for visitors at the rate of 1 space for every 4 dwellings (unallocated))	1 secure covered space per bedroom. None if garage or secure area is provided within curtilage of dwelling	N/A	N/A if parking is in curtilage of dwelling, otherwise <b>200 bays</b> <b>or less</b> = 3 bays or 6% of total capacity, whichever is greater, <b>Over 200 bays</b> = 4 bays plus 4% of total	Annexes which create extra bedrooms will require additional parking unless existing provision is demonstrated to be adequate. Visitor/unallocated vehicle parking can, subject to appropriate design, be located on or near the road frontage.
2+ bedroom	2 spaces per (plus spaces for visitors at the rate of 1 space for every 4 dwellings (unallocated))			capacity	Unallocated cycle parking for residents to be secure and covered, located in easily accessible locations throughout the development. Reductions of the standard may be
4+ bedroom	3 spaces per dwelling (plus spaces for				considered for developments within the city centre.

Retirement developments (e.g. warden assisted independent living accommodation)	visitors at the rate of 1 space for every 4 dwellings (unallocated)) 1 space per dwelling	1 stand per 8 units (residents)	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over		
<b>C4</b> – Houses in multiple occupation	1 space per bedroom	1 secure covered space per bedroom. None if garage or secure area is provided within curtilage of dwelling	100 car spaces) N/A		
Use	Car/Van	Cycle	Powered Two Wheeler	Disabled	Informative notes
D Uses	Maximum	Minimum	Minimum	Minimum	
Medical Centres	1 space per full time equivalent staff + 2 per consulting room + drop off/pick up facilities	1 stand per 8 staff plus 1 stand per 2 consulting rooms for visitors	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	Dependent on actual development, on individual merit, although expected to be significantly higher than business or recreational	A lower provision may be appropriate for educational establishments in an urban location where there is good access to alternative forms of transport to allow sustainable travel. Parking/drop off arrangements for Special Schools must be taken into consideration as
				development requirements	generally extra staff is required and most

Crèche, Child care	1 space per full time equivalent staff + drop off/pick up facilities	1 stand per 8 staff plus 1 stand per 15 child places		1 bay or 5% of total capacity, whichever is greater	pupils/students arrive by taxi or car. Coach parking and facilities must be considered for all D1 uses.
Day Care Centre	1 space per full time equivalent staff + drop off/pick up facilities	1 stand per 8 staff plus 1 stand per 20 clients		1 bay or 5% of total capacity, whichever is greater	
Education – primary/secondary	1 space per full-time member of staff + drop off/pick up facilities	1 stand per 8 staff plus 1 stand per 6 pupils		1 bay or 5% of total capacity, whichever is greater	
<b>D2</b> - Cinema	1 space per 5 seats + drop off/pick up facilities+ space for parking of 2 coaches or buses	1 stand per 8 staff plus visitor parking on a case-by-case basis	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	Coach parking and facilities must be considered for all D2 uses. Multifunctional uses must be considered per individual class use and adequate parking allocated to encompass all uses, when assessing the parking requirements of a development, taking into account cross-
D2 – other uses	1 space per 22 sqm gross floorspace + drop off/pick up facilities+ space for parking of 2 coaches or	1 stand per 8 staff plus visitor parking on a case-by-case basis			visitation. A lower provision of vehicle parking may be appropriate in urban locations where there is good access to alternative forms of transport and existing car parking facilities.

	buses			
Team sports	20 spaces per	1 stand per 8		
(outdoor sports	pitch plus 1	staff plus visitor		
pitches)	space per 10	parking on a		
,	spectator seats			
	+ drop off/pick	basis		
	up facilities+			
	space for			
	parking of 2			
	coaches or			
	buses			
Swimming Pools,	1 space per 22	1 stand per 8		
Gyms, Sports	sqm of public	staff plus visitor		
Halls	area + drop	parking on a		
	off/pick up	case-by-case		
	facilities+	basis		
	space for			
	parking of 2 coaches or			
	buses			
Golf Clubs	3 spaces per	On a case-by-		
	hole + drop	case basis		
	off/pick up			
	facilities			
Other Sports	Individual merit	On a case-by-		
facilities	+ drop off/pick	case basis		
	up facilities+			
	space for			
	parking of 2			
	coaches or			
-	buses			
Use	Car/Van	Cycle	Powered Two	Disabled

			Wheeler		
Sui Generis uses	Maximum	Minimum	Minimum	Minimum	
Bus Stations	None unless justified	5 stands per bus bay	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	Shared use facilities When a use forms part of a shared use facility, parking standards must be looked at for all uses and the appropriate amounts supplied. For example when conference facilities are included in a hotel facility, appropriate parking standards must be
Bus Stops (Key)	N/A	On a case-by- case basis	Individual merit	N/A	applied for each use, however cross-visitation must be taken into account.
Caravan Parks	1 space per pitch + 1 space per full time staff equivalent	1 stand per 10 pitches	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total	Conference facilities If in rural/semi rural location, standards to be considered on individual merits, subject to a TA.
Car Park (inc. Park and Ride sites)	Individual merit	1 stand per 10 parking spaces	100 car spaces) 1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	capacity 200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	Garden Centres Garden Centres attached to DIY stores should be considered under A1 use. Motor Vehicle Showrooms Show area to include space inside and outside, used for the display of cars. Layout must be considered for car transporters to
Cash & Carry/Retail warehouse clubs	1 space per 30sqm gross floorspace	1 stand per 8 staff; on a case- by-case basis for visitors	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	load/unload off of the highway. Petrol Filling Stations Consider layout of forecourt to include allowance for loading, unloading and turning of delivery vehicles and ATM (if present) users.

Conference Facilities (see Informative	1 space per 5 seats (sustainable	1 stand per 8 staff plus visitor parking on a	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car	<b>200 bays or less</b> = 2 bays or 5% of total capacity, whichever	Recycling Centre/Civic Amenity Site Parking is required as close to end
notes)	locations)	case-by-case basis	spaces), then 1 space per 30 car spaces (over 100 car spaces)	is greater, Over 200 bays = 6 bays plus 2% of total capacity	destinations as possible for short periods of time (drop-off), naturally queues will form. Stack back facilities should be provided to minimise queuing onto a major route. A TA
Garden Centres (see Informative notes)	1 space per 40 sqm (retail area covered	1 stand per 8 staff plus customer	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car	<b>200 bays or less</b> = 3 bays or 6% of total capacity, whichever	will be required to look at predicted queue lengths and other factors.
	and uncovered)	parking on a case-by-case basis	spaces), then 1 space per 30 car spaces (over 100 car spaces)	is greater, Over 200 bays = 4 bays plus 4% of total capacity	Stadia Consider adequate coach parking. A TA will be required.
Hostel	1 space per full time staff equivalent	on a case-by- case basis	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	Theatres Shared parking for evening events should be considered on daytime parking sites. Consider adequate coach parking. Vehicle rental/hire Sufficient allocation of visitor parking is required. Provision for 'hired' car parking must be considered, although not included in the parking space allocation.
Marina	1 space per 2 mooring berths	on a case-by- case basis	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity	
Motor Vehicle	1 space per full	1 stand per 4	1 space, + 1 per	<b>200 bays or less =</b> 2	

Service Centres	time staff	staff; on a case-	20 car spaces	bays or 5% of total
	equivalent + 1	by-case basis	(for 1 <sup>st</sup> 100 car	capacity, whichever
		for visitors	spaces), then 1	is greater,
	space per 35sqm gross		space per 30 car	<b>Over 200 bays</b> = 6
	floorspace		space per 50 car spaces (over	bays plus 2% of total
	noorspace		100 car spaces)	capacity
Motor Vehicle	1 anago nor	1 stand per 8	1 space, + 1 per	<b>200 bays or less</b> = 2
Showrooms (see	1 space per 45sqm show	staff plus	20 car spaces	bays or 5% of total
Informative notes)	area	customer	(for 1 <sup>st</sup> 100 car	capacity, whichever
mormative notes)	area	parking; on a	spaces), then 1	is greater,
				<b>Over 200 bays</b> = 6
		case-by-case basis for visitors	space per 30 car spaces (over	-
		Dasis IOI VISILOIS	100 car spaces)	bays plus 2% of total capacity
Nightclubs	1 space per	1 stand per 8	1 space, + 1 per	<b>200 bays or less</b> = 3
Nightciubs		staff	20 car spaces	bays or 6% of total
	50sqm gross floorspace	Sidii	(for 1 <sup>st</sup> 100 car	capacity, whichever
	noorspace		spaces), then 1	is greater,
			space per 30 car	<b>Over 200 bays</b> = 4
				-
			spaces (over 100 car spaces)	bays plus 4% of total capacity
Petrol Filling	1 anago nor	1 stand per 8	1 space, + 1 per	<b>200 bays or less =</b> 3
-	1 space per	staff plus		bays or 6% of total
Stations (see Informative notes)	20sqm gross floorspace	customer	20 car spaces (for 1 <sup>st</sup> 100 car	capacity, whichever
momalive notes)	nouispace	parking on a	spaces), then 1	is greater,
		case-by-case	space per 30 car	<b>Over 200 bays</b> = 4
		basis	space per 30 car spaces (over	bays plus 4% of total
		Dasis	100 car spaces)	capacity
Rail Stations	Individual merit	1 stand per 8	1 space, + 1 per	<b>200 bays or less =</b> 3
Rall Stations	mumuuarment		1 7 1	bays or 6% of total
		staff plus 20	20 car spaces (for 1 <sup>st</sup> 100 car	5
		stands per peak		capacity, whichever
		period service	spaces), then 1	is greater, $O_{\rm Vor} = 4$
		(minor stations)	space per 30 car	<b>Over 200 bays</b> = 4

Recycling	1 space per full	or 20 stands per peak period service (key stations) 1 stand per 8	spaces (over 100 car spaces) 1 space, + 1 per	bays plus 4% of total capacity 200 bays or less = 2
Centre/Civic Amenity Site (see Informative notes)	time staff equivalent + drop off/waiting facilities for the users of the site	staff plus customer parking on a case-by-case basis	20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	bays or 5% of total capacity, whichever is greater, <b>Over 200 bays</b> = 6 bays plus 2% of total capacity
Stadia (see Informative notes)	1 space per 15 spectators	1 stand per 8 staff plus 10% of vehicle parking provision for visitors	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 3 bays or 6% of total capacity, whichever is greater, Over 200 bays = 4 bays plus 4% of total capacity
Taxi/Minicab hire	1 space per full time equivalent staff member permanently deployed at registered base site + one space per 5 registered vehicles	On a case-by- case basis	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	200 bays or less = 2 bays or 5% of total capacity, whichever is greater, Over 200 bays = 6 bays plus 2% of total capacity
Theatres (see Informative notes)	1 space per 5 seats	1 stand per 8 staff plus 1	1 space, + 1 per 20 car spaces	<b>200 bays or less</b> = 3 bays or 6% of total

		stand per 40 seats	(for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	capacity, whichever is greater, <b>Over 200 bays</b> = 4 bays plus 4% of total capacity
Vehicle rental/hire (see Informative notes)	1 space per full time equivalent staff member permanently deployed at registered base site + an allowance of visitor parking	staff plus customer parking on a case-by-case	1 space, + 1 per 20 car spaces (for 1 <sup>st</sup> 100 car spaces), then 1 space per 30 car spaces (over 100 car spaces)	<ul> <li>200 bays or less = 2 bays or 5% of total capacity, whichever is greater,</li> <li>Over 200 bays = 6 bays plus 2% of total capacity</li> </ul>

## Annex B

## **Open Space Standards (Policy PP10)**

Type of Provision	Minimum Standards of Provision	Source
Neighbourhood Parks (Provision for court games, important children's pay function, sitting out areas, nature	<ul><li>1.51 hectares per 1,000 Population</li><li>Neighbourhood Parks should be located so that no household is more than 800m away.</li></ul>	Peterborough Open Space Strategy, Atkins, (September 2006)
hatare	All Neighbourhood Parks should meet the Green Flag Standard.	
Children's Play (including Adventure Play Grounds or Play centre, Ball Games, Neighbourhood Play	0.42 hectares per 1,000 Population Play areas should be located so that no household is more than 800m away.	Peterborough Open Space Strategy, Atkins, (September 2006)
Grounds, Play spaces within Housing Areas)		,
Natural and Semi-natural Greenspace	1 hectare of National or Local Nature Reserve provision per 1,000 population. Semi-natural greenspace of at least 2 ha in size should be located so that no household is more than 300m away.	Peterborough Open Space Strategy, Atkins, (September 2006)
	Semi-natural greenspace of at least 20 ha in size should be located so that no household is more than 2km away.	
Playing Pitches (football, cricket, rugby and other grass pitches. Courts,	1.0 hectare of playing grass pitches per 1,000 population and 280 sq metres of Synthetic Turf Pitch (STP) per 1,000 population	A Playing Pitch and Outdoor Sports Study, Leisure and
greens and informal sports are also included). Synthetic Turf Pitches (STPs)	Playing pitches should be located so that no household is more than 480 metres (10 mins walk) away. STPs should be within 15 mins walk time (preferred) 20 mins (maximum). 15 minutes drive time in rural areas.	the Environment, (June 2010)
Allotments	0.27 hectare per 1,000 households	Peterborough Open

	Allotments should be located so that no household is more than 800m away.	Space Strategy, Atkins, (September 2006)
Amenity Greenspace	Needs to be determined on a site by site basis	Peterborough Open Space Strategy, Atkins, (September 2006)

Annex C

# Buildings of Local Importance (Policy PP14) (to be ratified on adoption of this DPD)

Full details of each of the buildings in the list below can be found in 'Buildings of Local Importance in Peterborough' (2011).

## URBAN

## RAVENSTHORPE

- 1 Former Baker Perkins Apprentice School, Westfield Road, PE3 9TJ
- 2 Former RAF Junior Officers Quarters & Mess, Cottesmore Close, PE3 9TP
- 3 Former RAF Westwood Station Office, (No. 5) Saville Road, Westwood, PE3 7PZ
- 4 Former RAF Westwood Sergeants Mess, Saville Road, Westwood, PE3 7PR

#### WEST

- 1 St Judes Church of England, Atherstone Avenue, Netherton, PE3 9TZ
- 2 42 & 44 Williamson Avenue, West Town, PE3 6BA
- 3 125 & 127 Mayors Walk, West Town, PE3 6EZ
- 4 Memorial Wing, Peterborough District Hospital, Midland Road, PE3 6DA
- 5 1 Aldermans Drive, West Town, PE3 6AR
- 6 3 & 5 Aldermans Drive, West Town, PE3 6AR
- 7 53 & 55 Thorpe Road, PE3 6AN
- 8 60 & 62 Thorpe Road, PE3 6AP
- 9 64 Thorpe Road, PE3 6AP
- 10 61 Thorpe Road, PE3 6AW
- 11 83 Thorpe Road (Thorpe Lodge Hotel), PE3 6JQ
- 12 87 & 87a Thorpe Road, PE3 6JQ
- 13 91 Thorpe Road, PE3 6JQ
- 14 95 Thorpe Road, PE3 6JQ
- 15 97 Thorpe Road PE3 6JQ
- 16 111 Thorpe Road, PE3 6JQ
- 17 113 & 115 Thorpe Road, PE3 6JQ
- 18 4 Thorpe Avenue, PE3 6LA
- 19 5 Thorpe Avenue, PE3 6LA
- 20 9 Westwood Park Road, PE3 6JL
- 21 15 Westwood Park Road, PE3 6JL,
- 22 17 Westwood Park Road, PE3 6JL
- 23 19 Westwood Park Road, PE3 6JL,

## DOGSTHORPE

- 1 Our Lady of Lourdes Catholic Church, Welland Road, PE1 3SP
- 2 7a Francis Gardens, Dogsthorpe, PE1 3XX

#### PARK

- 1 Clock Tower Shelter, The Triangle, Lincoln Road, New England
- 2 St Pauls Road Gospel Hall, St Pauls Road, New England, PE1 3RL
- 3 18 St Martins Street, Millfield, PE1 3BB
- 4 Victoria Square, Alma Road, Millfield, PE1 3A
- 5 Congregational Church, St Martins Street, Millfield, PE1 3BD
- 6 'The Hand and Heart' Highbury Street, Millfield, PE1 3BE

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- 7 'Rutlands' 241 Lincoln Road, Millfield, PE1 2PL
- 8 220 Dogsthorpe Road, Millfield, PE1 3PB
- 9 'Gablecote' 2 Garton End Road, Millfield, PE1 4EW
- 10 21 Princes Street (Palm Villa), PE1 2QP
- 11 Broadway Cemetery gates, piers, ironwork, Broadway & Eastfield Road entrances
- 12 Broadway Cemetery, memorial to Smith / Walker families (south west quarter)
- 13 Broadway Cemetery, monuments to the Thompson family (south east quarter)
- 14 Broadway Cemetery, gravestone to Robert Base (south east quarter)
- 15 Broadway Cemetery, memorial to SerGt. G. T. Hunter (south west quarter)
- 16 Broadway Cemetery, Cross of Sacrifice, Commonwealth War Graves Commission
- 17 9 & 11 Park Road PE1 2US
- 18 Kings School, Park Road
- 19 150 Park Road, PE1 2UB
- 20 200 Broadway, PE1 4DT
- 21 Electrical sub-station, Broadway (adjacent. no. 195)
- 22 Entrance gates to Central Park (south east)

#### CENTRAL

- 1 Ball Memorial Fountain, The Triangle, Lincoln Road, New England
- 2 St Pauls Parish Church, The Triangle, Lincoln Road, New England, PE1 2PA
- 3 St Pauls Church Hall, The Triangle, Lincoln Road, New England, PE1 2PA
- 4 New England Club & Institute, Occupation Road, New England, PE1 2LJ
- 5 Lincoln Road Centre, Lincoln Road, New England, PE1 2PE
- 6 Former St Pauls Secondary Modern School, Lincoln Road, New England
- 7 Ghousia Mosque, 406 Gladstone Street, Millfield, PE1 2BY
- 8 Faizan E Medina Mosque, 169 Gladstone Street, Millfield, PE1 2BN
- 9 New England House, 555 Lincoln Road, New England, PE1 2PB
- 10 48 Taverners Road, New England, PE1 2JW
- 11 'Leighton House' 13 Norfolk Street, Millfield, PE1 2NP
- 12 St Barnabas Centre, Taverners Road, Millfield, PE1 2JR
- 13 57 Cobden Avenue, Millfield, PE1 2NX
- 14 148 Cobden Avenue, Millfield, PE1 2NU
- 15 149-157 (odd) Lincoln Road, Millfield, PE1 2PW
- 16 101 Lincoln Road (Dryden House) PE1 2SH
- 17 97 & 99 Lincoln Road, PE1 2SH
- 18 91 & 93 Lincoln Road, PE1 2SH
- 19 87 & 89 Lincoln Road, PE1 2SH
- 20 The Lindens, Lincoln Road, PE1 2SN
- 21 79 Lincoln Road (St Mark's Villa) & 81 Lincoln Road (Raffles House) PE1 2SH
- 22 84 Former vicarage to St Mark's Church, PE1 2SN
- 23 St Mark's Church, Lincoln Road, PE1 2SN
- 24 80 Lincoln Road (Gayhurst), PE1 2SN
- 25 63, 65 Lincoln Road (PE1 2SF) 61 L.R. (PE12SE), 69, 71 L.R. (PE12SQ) (Rothsay Villas)
- 26 67 Lincoln Road, PE1 2SD
- 27 61 Lincoln Road, PE1 2SE
- 28 57 Lincoln Road, PE1 2RR
- 29 Walling, SE corner 57 Lincoln Road, PE1 2RR
- 30 16 Lincoln Road, PE1 2RL
- 31 Former Masonic Hall, Lincoln Road, PE1 2RJ
- 32 St Theresa's House, Manor House Street, PE1 2TL
- 33 19 Manor House Street, PE1 2TL

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- 34 10 Burghley Road, PE1 2QB
- 35 44 Burghley Road, PE1 2QB
- 36 2-10 Towler Street, PE1 2TX
- 37 68 Monument Street, PE1 4AG
- 38 Adult Education Centre, Brook Street, PE1 1TU
- 39 79 Broadway, PE1 4DA
- 40 77 Broadway (Conservative club), PE1 4DA
- 41 75 Broadway, PE1 1SY
- 42 72 & 74 Broadway, PE1 1SU
- 43 Former Central Library, Broadway (currently Imperial Bento) PE1 1RS
- 44 Former Technical College, Broadway (currently College Arms) PE1 1RS
- 45 16-22 Broadway, PE1 1RS
- 46 123 Park Road (The Gables), PE1 2UD
- 47 124 Park Road,
- 48 107 & 109 Park Road,
- 49 89 Park Road, PE1 2TR
- 50 85 Park Road, PE1 2TN
- 51 63 Park Road, PE1 2TN
- 52 40 Park Road, PE1 2TG
- 53 Park Road Baptist Church, Park Road, PE1 2TF
- 54 4-16 (even) Park Road, PE1 2TD
- 55 2 Park Road, PE1 2TD
- 56 24 & 26 (Fleet Villas) & 32 & 34 (Ashley Villas) Fitzwilliam Street, PE1 2RX
- 57 16 Fitzwilliam Street, PE1 2RX
- 58 Alma House, Park Road, Fitzwilliam Road junction PE1 2UQ
- 59 28-34 North Street, PE1 2RA
- 60 26 North Street, PE1 2RA
- 61 The Ostrich Public House, North Street, PE1 2RA
- 62 1 North Street, PE1 2RA
- 63 Great Northern Hotel, Station Road, PE1 1QL
- 64 Westgate Methodist Church, Westgate, PE1 1RG
- 65 44-48 (even) Westgate, PE1 1RE
- 66 Westgate House Buildings, Westgate.
- 67 33 Westgate, PE1 1PZ
- 68 The Westgate Arcade, Westgate, PE1 1PY
- 69 10-14 Westgate (Mansion House Chambers), PE1 1RA
- 70 15 Westgate, PE1 1PY
- 71 7 Westgate, PE1 1PX
- 72 5 Westgate, PE1 1PX
- 73 3 Westgate, PE1 1PX
- 74 1 Westgate, PE1 1PX
- 75 36 Long Causeway, PE1 1YJ
- 76 34 & 35 Long Causeway, PE1 1YJ
- 77 27 Long Causeway, PE1 1YJ
- 78 26 Long Causeway, PE1 1YJ
- 79 24 & 25 Long Causeway, PE1 1YJ
- 80 21 Long Causeway, PE1 1YQ
- 81 Market Chambers, Long Causeway Chambers, Long Causeway, PE1 1YD
- 82 96-100 (even) Bridge Street, PE1 1DY
- 83 92 Bridge Street, PE1 1DY
- 84 102 Bridge Street, PE1 1DY
- 85 40 & 42 Bridge Street, PE1 1DT
- 86 20-24 Bridge Street, PE1 1DW
- 87 4-6 Bridge Street, PE1 1DW
- 88 Peterborough Town Hall, Bridge Street, PE1 1HG

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- 89 41 Priestgate, PE1 1FR
- 90 31 Priestgate, PE1 1JP
- 91 25 Priestgate, PE1 1JL
- 92 21 Priestgate (The City Club) PE1 1JL
- 93 18 Priestgate, PE1 1JA
- 94 38 Cowgate (Milton House), PE1 1NA
- 95 32 Cowgate, PE1 1NA
- 96 29 & 31 Cowgate (The Draper's Arms), PE1 1LZ
- 97 14-30 (even) Cowgate, PE1 1NA
- 98 4-6 Cowgate, PE1 1NA
- 99 2 Cowgate, PE1 1NA
- 100 Former warehouse / granary to rear of 2 Cowgate, PE1 1NA
- 101 2 Queen Street (Queen Street Chambers), PE1 1PA
- 102 4 Church Street, PE1 1XB
- 103 6 Cathedral Square, PE1 1XH
- 104 10 Exchange Street (Charles Bright Jewellers), PE1 1PW
- 105 Building above part McDonalds, Cathedral Square, PE1 1XH
- 106 Building above Queensgate entrance and flanking shops, Cathedral Square, PE1 1XH
- 107 Gate to Minster Precinct, Wheel Yard (south and east sides)
- 108 Former Courthouse, Laxton Square,
- 109 70 Albert Place, PE1 1DD
- 110 62 Albert Place (The Beehive Public House), PE1 1DD
- 111 Former GNR railway warehouses, Bourges Boulevard (Pets at Home etc) PE1 1NG
- 112 Old walling to former GNR warehouses facing Albert Place
- 113 Memorial fountain to Henry Pearson Gates. Bishops Road Gardens
- 114 Soldiers memorial, Bishops Road, Gardens
- 115 St Peters House, Gravel Walk, PE1 1YU

#### WALTON

- 1 Former Sages Factory Water Tower, Windsor Avenue, Walton, PE4 6AN
- 2 Discovery School, (former Walton Junior & Infant) Mountsteven Avenue, PE4 6HX
- 3 1073 Lincoln Road, Walton, PE4 6AR
- 4 Voyager School, Mountsteven Avenue, Walton, PE4 6HX

## EAST

- 1 60 St Johns Street, PE1 5DD
- 2 27 Star Road, PE1 5HR
- 3 Granby Street, Eastgate (old walling)

## **FLETTON**

- 1 Phorpres House, 189 London Road, Fletton. PE2 9DS
- 2 Old Fletton Primary School, London Road, Fletton PE2 9DR
- 3 120-126 (even) London Road, Fletton, PE2 9BY
- 4 112-118 (even) London Road, Fletton, PE2 9BY
- 5 108 & 110 London Road, Fletton, PE2 9BY
- 6 St, Margaret's House, 185 London Road, Fletton, PE2 9DS
- 7 84, 86, 88 London Road, Fletton, PE2 9BT
- 8 16-22 (even) London Road, Fletton, PE2 8AR
- 9 The Peacock Public House, 26 London Road, Fletton PE2 8AR
- 10 Bridge House, Town Bridge, PE1 1HB
- 11 Main Range, Whitworths Mill, East Station Road PE2 8AD

- 12 British Sugar Offices 269-277 Oundle Road, Woodston PE2 9PW
- 13 145 Oundle Road, Woodston PE2 9BW
- 14 Boys Head Public House, Oundle Road PE2 9PJ
- 15 Guild House (85-129) Oundle Road, Woodston PE2 9PW
- 16 Cemetery Chapel, New Road, Woodston, PE2 9HE
- 17 16 & 18 Oundle Road, Woodston, PE2 9PA
- 18 The Cherry Tree Public House, 9 Oundle Road, Woodston PE2 9PB
- 19 118 High Street, Fletton, PE2 8DT
- 20 Cemetery Chapel, Fletton Cemetery, Fletton Avenue, Fletton PE2 8DF
- 21 107-113 (odd) Fletton Avenue, Fletton, PE2 8BA
- 22 50 & 52 Fletton Avenue, Fletton, PE2 8AU
- 23 48 Fletton Avenue, Fletton, PE2 8AU
- 24 33 Fletton Avenue, Fletton, PE2 8AX
- 25 29 Fletton Avenue, Fletton, PE2 8AX
- 26 21& 23 Fletton Avenue, Fletton, PE2 8AX

## RURAL

## **ST MARTINS WITHOUT (WOTHORPE)**

- 1 1, 2, 3, 4, Primrose Villas, Second Drift PE9 3JQ
- 2 Karnack House, and 1, 2, 3, 4, 5, 6 Wothorpe Villas, Second Drift PE9 3JH

## PEAKIRK

- 1 St Pegas Granary, St Pegas Road, PE6 7NF
- 2 Water trough commemorating the reign of Queen Victoria, 3a St Pegas Road PE6 7NF
- 3 Village water pumps, near village cross and junction of Thorney Road / St Pegas Road

## HELPSTON

- 1 Railway signal and level crossing box, Helpston Road
- 2 Former Station Masters House, 97 Glinton Road, PE6 7DG
- 3 Old Schoolhouse, Glinton Road, PE6 7DG
- 4 John Clare's Gravestone, Helpston Church Yard, Church Lane, PE6 7DT

## THORNEY

- 1 Canary Cottage, Knarr Farm, Thorney Toll, PE6
- 2 "Paddy Kips" South Farm, Dairy Drove, Old Knarr Fen Road & Old Hall Farm, French Drove)
- 3 Dog in a Doublet Sluice, North Bank, Dog in a Doublet, North Side (Thorney River) and New South Eau Drain (French Drain) all 1930's pumping stations
- 4 Second World War 'pill box', east of nr Powder Blue Farm, Bukehorn Road
- 5 Former Duke of Bedford Smithy (John Downing's forge) Gas Lane, PE6 0SG
- 6 Post box to wall of Post Office, Abbey Place, PE6 0QA
- 7 Thorney Precision buildings, The Causeway, PE6 0QQ
- 8 The Tap Room, Rose and Crown Public House, Wisbech Road
- 9 Thorney Bridge, The Causeway

## NEWBOROUGH

1 Decoy Public House, Thorney Road, Newborough

## GLINTON

- 1 Village water pump, Junction of High Street & North Fen Road
- 2 Street lighting, The Green, Glinton

## ASHTON

- 1 Barn Lodge, Bainton Green Road, PE9 3BA
- 2 Hawthorn Farm, Bainton Green Road, PE9 3BA
- 3 First House, Bainton Green Road, PE9 3BA

## EYE

- 1 Old Fire Station building, Back Road
- 2 Former mortuary building, Eye Cemetery, Crowland Road, PE6 7TN

## WANSFORD

- 1 Gate piers, 23 Old North Road, PE8 6LB
- 2 Swanhill House, Old North Road, PE8

## SUTTON

- 1 Heath House, Sutton Heath Road (former Station Masters House), PE5 7XH
- 2 Wansford Road Station, (off A47)
- 3 Bridge No. 6 (group value)

## ORTON WATERVILLE

1 40a Cherry Orton Road (corrugated roofed barn to front garden), PE2 5EQ

## AILSWORTH

1 Memorial bus shelter, Peterborough Road

## CASTOR

1 Village Sign Cottage, 97-99 Peterborough, PE5 7AL

Annex D

## Local Plan Policies to be Replaced

The Peterborough Local Plan (First Replacement), which was adopted by the Council on 20 July 2005, is the current plan for the district. The majority, but not all, of the policies in that Plan were saved by a Direction from the Secretary of State for Communities and Local Government beyond 20 July 2008. The Core Strategy, City Centre Area Action Plan and Site Allocations DPD will replace some of those saved policies when these documents are adopted. This annex explains which of the saved policies in the Local Plan will be replaced by the policies in this Planning Policies DPD when it is adopted. Accordingly, policies in the right hand column will cease to have effect from the date of adoption of this Planning Policies DPD. There are also a number of policies that will be deleted either as they are no longer necessary or as they are superseded by national policy.

# Local Plan Policies – to be replaced or deleted by the Planning Policies DPD

Planning Policies DPD Policy	Policies in the Peterborough Local Plan (First Replacement) which are Replaced
PP1 - Location and Design of New Development	H7, H15, H16, DA6, OIW7, CF7, CF8, CF9, CF10
PP2 - Amenity	DA12, DA9
PP3 - Top of the market Dwellings	H24
PP4 - Housing in the Countryside	H14, H19
PP5 – The Rural Economy	OIW10, OIW11, OIW12, OIW13
PP6 – Primary Retail Frontages in District Centres	R7, R8, R9, R13
PP7 – Shop Frontages, Security Shutters and Canopies	DA19, DA20, DA21
PP8 – The Transport Implications of Development	Т2, Т3, Т6, Т8
PP9 – Parking Standards	T9, T10, T11
PP10 – Open Space Standards	LT1, LT3
PP11 – Nene Valley	LNE8, LT11
PP12 – The Landscaping and Biodiversity Implications of Development	LNE9, LNE10
PP13 – Heritage Assets	CBE5, CBE9
PP14 – Buildings of Local Importance	CBE11
PP15– Ancient, Semi-Natural Woodland and	LNE11

Veteran Trees	
PP16 – Habitats and Species of Principal	
Importance	
PP17 – Drainage and Flood Risk Management	U1, U3, U9
These policies in the Local Plan (First	H25, H26, H28, OIW5, OIW6, OIW8,
Replacement) 2005 are deleted either as no longer	IOW14, OIW15, T19, T20, R5, R6, R11,
necessary or are superseded by national policy.	R12, R14, LT4, LT5, LT7, LT12, CF1,
	CF2, CF3, CF4, DA9, DA10, DA15,
	DA16, DA17, DA18, DA22, DA23,
	LNE3, LNE12, LNE13, U7, U8, U10,
	U11, U12

Over the past years, the Council has approved or adopted various documents as guidance of one form or another, including Supplementary Planning Guidance to the 1996 Peterborough Local Plan. All of these have lost any status that they may have once had. For the avoidance of doubt, all of those listed below are now also deleted.

Title	Date Adopted
The Peterborough Natural Environment Audit	6 Feb 1996
Security Shutters on Shopfronts	6 Feb 1996
South Bank Planning and Development Brief	22 Oct 1996
Trees on Development Sites	14 Sept 1999
Geological Conservation and Development	12 Sept 2000
Peterborough Residential Design Guide	28 March 2002
Barnack and Pilsgate Village Design Statement	16 Jan 2001
Helpston Village Design Statement	13 Mar 2001
Ufford Village Design Statement	5 Dec 2002
Wansford Village Design Statement	22 Aug 2003
Castor & Ailsworth Village Design Statement	28 May 2004
Thorney Village Design Statement	7 Sept 2005 (approved but not as SPG)
Wothorpe Village Design Statement	30 Mar 2006 (approved but not as SPG)

#### Annex E

#### Glossary

**Adoption** - the formal decision by the Council to approve the final version of a document, at the end of all the preparation stages, bringing it into effect. **Amenity** - elements which contribute to the overall character of an area, for instance these can be trees, historic buildings, or even shops.

**Annual Monitoring Report (AMR)** - a document produced by the local planning authority and submitted to Government by 31 December each year to report on the progress in producing the local development framework and implementing its policies.

**Area Action Plan (AAP)** - a particular type of LDD which provides a planning framework for any area where significant change and/or conservation is needed. **Biodiversity** - all species of life on earth including plants and animals and the ecosystem of which we are all part.

**Conservation Area** – a formally designated area of special historic or architectural interest whose character must be preserved or enhanced.

**Core Strategy** - a Development Plan Document (DPD) which contains the spatial vision, main objectives and policies for managing the future development of the area. **Department for Communities and Local Government (DCLG)** - the Government Department which issues national planning policy guidance and statements; was formerly known as Office of the Deputy Prime Minister (ODPM)

Development Plan - see Statutory Development Plan.

**Development Plan Document (DPD)** - one of the types of LDD; they set out the spatial planning strategy, policies and/or allocations of land for types of development across the whole, or specific parts, of the LPA's area.

**Environmental Impact Assessment (EIA)** - the process by which information will be collected about the environmental impact of a project. This is then taken into account by the local planning authority when determining an application for planning permission.

**Examination** - a form of independent public inquiry into the soundness of a submitted DPD, which is chaired by an inspector appointed by the Secretary of State. After the examination has ended the inspector produces a report with recommendations which are binding on the Council.

**Green Infrastructure** - a network of protected sites, nature reserves, green spaces, waterways and greenway linkages (including parks, sports grounds, cemeteries, school grounds, allotments, commons, historic parks and gardens and woodland). It offers opportunities to provide for a number of functions, including recreation and wildlife as well as landscape enhancement.

**Infrastructure** - a collective term which relates to all forms of essential services like electricity, water, and road and rail provision.

**Local Development Document (LDD)** - any document, prepared in accordance with the statutory requirements, which sets out the LPA's policies, including

supplementary policies and guidance, relating to the development and use of land in their area. All LDDs are part of the LDF. There are different types of LDD.

**Local Development Framework (LDF)** - the collective term for the whole package of planning documents which are produced by a local planning authority to provide the planning framework for its area. The LDF includes LDDs, the LDS and the AMR. **Local Development Scheme (LDS)** - a document which sets out the local planning authority's intentions and timetable for the preparation of new LDDs (including DPDs, SPDs and the SCI).

**Local Planning Authority (LPA)** - the local authority which has duties and powers under the planning legislation. For the Peterborough area, this is Peterborough City Council. **Major Development** - development involving any one or more of the following: (a) the provision of dwelling houses where (i) the number of dwelling houses to be provided is 10 or more; or (ii) the development is to be carried out on a site having an area of 0.5 hectare or more and it is not known whether the development falls within paragraph (a)(i); (b) the provision of a building or buildings where the floor space to be created by the development s 1,000 square metres or more; (c) development carried out on a site having an area of 1 hectare or more; or (d) waste development. **Minor Development** - any development which is not major development.

**Mitigation measures** - actions necessary to restrict or remedy the negative impacts of a particular development.

**Open Space and Recreational Land** - areas of undeveloped or largely undeveloped land for leisure purposes - including village greens, allotments, children's playgrounds, sports pitches and municipal parks.

**Planning Inspectorate (PINS)** - an agency of the DCLG which provides independent adjudication on planning issues.

**Planning Policy Statement (PPS)** - one of a series of Statements issued by the Government to set out national policies for different aspects of planning. Each Statement (dealing with a particular aspect of planning) has its own PPS number. PPSs are sometimes accompanied by Companion Guides which offer more detailed guidance on the operation of national policy.

Previously Developed Land (PDL) - see Brownfield Land.

**Proposals Map** - a map on an Ordnance Survey base map which shows where policies in DPDs apply. For an interim period it will also show where saved policies from Local Plans apply. It needs to be revised as each different DPD is adopted. **Rapid Inundation Zone** - an area which is at risk of rapid flooding should a flood defence structure be breached or overtopped. The zones at highest risk of rapid inundation are typically located close behind the flood defences.

**Residential Infilling** - development of a site between existing buildings.

**Sequential Approach** - an approach to planning decisions which may require certain sites or locations to be fully considered for development before the consideration moves on to other sites or locations. The approach could apply to issues such as retail development, the use of previously developed land or the use of land at risk from flooding.

**Settlement Hierarchy** - settlements are categorised into a hierarchy based on the range of facilities, services and employment opportunities available, plus the ability to access other higher ranking settlements by public transport.

**Statement of Community Involvement (SCI)** - one of the types of LDD; it sets out the council's approach to how and when it will consult with the community in the preparation of planning documents, and making decisions on planning applications. **Statutory Development Plan** - the overall term for a number of documents which, together, have a particular status under the planning legislation in decision-making. The Development Plan includes all adopted DPDs for the area. For an interim period

it may include all or part of certain structure plans and local plans. **Submission stage** - the stage at which a DPD or SCI is sent to the Secretary of

State as a prelude to its examination, having previously been published for public inspection and formal representations.

**Supplementary Planning Document (SPD)** - one of the types of LDD; they expand on policies or provide further detail to policies contained in a DPD.

**Sustainability Appraisal (SA)** - a formal, systematic process to assess the environmental, economic and social effects of strategies and policies in an LDD from the start of preparation onwards. The process includes the production of reports to explain the outcomes of the appraisal.

**Sustainable Community Strategy** - a document which plans for the future of Peterborough across a wide range of topics, setting out a vision and a series of aspirations. The local strategic partnership (Greater Peterborough Partnership) has

responsibility for producing the document which sets out four main priorities that all partners work towards. It does not form part of the LDF.

**Sustainable Development** - usually referred to as "development which meets the needs of the present without compromising the ability of future generations to meet their own needs" (Brundtland, 1987).

**Sustainable Transport** - can be any form of transport other than the private car. Generally, the term most commonly relates to travel by bus, train or light rail, but walking and cycling are sustainable means of transport as well.

**The Act** - the Planning and Compulsory Purchase Act 2004, which put in place the statutory framework for preparing the LDF.

**The Regulations** - the Town and Country Planning (Local Development) (England) Regulations 2004, as amended by the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008 and the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2009; and the Town and Country Planning (Transitional Arrangements) Regulations 2004.

**Transport User Hierarchy** - a hierarchy for Peterborough which says that in all matters of land-use and transportation planning, consideration will be given to the needs of user groups in the following priority order:

- pedestrians and those with mobility difficulties;
- cyclists;
- public transport including coaches and taxis/private hire vehicles;
- motorcycles;
- rail freight;
- · commercial and business users including road haulage;
- car borne shoppers and visitors;
- car borne commuters.

**Use Classes Order** - a piece of national secondary legislation which groups types of use of premises into classes, so that no development is involved if a building is changed from one use to another within the same class. Changing the use of a building from one class to another constitutes development, and needs planning permission, but in certain circumstances this may be automatically permitted without the need to submit a planning application. Use Classes referred to in this Core Strategy are:

Class B1 - Business

Class B2 - General Industrial

Class B8 - Storage or Distribution

**Village Design Statement (VDS)** - a document produced by members of a village community, describing the character of a village or parish, its landscape and the form of the settlement, characteristics of buildings and open spaces in the village. It provides guidance to planners, developers and other bodies about what is of importance to that particular location and influences the design of new developments in the village.

# PLANNING AND ENVIRONMENTAL PROTECTION COMMITTEE

AGENDA ITEM No. 5

#### 7 DECEMBER 2010

### PUBLIC REPORT

Cabinet Member responsible:	Councillor Marco Cereste, Leader of the Council and Cabinet Member for Growth, Strategic Planning and Economic Development	
Contact Officer(s):	Andrew Edwards – Head of Peterborough Delivery Partnership Richard Kay – Policy and Strategy Manager Jim Daley – Principal Built Environment Officer	Tel. 384530 Tel. 863795 Tel: 453522

# PETERBOROUGH LOCAL DEVELOPMENT FRAMEWORK: DESIGN IN SELECTED VILLAGES SUPPLEMENTARY PLANNING DOCUMENT (CONSULTATION DRAFT VERSION)

RECOMMENDATIONS				
<b>FROM:</b> Head of Peterborough Delivery Partnership	Deadline December	<b>date:</b> 2010	Cabinet	13

The Committee is asked to offer any comments on the Design and Development in Selected Villages SPD (Consultation Draft), with such comments being reported to Cabinet on 13 December 2010 (and at that meeting Cabinet will be requested to consider and approve the document for the purpose of public participation).

#### 1. ORIGIN OF REPORT

1.1 This report is submitted to Committee following approval of the Council's Local Development Scheme by the Secretary of State for Communities and Local Government and to supplement the overarching design policy contained within the Council's Core Strategy.

#### 2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to enable the Committee to comment on the Design and Development in Selected Rural Villages Supplementary Planning Document (consultation draft) (hereafter referred to simply as the 'SPD'), before it is presented to Cabinet on 13<sup>th</sup> December for approval for public consultation in early 2011.
- 2.2 The draft of the SPD is attached at Appendix A.
- 2.3 This report is for the Committee to consider under its terms of reference No. 2.6.1.5 of part 3, section 2, of the Constitution "To be consulted by, and comment on, the Executive's draft proposals for Local Development Documents within the Local Development Framework at each formal stage in preparation".

#### 3. TIMESCALE

Is this a Major Policy	NO
Item/Statutory Plan?	

#### 4. PETERBOROUGH LOCAL DEVELOPMENT FRAMEWORK: DESIGN IN SELECTED VILLAGES SPD (CONSULTATION DRAFT VERSION)

#### Introduction

- 4.1 The SPD feeds off the other planning policy documents which make up the Local Development Framework (LDF) which in turn are based on the Sustainable Communities Strategy. The SPD sets out detailed 'development management' design related planning policies for selected rural villages, which will be used day-to-day by planning officers when considering the detailed aspects of applicable planning permissions.
- 4.2 It is important to note that the SPD:
  - **does not** set any strategic growth targets for villages (that is a task for the Core Strategy and the Site Allocations Development Plan Document (DPD))
  - **does not** allocate new land for development (that is a task for the Site Allocations DPD).
- 4.3 The SPD is seen, rightly so, as a very important planning policy tool to control and ensure high quality development in villages. Whilst, clearly, 'city' residents will generally have very little interest in it, there will be (and already is) very high interest in it from parishes and village communities.
- 4.4 The policies, once adopted, will become extremely important when determining planning applications. They give the Council the powers and justification to either refuse or approve something, especially on detailed design matters (which can be very sensitive in local village communities). There is no statutory obligation to prepare this document, but there is a very high demand for it. Getting it right will be very important.
- 4.5 This document is in its first, of two, stages of gestation. Consultation has already taken place with parish councils, and this has assisted in getting to the draft before you for consideration. If approved by Cabinet (which is scheduled to receive the draft on 13 December 2010, together with comments made by this Committee), it will be made available for formal public comments in January and then hopefully redrafted as a final version for adoption by Cabinet in March or June 2011.
- 4.6 In summary, the SPD contains:
  - An introduction / how to respond to the consultation etc
  - A small set of generic policies, which apply to all the villages
  - An individual chapter for each of the villages, each around 4 pages long and containing: description/history of the village; recent studies and policy documents for that village; a specific 'policy' for that village; links to wider evidence base; and a map of the village

#### 5. CONSULTATION

- 5.1 Officers have undertaken informal consultation with the applicable parishes over the past few months, including attending parish council meetings and undertaking 'walk through' site visits. This has helped shape the draft document, and generated significant 'buy in' from those parishes to the production of the SPD.
- 5.2 Prior to PEP Committee, this consultation draft SPD has been considered by:
  - LDF Scrutiny 18 October 2010. This meeting endorsed the principles of the emerging draft document.
  - Rural Commission 2 November 2010. This meeting endorsed the principles of the emerging draft document.

5.3 Comments made today by PEP Committee members will be reported to Cabinet on 13 December 2010. If approved by Cabinet, the document will be published for 6 week public consultation (in accordance with statutory regulations governing consultation on SPD documents). It is anticipated this process will start in January 2011 and end in late February 2012.

#### 6. ANTICIPATED OUTCOMES

6.1 That PEP Committee will offer comments on the Consultation Draft document, their comments to be presented to Cabinet in addition to the draft document. Cabinet will then be requested to approve the SPD for public consultation in early 2011.

#### 7. REASONS FOR RECOMMENDATIONS

7.1 Committee is recommended to make its comments known to assist Cabinet in reaching its decision.

#### 8. ALTERNATIVE OPTIONS CONSIDERED

- 8.1 Whilst not a statutory requirement to produce the SPD, the alternative option of not producing this document was rejected because:
  - Parishes have been left somewhat in limbo since the previous government amended the planning regulations (2004) which effectively ended, for planning purposes, the statutory basis which was previously applied to Village Design Statements or Parish Plans. This SPD directly takes its content from those prepared VDSs and Parish Plans and in effect, gives back the statutory weight they once had.
  - There is considerable support for the production of the document, especially from the parish councils.
  - The document will greatly assist planning officers and Members in determining planning applications, including enabling a consistent and transparent decision making process to be undertaken.
- 8.2 Alternative policy options were considered but the option as per attached was chosen because it conformed with: (a) the Core Strategy, and (b) parish aspirations.

#### 9. IMPLICATIONS

- 9.1 **Legal Implications -** The Council must follow due Regulations in preparing the SPD. Once the final SPD is adopted in 2011, the Council has a legal duty to determine planning applications in accordance with the policies contained within the SPD.
- 9.2 **Financial Implications** None, other than costs associated with arranging and conducting the public consultation, all of which are budgeted for.
- 9.3 **Other Implications** As with all planning policy documents, there are social, economic and environmental implications with this SPD because it will directly influence how development will be built in village areas.

#### 10. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985)

• None

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APPENDIX A

# Design and Development in Selected Villages

# **Supplementary Planning Document**

# **Consultation Draft – January 2011**

[Insert appropriate village development photo]

**VERSION FOR CONSIDERATION BY PEP COMMITTEE – 7 DECEMBER 2010** 



# Foreword

Welcome to this important document which will help inform, improve and shape development in villages.

This is the consultation draft of the Design & Development in Selected Villages Supplementary Planning Document (SPD), following Cabinet approval on 13 December 2010.

#### How to Respond

Full consultation details are contained on Page 1.

Closing Date: This consultation commences on [date] and the closing date for comments is [date]. Please make sure you have emailed, posted or dropped off your comments by that date.

#### Who Prepared this Document?

This document has been prepared by Peterborough City Council (the local planning authority). Throughout this document, when the words 'we' or 'us' are used, we are referring to the City Council. However, the content of the document has been heavily informed by discussions with applicable parish councils and through extracting local aspirations as set out in parish-written Village Design Statements and similar.

If you would like to contact us, please do so as follows:

- You can email us at <u>planningpolicy@peterborough.gov.uk</u> please ensure you make it clear you are referring to this Supplementary Planning Document.
- You can also write to us at: Planning Policy, Peterborough City Council, Stuart House, East Wing, St Johns Street, Peterborough, PE1 5DD
- You can call planning policy us on: **01733 863872**

#### **OS Maps – Copyright Note**

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### 1. DOCUMENT BACKGROUND

#### 1.1 INTRODUCTION

Design is an important consideration for all planning application. Good design looks attractive, enhances the image of a place and can contribute to the overall quality of life of residents or visitors. It also can enhances value of the site and the general locality.

Whilst design is an important consideration across the Peterborough district (as emphasised in the Peterborough Core Strategy Policy CS16 "Urban Design and the Public Realm"), it can be a particularly sensitive issue in rural villages. As such, to 'supplement' the city council's overarching design policy, this document has been prepared to give even greater clarity, certainty and commitment to high quality design being delivered in rural villages.

This document, once adopted, will have the status as a 'Supplementary Planning Document' (SPD). That means it will form part of the Local Development Framework (LDF), which in simple terms is a collection of planning policy documents which form the planning policies of the City Council.

This SPD sets out detailed 'development management' design related planning policies for selected rural villages, which will be used day-to-day by planning officers when considering the detailed aspects of applicable planning permissions.

It is important to note that the SPD:

- **does not** set any strategic growth targets for villages (that is a task for the Peterborough Core Strategy and the Peterborough Site Allocations DPD)
- **does not** allocate new land for development (that is a task for the Peterborough Site Allocations DPD).

The SPD is seen, rightly so, as a very important planning policy tool to control and ensure high quality development in villages. In drafting this consultation document, we have had considerable support from parishes and village communities, and we thank them for their contributions to date.

The policies, once adopted, will become extremely important when determining planning applications. They give the city council the powers and justification to either refuse or approve something, especially on detailed design matters (which can be very sensitive in local village communities). There is no statutory obligation to prepare this document, but there is a very high demand for it. Getting it right will be very important, and therefore your views on this consultation draft would be most welcome.

In summary, the SPD contains:

- An introduction / how to respond to the consultation etc
- A small set of generic policies, which apply to all or most of the villages
- An individual chapter for each of the villages, each around 4 pages long and containing: description/history of the village; recent studies and policy documents for that village; a specific 'policy' for that village; links to wider evidence base; and a map of the village

#### 1.2 CONSULTATION

Government regulations stipulate that there must be a minimum 4 week consultation period to take place on a draft SPD, following which the local planning authority should consider

representations, prepare a statement setting out a summary of the main issues raised and how these issues are to be addressed in the document to be considered for adoption.

However, because we realize that parish council's do not meet frequently, we have extended the consultation period to 6 weeks, which is line with other major planning policy documents. The consultation will be undertaken in accordance with the City Council's statement of community involvement (available on line).

Consultation opens on [date] and closes at 5pm on [date]. The document is available to view via the Council's website <u>www.peterborough.gov.uk</u> or at the following venues in a printed format.

- Council Offices, Bayard Place
- Peterborough Central Library, Broadway

We have sent five hard copies of this draft SPD to each of the applicable parish councils, and we hope each parish council will make at least some of these copies easily available to members of the community to look at (such as in a village hall or community centre)

There is a response form which can be filled in and returned to the Council, and we would prefer responses via that form. However, this is not strictly required and letters or emails would also be welcomed.

You can email us at <u>planningpolicy@peterborough.gov.uk</u> – please ensure you make it clear you are referring to the Design and Development in Selected Villages SPD.

You can also write to us at: Planning Policy, Peterborough City Council, Stuart House, East Wing, St Johns Street, Peterborough, PE1 5DD

#### 1.3 SPD OBJECTIVES

The primary objective of the SPD is to supplement the overarching design and other policies in the wider Peterborough LDF. This SPD does not in any way override or substitute those wider policies, but rather compliments and adds more detail to those policies.

#### 1.4 MONITORING AND REVIEW

This SPD will be monitored, reviewed and updated to ensure that it remains relevant and in accordance with Development Plan policy. It forms part of the Local Development Framework, and will be monitored via the Annual Monitoring Report which the Council prepares each year covering a wide range of planning matters.

#### 2 VILLAGES FORMING THIS SPD

#### 2.1 THE VILLAGES

The villages forming this SPD are: - Ailsworth, Ashton, Bainton, Barnack, Castor, Glinton, Helpston, Pilsgate, Thorney, Ufford, Wansford and Wothorpe. These villages have been chosen because they have completed a Village Design Statement (VDS) which, alongside other local evidence such as Conservation Area Appraisals, have formed the fundamental basis for this SPD.

#### 2.2 FUTURE ADDITIONAL VILLAGES

As and when more VDS's (or similar) are produced, or existing ones updated, then this SPD will be updated accordingly adding in the new villages or updating the policy requirements. It will be important that the parish can demonstrate that such new ones, or updated ones, have had local community involvement in shaping the content of those documents.

[Add suitable photo]

#### 3 GENERAL VILLAGE POLICIES

The structure of this document is in two parts. This part is the 'general village policies' which apply to groups of villages. The next part then turns to individual sections for each village.

The basis for the following polices are derived from the Village Design Statements and Conservation Area Appraisals for Ailsworth, Ashton (VDS), Bainton (Draft Appraisal), Barnack, Castor, Glinton, Helpston, Pilsgate (VDS), Thorney, Ufford, Wansford and Wothorpe (VDS). (See Appendix 1 for links to those documents)

#### 3.1 <u>Principles of Development</u>

**Village Boundaries:** The boundaries of the village envelopes and conservation areas are set by other procedures<sup>1</sup> and are not able to be adjusted by this SPD. However, for reference purposes, we have included in this SPD the latest version of these boundaries on individual maps for each village.

**New development (building height):** Controlling the height of new development in villages, especially in conservation areas, is very important in order to maintain the townscape of the village. The following policy addresses this matter.

#### Policy PD1 Height of New Development

New housing development will be expected to be of 1.5 and/or 2 storeys to conform to the general form of buildings in conservation areas. Groupings of new dwellings may be punctuated by buildings of two storey with accommodation in the roof space provided this forms a satisfactory architectural form within the development itself and within the general setting of the village.

**New development (building detail):** In villages, especially conservation areas, the detailed design of new development is critical in achieving good development and this policy addresses this matter.

#### Policy PD2 Building Detail

The detailing of new buildings in or adjacent to a conservation area should reflect historical forms and features of earlier buildings, particularly in terms of materials, height and composition. In all cases new development should complement and, where possible, enhance its surroundings.

#### 3.2 <u>Highways</u>

This SPD cannot contain policies relating to general maintenance and upkeep of highways – transport related plans are the place for these. However, where new development requires amendments to the existing highway the following policy addresses this matter.

# Policy H1 Development which involves amendments to existing highways, signage and street lights

Where development proposals require or result in adjustments to existing highways, street or traffic signage, the city council will expect the following (unless overriding safety issues dictate otherwise):

(a) the retention of milestones, minor gulley and drain bridges, historic surfaces and

<sup>&</sup>lt;sup>1</sup> The village envelope boundary is set by the Local Development Framework (LDF) procedures, especially the Site Allocations DPD which forms part of the LDF. The conservation area boundary is set by periodic conservation area appraisals. For further details on either of these documents please contact the planning department.

materials such as limestone and granite setts and granite, Yorkstone kerbs and cast iron grids and covers, and the use of natural materials sympathetic to the village environment.

- (b) traffic calming proposals and works which recognise the historic forms of the highway widths and alignments and grass verges as can be defined on historic maps and old photographs, which in general show narrower less regularly aligned carriageways and wider grass verges.
- (c) the rationalisation of traffic and street signage and poles, and ensuring new or replacement signs have the minimum visual impact commensurate with highway safety.
- (d) Provision of street lighting and railings which improve the appearance of or replace existing unsympathetic lights, columns and railings with designs more sympathetic to the village setting.

#### 3.3 <u>Building materials in the Limestone Villages</u>

The limestone villages are defined as Ailsworth, Ashton, Barnack, Bainton, Castor, Glinton, Helpston, Pilsgate, Ufford and Wansford. The use of appropriate building materials in these villages is crucial in encouraging high quality design. The following policies address this matter:

# Policy BM1 Building Materials That Affect The Character And Appearance Of Limestone Conservation Areas.

Planning permission for new development in limestone based conservation areas will only be granted if the proposed building materials, and the manner in which they are used, is sympathetic to local traditional building materials and will enhance the character and appearance of the conservation area. The traditional materials, or modern materials considered to be sympathetic to traditional materials, are:

- (a) Local limestone, laid in courses of between 30mm to 150mm with quoins at corners and reveals and stone or wood lintels over openings
- (b) Replica Collyweston slate laid in diminishing courses
- (c) Clay pantiles, preferably triple roll but single roll may be acceptable, and preferably in buff/ yellow colouring, occasionally orange on single storey buildings may be acceptable.
- (d) Thatch on buildings reminiscent of cottage proportions, up to a maximum of two storeys in height.
- (e) Welsh slates only in areas where Welsh slates are the predominant material.

Policy BM2 Building Materials For Development Outside Limestone Conservation Areas But For Development That Affects The Character, Appearance And Setting Of The Historic Village.

With the exception of development falling under policy BM3, planning permission for new development and setting in historic stone villages will only be granted if the proposed building materials, and the manner in which they are used, is sympathetic to the local building tradition and will form satisfactory visual relationships with the settlement, its traditional architecture and landscape setting.

The traditional materials, or modern materials considered to be sympathetic to traditional materials, are as per policy BM1 unless amended by the following:

- (a) Local limestone laid in 30mm 150mm courses with appropriate detailing
- (b) Artificial stone, manufactured to replicate local limestone and that can be laid in strict

courses of 30mm – 150mm with appropriate detailing.

- (c) Buff or red/brown stock bricks of similar colour and patina to local stock bricks should, unless specific circumstances warrant otherwise, be applicable to no more than 1 in 10 of new buildings.
- (d) Small plain tiles in buff colour
- (e) Red pantiles (single storey buildings only).
- (f) Thatch

#### 3.4 Building Materials – General

Sometimes, development proposals come forward in villages within areas of predominantly 20<sup>th</sup> Century construction. The following policy applies to those areas.

#### Policy BM3 Building Materials In Areas Of Predominantly 20<sup>th</sup> Century Development

Where development is proposed in areas within villages that are clearly 20<sup>th</sup> century in character and use of materials, with such areas usually having no visual relationship with the historic village or surrounding landscape, the building materials selected would normally be expected to match those within that area.

#### 3.5 Stone Walls, Brick Walls and Railings

The treatment of boundaries is crucial to achieving high quality streetscene and relationship with buildings. The following policies address this matter:

#### Policy WA1 Retention of existing historic walls

Planning permission or conservation area consent will not be granted for development which:

- (a) results in a loss, or part loss of any traditional stone or brick wall or railings of historic value or character and appearance of a village, especially those as identified on the LDF Proposals Map.
- (b) involves the erection of fences or other structures that replace or supplement existing walls in either sound condition or capable of repair.

#### Policy WA2 New walls in new developments

Proposals for new development in conservation areas which involves new boundary treatments should be of stone or brick walls constructed with traditional methods and materials. Exception to this policy may be appropriate for boundaries that are not open to public view.

#### 3.6 <u>Windows and doors</u>

Traditional windows and doors in listed buildings and conservation areas are important expressions of local distinctiveness and character. Planning control is established via national policy and LDF policy. In addition, the following policy will be applied in villages:

#### Policy WD1 Windows and Doors

Where consent is required, the Council will require the following in order to preserve the maximum amount of historic fabric and further the objective of enhancing the character and

appearance of a conservation area:

- (a) retention and sympathetic repair of historic windows or doors. Where retention is not possible, replacement in replica.
- (b) replacement of unsympathetic modern windows or doors with replica historic windows of a type appropriate for that building and to designs taken from local historic windows.
- (c) windows and doors on all new buildings in conservation areas in wood and to designs that are sympathetic to the character of windows on local historic buildings.

#### 3.7 <u>Aerials, Satellite Dishes and Antennae</u>

Consent is not normally required for erected a standard aerial, satellite dish or antennae, but in those instances the council encourages them to be sited away from sensitive locations. However, sometimes consent is required (such as Listed Buildings and buildings covered by Article 4 Directions) and in those instances the following policy will apply:

#### Policy ASA1 Aerials, Satellite Dishes and Antennae

Where consent is required, such consent will not be granted for satellite dishes, aerials or antennae that are dominant to the public view. Where they already exist, and consent is sought for other alterations or extensions to the property, the city council will encourage their relocation to less sensitive locations.

#### 3.8 <u>Hedges, grass verges and other frontage features</u>

Consent is not generally required for planting or maintaining hedges and grass verges. However, where consent is required the following policy will be applied and where consent is not required, the council will encourage the following to be applied:

#### Policy HG1 Hedges, Grass Verges And Other Frontage Features

Where consent is required, such consent will not be granted for development that will result in the loss, or sub-division of hedges, grass verges or other frontage features such as a bank or ditch where this will have an adverse effect on the character and appearance of the street scene.

#### 3.9 Rights of Way

Rights of Way are protected through other legislation and processes. However, if development takes place in a village there can be opportunities to enhance the Rights of Way network. As such, the following policy applies in those circumstances:

#### Policy ROW1 Enhancement of rights of way

Where they arise, the Council will expect reasonable opportunities to be taken to extend, improve and enhance the rights of way system, either as part of a scheme of development or though agreed off-site works.

#### 3.10 Archaeology

The requirements for archaeological assessments or similar investigations are determined via national policy or policy in the LDF. No additional village specific policy is required in this SPD as that would duplicate such policy, and could potentially confuse applicants as to what needs to

be done. However, as a general guide, it is likely that an archaeological assessment will be required for development within a conservation area, or where there is evidence of previous settlement activity or where there are landscape or other features or records that indicate the likely existence of archaeological remains. Development proposals should demonstrate how they have taken account of any archaeological remains.

#### 3.11 Retention of local services and facilities

The provision and retention of local services and facilities are covered by national policy or LDF policies. No additional village specific policy is required in this SPD. The Local Planning Authority will not normally grant planning permission for development that may result in a loss of, or compromise the future viability of, local services or facilities.

### 4 <u>Ailsworth</u>

#### 4.1 Introduction

The present settlement of Ailsworth lies at a strategic position just above the flood plain on a ancient track route at a crossing point of the River Nene. The area has been occupied since earliest times and remains from the Bronze and Iron Ages are present. A Roman road runs just to the west of the present village and it is likely that Roman agriculture, industry, associated buildings, tracks and enclosures are reflected to some extent in present landforms and field boundaries.

The form of the current village can probably be attributed to a Saxon settlement which evolved into a Norman hamlet, Ailsworth being recorded in the Domesday Book. From the firm evidence we have, it can be concluded that until the 19<sup>th</sup> century, Ailsworth comprised a loose group of thatched cottages, with a manor house, set in a landscape of open fields. Each cottage would have had a close or small field, probably enclosed by stone walls and / or wood hurdles.

From the 19<sup>th</sup> century the frontage of Peterborough Road was developed to take advantage of passing traffic on the then main route from Peterborough to Leicester and in association with the railway line that ran along the Nene Valley. The railway brought Welsh slates and allowed export of agricultural produce. The 19<sup>th</sup> century also brought mass produced bricks, used in some buildings but more significantly for incorporating chimneys into existing cottages and mechanical sawing of stone for building. With the mechanisation of farming and re-ordering of the land by the Fitzwilliam Estate new farm houses and farm yard groups sprang up with greater enclosure within the village by stone walls.

The character of the village at the turn of the 20<sup>th</sup> century can readily be judged from old photographs. It was a small settlement of one and a half and two storey thatched cottages, many set gable end on to the roads with the manor houses and more important farms in Collyweston slate. The roads were informal narrow tracks with wide grass verges either side, except for Peterborough Road which had a more open carriageway between the villages of Castor and Ailsworth. The central focus of the village was the green, which contained a large pond.

In the 20<sup>th</sup> century, the tradition of stone buildings was abandoned, firstly with the post war housing erected at the junction of Main Street and Peterborough Road and subsequently with bungalows and houses erected along the frontages of Helpston Road and Maffit Lane. Estate development also appeared with the Singerfire Road scheme. The second half of the 20<sup>th</sup> century also brought infill development and new housing occupied almost all the small fields (closes) that previously existed between cottages. By the end of the century almost every space within the village was now built up. Early 21<sup>st</sup> century development has had to occupy the 19<sup>th</sup> century station yard and fields to the south along Station Road, extending the built up area.

It is likely that opportunities for infill development will continue to be sought and potential for further expansion of the village considered. It is therefore important that the research and analysis of the Built Environment Audit and Conservation Area Appraisal and the experience gained in implementing the Village Design Statement is now brought to bear to ensure new development reinforces and enhances the special character of Ailsworth.

#### 4.2 <u>Recent Studies and Policy Documents</u>

**Ailsworth Built Environment Audit 2002-2004:** The Audit methodically assesses the components of the village environment. The relationship between the components was then systematically analysed. Through this work a good understanding was gained of historical development and how this has influenced buildings, walls, trees, hedges etc to form the townscape of today's village.

**Castor and Ailsworth Village Design Statement 2004:** The Village Design Statement (VDS) was conceived alongside a local archive of historical documents relating to the village and used

as a basis for the writing of a village history. It also took forward the information collected and analysed in the Built Environment Audit work. The aim of the VDS is to raise awareness of the impact of changes and to provide guidelines on design so that future development is in harmony with their setting.

**Ailsworth Conservation Area Appraisal 2009:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of today's village and its setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village.

#### 4.3 Specific Ailsworth Policy

Having reviewed the recent studies and policies documents for Ailsworth, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Ailsworth will be tested against General Village Policies (Section 3), the policy on the following page, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

#### 4.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered in Section 3 of this SPD or elsewhere in the LDF):

- To maintain village character, the use of stone (or artificial stone) should be encouraged, particularly in conservation areas. In other areas, building materials should be chosen to blend with surrounding properties (See Section 3).
- On most sites in and around the village an archaeological evaluation should precede the determination of development proposals. There is a strong presumption against the development of sites as protected as scheduled monuments (or development that affects the setting of scheduled monuments). – (See LDF)
- Footpaths and bridleways should be retained and in future developments retained as green corridors. Where diversions are necessary, they should provide a pleasant walking environment. Opportunities for new footpaths should encouraged. – (See Section 3)

#### 4.5 <u>Evidence Base</u>

The documents <u>Ailsworth Built Environment Audit 2002 / 2004</u>, <u>Castor and Ailsworth Village</u> <u>Design Statement 2004</u> and <u>Ailsworth Conservation Area Appraisal 2008</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

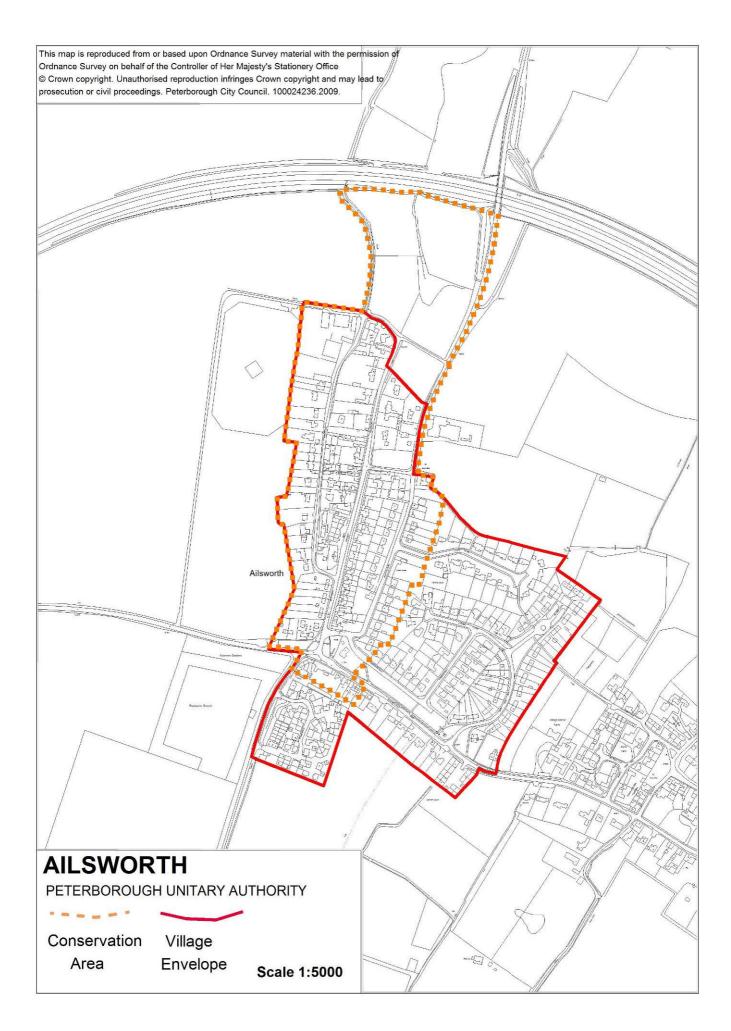
#### 4.6 <u>Map of Ailsworth</u>

The map after the Ailsworth policy identifies the settlement boundary and conservation area for Ailsworth at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.

#### SPD Policy – Ailsworth

Development proposals in Ailsworth will be determined taking account of the following guiding principles:

- Ail 1 Future housing should reflect the style of adjacent buildings or zones (see the Ailsworth VDS for further guidance).
- Ail 2 New buildings should respect the surrounding development, in terms of height, size, shape and roof pitch. In general, two storeys should be the maximum.
- Ail 3 The design of any new building, extension or alteration to an existing building should be sympathetic to its neighbours and in keeping with village character. The design should not only take into consideration the view from the road but also views from surrounding footpaths. Modern architecture that complements existing buildings is welcome.
- Ail 4 Architectural features should be in keeping with the scale and style of property and reflect good building practise. A variety of local vernacular details would be encouraged where appropriate.
- Ail 5 In conservation areas the grading of roof tiles and the treatment of ridges and rainwater goods should take particular care to ensure consistency both in materials and details such as size and colour
- Ail 6 Windows and external doors in new buildings should be consistent with the style of the property and should respect surrounding properties where appropriate. Replacement windows should replicate the style of original windows and be set back from the wall face to the same amount as the original windows. Outside the conservation area modern materials, finishes and mechanisms may be used, provided the design is appropriate to the building.
- Ail 7 Dormer windows are a feature of the village and are acceptable provided the design is suitable to the property. Flat roofs should be avoided.
- Ail 8 Materials, dimensions, capping, pointing (where appropriate) and other detailing of boundary treatment should be consistent with local traditional walls and include a drip course. Flamboyant walls railings and gates should be avoided.
- Ail 9 Close boarded fencing is generally inappropriate as a frontage for domestic boundaries.
- Ail 10 Existing green spaces should be retained and the inclusion of green areas within new developments will be welcomed.
- Ail 11 New developments should be designed to minimise the visual and road safety impacts of parked cars. Roads should reflect the rural nature of the village and if kerbs are necessary, these should be as discrete as possible.
- Ail 12 Significant views into and out of the villages (as shown in the VDS Figure 2) should not be adversely affected by new development.
- Ail 13 Native trees should be planted in new development landscaping schemes wherever possible.
- Ail 14 Large detached property will require particular attention and special care to ensure it fits into the character of the village.
- Ail 15 Development should not result in the subdivision of a large garden if that garden and its house make a positive contribution to the village character.
- Ail 16 Where replacements and additions to street furniture are proposed, they should respect and be sympathetic to the village scene and care must be exercised to ensure they blend with their surroundings.



# 5 Bainton and Ashton

#### 5.1 Introduction

There is no record of Bainton in the Domesday Book. However, since the church of St Mary originates from the late 11<sup>th</sup> century, and was significantly rebuilt in the 13<sup>th</sup> century, it can be assumed that a settlement has existed on the site of the current village for at least 900 years. The moat to the south of the village is thought to be evidence of a part fortified house, dating from the medieval period, but there is little information to support this. However, the Buttercross sits on the base of medieval village cross.

The only surviving post medieval building is Bainton House, which originates from the 16<sup>th</sup> century but was much altered in the 17<sup>th</sup> and 19<sup>th</sup> centuries. Although it is clear large parts of the former open fields were put down to grazing and their ridge and furrows still survive in at least two areas. It is thought open field system continued into the 17<sup>th</sup> century.

The great majority of the historic buildings we see today date from the 18<sup>th</sup> century and result from the increasing wealth generated from farming due to the Agricultural Revolution. As the medieval strips were amalgamated into small fields, a new breed of farmers practiced mixed farming in small holdings. Vine Farm, Cobley's Farm, Manor Farm and Bainton House, each with a complex of barns and outbuildings formed the backbone of the village, with cottages for trades such as baker, blacksmith and farm labourer fronting village streets.

The wealth generated by agriculture and the loosening grip of the church on quarries meant that buildings were now constructed in stone, with a greater degree of permanence. The resulting patchwork of fields, farm ponds, hedges and field boundary trees immediately around the village largely remain today. Most of the stone walls so characteristic of the locality were also constructed during this time and many now need repair.

During the 19<sup>th</sup> century, Victorian industrialisation and social values are reflected in the School House, the railway and Crossing Cottage and planting of the hybrid lime trees around the church.

Between 1900 and the 1960's the village remained virtually unchanged, but in the second half of the 20<sup>th</sup> century, the roads were formally metalled and infill and ribbon development began to line the road frontages. Towards the end of the century, estate development with the new roads, Badington Lane and Meadowgate changed a street pattern that had probably remained virtually unaltered for 300-400 years.

The latter part of the 20<sup>th</sup> century also saw an unprecedented increase in car ownership and road traffic. This, coupled with the mechanisation of agriculture has fundamentally changed the nature of rural settlements. It also brought kerbed, drained and metalled highways, street lights, road signage and so on.

Bainton very much retains its 18<sup>th</sup> /19<sup>th</sup> century character. However there is increasing pressure for change and many of the historic components of the village, notably the stone walls and mature trees are now in need of attention. It is important that new development reinforces and enhances the special character of Bainton.

The settlement of Ashton is formed from a loose collection of three historic farmsteads, a small number of 19<sup>th</sup> Century cottages and some post-1950 infill dwellings interspersed with open space along Bainton Green Road and High Field Road. Most buildings are stone and slate construction. Development is very limited and the layout has changed little from the end of the 19<sup>th</sup> Century.

#### 5.2 Recent Studies and Policy Documents

**Draft Bainton Conservation Area Appraisal 2010:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of the today's village and its setting. The Appraisal makes specific recommendations to help conserve

and enhance the historic fabric, character and appearance of the village. These include increasing the size of the conservation area to include historic landscape immediately to the north west and south of the settlement and bringing more buildings under statutory protection.

**Bainton & Ashton Village Design Statement 2001:** This document, prepared in 2001 considers the historical development of the village and its environs, the age and materials of village properties and provides brief description of all historic properties and their boundary features. It identifies stone and Collyweston slate as the most common historic building materials with thatch also occurring and modern brick or artificial stone and concrete tile as the general materials of the 20<sup>th</sup> century.

#### 5.3 Specific Bainton and Ashton Policy

Having reviewed the recent studies and policy documents for Bainton and Ashton, the following policy capture those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. All planning applications for development in Bainton and Aston will be tested against General Village Policies (Section 3), the policy on the following page for Bainton and Ashton, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

All planning applications for development in Ashton will be also tested against Policy SA19 Special Character Area Ashton once it is adopted in the 'Peterborough Site Allocations DPD' (due for adoption by end of 2011). A copy of the current draft policy is given below:

# EXTRACT FROM THE EMERGING SITE ALLOCATIONS DPD – PLEASE CHECK STATUS OF THIS POLICY BEFORE APPLYING IT

#### **Policy SA19 Special Character Areas**

To preserve the special character of [the special character areas, including Ashton] the City Council will assess proposals for development against the following Special Character Area criteria:

- *Garden Sub-Division:* There should be no sub-division of gardens if this adversely affects the established pattern of development (such as creating plots significantly smaller than the average for the Area), amenity space and/or the loss of trees or boundary hedges.
- Extensions and Alterations: Incremental changes in the size and appearance of existing buildings will not be permitted if it harms their character and that of the Area. Alterations should be sympathetic to the original style and of an appropriate scale to maintain their character. Extensions that result in excessive site coverage, immediate or eventual loss of trees or hedges, or preclude the planting of suitable species of trees or hedges will not be supported.
- *Design:* Any new development must enhance the character and appearance of the Area. It must respect the scale, massing, depth, materials and spacing of established properties. Integral garages should be avoided. Garages should be sited behind the building line to the side of the dwelling.
- Analysis and Design Statement: All applications for development should be accompanied by a site analysis and design statement that demonstrates how the proposal takes into account the Area's special character.
- *Trees:* Where trees are present a detailed tree survey must be carried out that identifies the location, type, height, spread and condition.

[Ashton specific]

- Any development should respect the linear form of Ashton. As such, there is a presumption against all backland development.
- The special relationship between the settlement and its agricultural setting must not be undermined by new development. As such, views of surrounding countryside must be maintained.

### SPD Policy – Bainton & Ashton

Development proposals in Bainton & Ashton will be determined taking account of the following guiding principles:

- B&A 1 The essential features of existing historic buildings should be preserved and extensions should be highly sympathetic to the existing form. Amongst other measures, this should include:
  - Thatch and Collyweston slate should be repaired or replaced to reflect the original structure.
  - Fenestration, doorways, chimneys and ornamentation should be retained, or if beyond repair, replaced in replica.
  - On building walls, the relationship between masonry and openings should be retained and new rooflights carefully considered within the overall context of the building; those which adversely affect the street scene or other public view should be avoided.
  - The re-use of (vacant or underused) traditional buildings should be encouraged, provided such reuse does not otherwise cause harm, and allows the building to be preserved in its traditional appearance.
- B&A 2 New housing development and alterations to existing properties should respect the character of the area with particular reference to:
  - Density
  - Orientation to and placement beside roads
  - Spacing between properties
  - Property boundaries
  - Features including rooflines, building lines etc should respect the locality
  - Any new development on the fringes of the villages should include landscaping to protect and enhance the external view of the villages.
- B&A 3 With respect to development affecting the conservation area of Bainton, new buildings should be sympathetic to traditional forms, building materials, and general design features so they blend into the area without obvious discontinuity.
- B&A 4 Development outside the Bainton conservation area should:
  - Embody contemporary or traditional designs using materials and general design features of near neighbours, to preserve the integrity of the group of buildings of which they from part.
  - Alterations, extensions or replacements should have regard to nearby structures to preserve the integrity of existing groups of houses of similar design.
- B&A 5 Where consent is required, building materials should be appropriate in form and colour and be sympathetic to existing buildings and avoid rendering, masonry paint, applied stone cladding and other artificial finishes.
- B&A 6 Where roofs are in traditional, natural materials, these should be retained or, if necessary, replaced with reclaimed or new materials to match.
- B&A 7 Landscaping schemes should provide planting appropriate to the scale of the development and the landscape of the historic village and allow sufficient space for growth and maturity.
- B&A 8 The design of new roads and street lighting should reflect the existing village roads, not dominate and be consistent with the rural environment.
- B&A 9 Street utilities should be underground if possible and street furniture and signage kept to a minimum and bus shelters, benches etc be constructed to designs and in materials consistent with the village environment.

#### 5.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issue which they find particularly important (though any planning policy for this issue is covered in Section 3 of this SPD or elsewhere in the LDF):

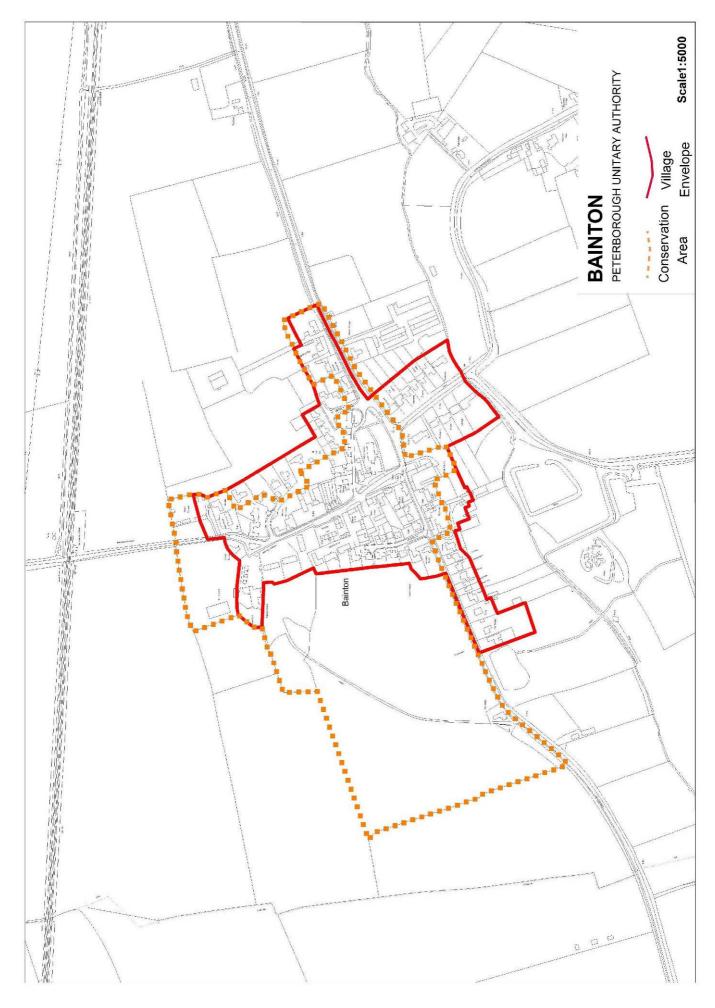
- Old stone walls should be preserved and repaired (See Section 3)
- Landscape features including existing hedgerows, grass verges and mature trees should be conserved (See LDF and section 3)

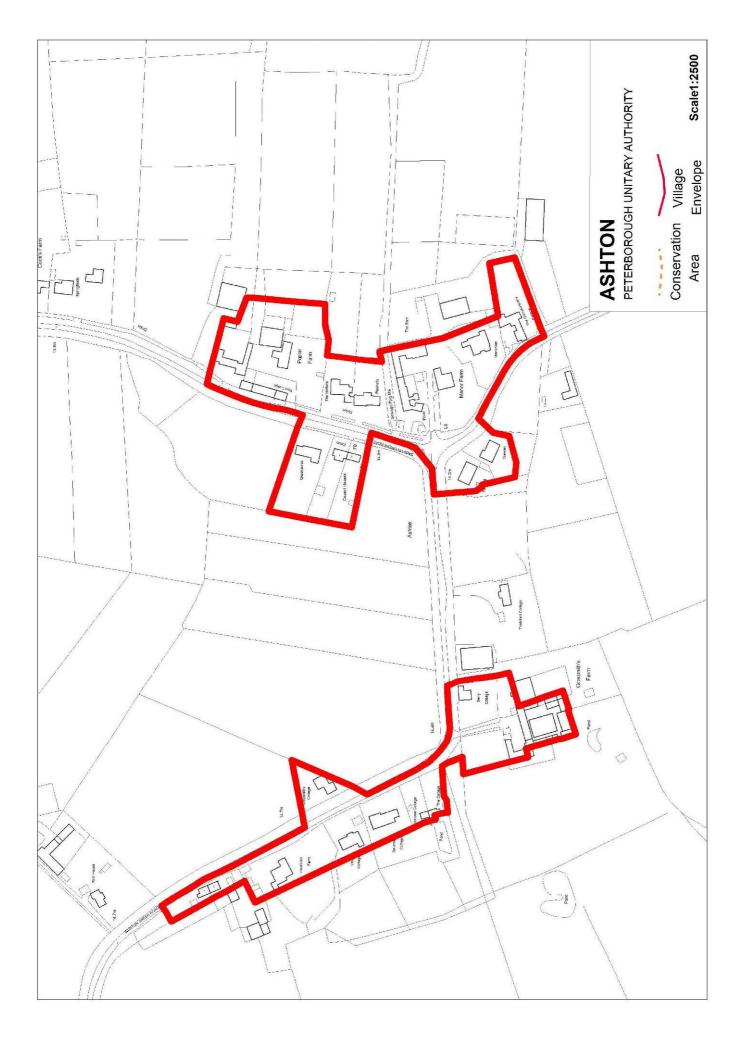
#### 5.5 Evidence Base

The documents <u>Bainton & Ashton Village Design Statement 2001</u> and <u>Draft Bainton</u> <u>Conservation Area Appraisal 2010</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

#### 5.6 Maps of Bainton & Ashton

The following maps identify the settlement boundary and conservation area for Bainton and the settlement boundary for Ashton at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.





# 6. Barnack and Pilsgate

#### 6.1 Introduction

The strata of limestone that has been quarried since at least Roman times and the form of the current village of Barnack can be traced back to the pre-Conquest period evidenced by the Saxon tower to St John's Church, Barnack.

The Medieval period marked a massive expansion in quarrying and Barnack was a place of some importance, reflected in surviving buildings such as Kingsley House, The Alms Houses (formerly Feoffee cottages) and 7 Station Road.

The purchase of Barnack as part of the Burghley Estate in the latter part of the 16<sup>th</sup> century and the later formation of the Walcott estate considerably influenced the form of Barnack, with buildings continuing the stone and Collyweston slate tradition. These estates also influenced the character of the surrounding landscape. The enclosures of the open fields and heaths from 1809 resulted a patchwork of smaller fields, and the boundaries to many of these were marked by stone walls rather than the more normal quickthorn hedges.

Until the 1800's, every substantial building in Barnack and Pilsgate was constructed in local stone with a Collyweston slate or thatch roof. The beginnings of mechanised production brought yellow clay pantiles, firstly, triple roll and later single roll. These were used on sheds and outbuildings. Local stone continued to be the building material for walls but by the 1850's Welsh slate roofs replaced Collyweston slate.

In Barnack, the first half of the 20<sup>th</sup> century saw the abandoning of the stone tradition with the Uffington Road housing and the closure of the railway. The second half of the 20<sup>th</sup> century saw the Kingsley Estate, the first "estate" development. Since the 1970's, there have been no further housing estates but new development has continued by extending ribbon development along frontages and continual infilling.

Pilsgate, historically part of the Burghley Estate, remains a narrow linear settlement around a few historic farmsteads and former farm workers houses with 20<sup>th</sup> century infilling in Pudding Bag Lane and small scale development in Lattimers Paddock.

The 20th century housing estates are of uniform design with each property set to a standard spacing along the road; infill housing is almost without exception detached houses, set back to a building line. This form of development contrasts with the traditional village of streets, which are strongly enclosed by cottages, barns and walls all sited on the edge of the footway, or closely grouped farm buildings clustered in small fields or grounds, enclosed by stone walls. The uniformity of modern houses contrasts with variations in window and door designs and sizes and verge and eaves heights so characteristic in the combination of 17-19th century buildings

Since the 1980's, there has been more conscious efforts to make new development in Barnack more sympathetic to the longstanding stone tradition. It is likely that pressure for infilling will continue and further opportunities for development sought. It is therefore important that the experience gained in implementing the Village Design Statement is used to ensure new development reinforces and enhances the special character of Barnack and Pilsgate.

#### 6.2 <u>Recent Studies and Policy Documents</u>

**Barnack and Pilsgate Village Design Statement 2001:** This document, prepared by local people through the Village Design Statement Committee, examines the village setting, its historic forms of development and associated architectural detailing, and the nature of new development from the second half of the 20<sup>th</sup> century. It then considers potential impacts of new development and provides guidelines to help future buildings integrate into the historic village environment.

**Barnack and Pilsgate Parish Plan 2005:** The village plan was preceded by a village SWOT analysis which canvassed the opinions of local people. The Plan considers the village's historic built and natural environment, communications and traffic, the rural economy and leisure,

amenity and educational issues and opportunities for public transport and quiet recreational routes for hikers, horse riders and cyclists.

**Barnack Conservation Area and Village Appraisal 2007:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of the today's village and it's setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village. These include increasing the size of the conservation area to include the historic landscape immediately around the settlement.

#### 6.3 Specific Barnack and Pilsgate Policy

Having reviewed the recent studies and policies documents for Barnack and Pilsgate, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Barnack and Pilsgate will be tested against General Village Policies (Section 4), the following policy, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

#### SPD Policy – Barnack & Pilsgate

Development proposals in Barnack and Pilsgate will be determined taking account of the following guiding principles:

- B&P 1 Where new housing is proposed, these should be individual dwellings, or small groups of dwellings. The creation of larger housing estates is inappropriate.
- B&P 2 Careful attention should be paid to the layout of new developments to reflect the character of the village.
- B&P 3 It is important that spacing and density of new development does not appear out of place in relation to historic form and existing development nearby.
- B&P 4 Roof slopes, gable ends and house frontages should match or blend with surrounding properties.
- B&P 5 Existing buildings should be retained and converted where possible
- B&P 6 Building materials should blend with surrounding properties; masonry paint should not be used in the conservation area and materials for conversions or extensions to existing buildings should match the original.
- B&P 7 Windows and doors should match the scale and designs of traditional windows in the area and be in timber construction. Rooflights should not be installed on road frontage roof slopes and where they are used, should be of a size, shape and design to minimise visual impact.
- B&P 8 Chimneys should be retained and repaired in their original form and should not be shortened or removed. New houses should include chimneys to designs to match those on traditional properties nearby.
- B&P 9 Stone walls are an inherent part of the village. Boundary (treatments for new development) should be carefully considered and should be designed to match those of surrounding properties. Old stone walls should not be demolished but preserved and repaired. Old railings should also be preserved. Modern style panel or close boarded wooden fencing is not appropriate on road frontages.
- B& P 10 The design and operational intensity of proposed businesses and commercial properties should be suitable for a village setting and the design of commercial premises, including vehicular access and parking should complement and reflect the area. Signage should be carefully considered, be uncluttered and suitable for the village environment.

#### 6.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered in Section 3 of this SPD or elsewhere in the LDF):

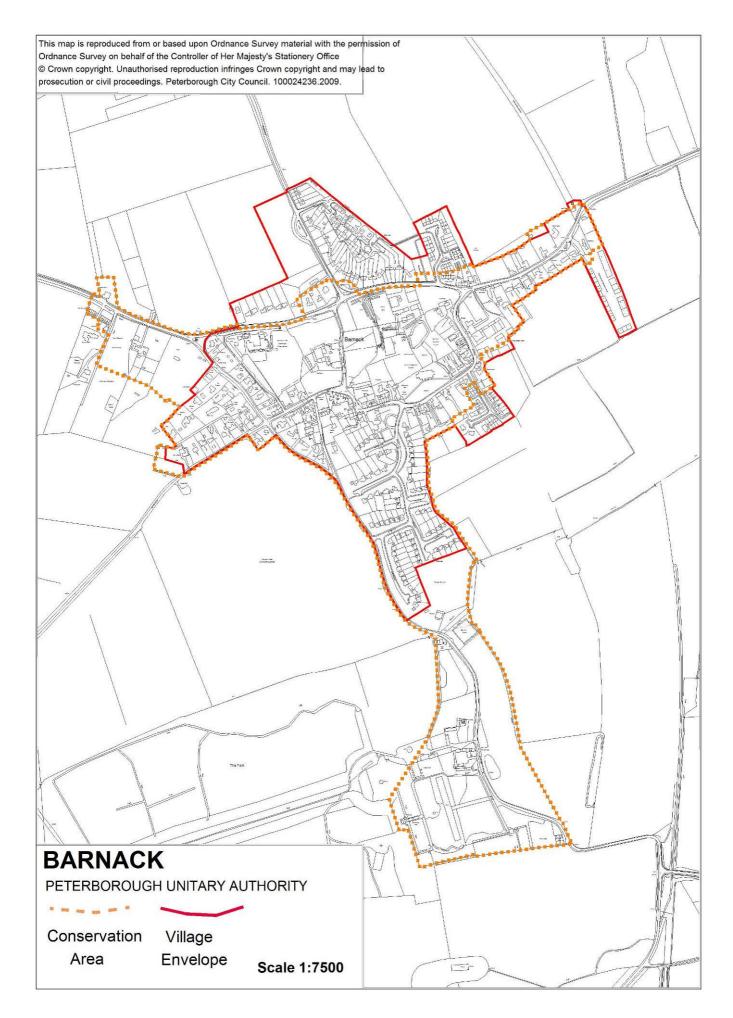
- Appropriate roof materials are considered to be natural Collyweston slate, or replica Collyweston slate, blue Welsh slates, or pantiles to match existing or surrounding roof styles. Flat roofs are inappropriate (See Section 3)
- New development should not overlook or dominate existing dwellings or infringe their amenity or abut older properties, thus diminishing the visual impact of historic properties – (See LDF).
- The village envelope and open frontages within the settlement (and specified or marked in the Peterborough Local Plan) must be adhered to (See LDF).

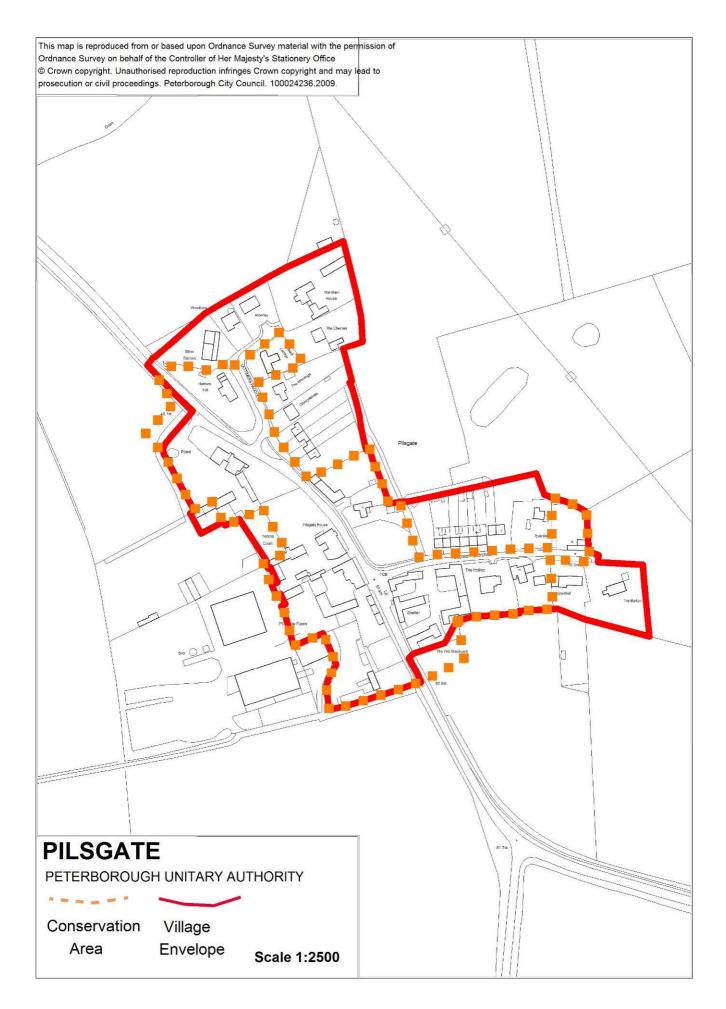
#### 6.5 Evidence Base

The documents <u>Barnack and Pilsgate Village Design Statement 2001</u>; <u>Barnack and Pilsgate</u> <u>Parish Plan 2005</u>; <u>Barnack Conservation Area and Village Appraisal 2007</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

#### 6.6 Maps of Barnack and Pilsgate

The following maps identify the settlement boundary and conservation area for Barnack and Pilsgate at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.





### 7 Castor

#### 7.1 Introduction

Castor is well known for its Roman remains. These include an important villa beneath the present site of St Kyneburgha's church and school playing fields. However, land just above the Nene flood plain was inhabited since earliest times and remains from Bronze and Iron Age settlements have been found close to the present site of the village.

At about the time of the Roman abandonment the climate grew cooler and wetter and people sought new sites for houses on drier ground above the flood plain. The current site of Castor is centred on the Saxon convent founded by St Kyneburgha in 650AD. It may be that the alignment of some of the paths and tracks associated with the convent still survive in today's street pattern but this cannot be verified. What is known is that the village was a reasonably prosperous place in Norman times, being located at a crossing of the Nene and on a strategic land route (which became the A47). This is reflected in the magnificent church.

From the 17<sup>th</sup> and 18<sup>th</sup> centuries, wealth generated from agriculture and loosening of the church's control of quarrying led to the building of a many of the substantial stone houses, cottages, barns and other farm buildings that form today's village. Many of these were set in grounds and closes enclosed by stone walls and it is the combination of 17<sup>th</sup> and 18<sup>th</sup> century stone buildings and stone walls that give Castor its special character and appearance.

From the 19<sup>th</sup> century, the frontage of Peterborough Road developed to take advantage of passing traffic on the then main route from Peterborough to Leicester and in association with the railway line that ran on the Nene Valley. This railway brought Welsh slates. The 19<sup>th</sup> century also bricks, used in some buildings but more significantly for incorporating chimneys into existing cottages and mechanical sawing of stone for building. Formal enclosure of the open fields did not take place until the turn of the 20<sup>th</sup> century and as a result, many of the old paths and tracks radiating from the village into the countryside still survive. Also at this time, photography became more widespread and the character of the village at the turn of the 20<sup>th</sup> century can readily be judged from surviving prints. Castor was a significant place with a narrow, winding main street (the A47) with wide grass verges and many one and a half and two storey thatched farm houses and cottages set on the highway edge, many gable end on. Set back from the frontage were more important houses such as The Limes and Durobrivae House, but these were in their own grounds with stone walls to the road frontage and along the alleys that ran from the road, up the hill. Other streets were narrower still and winding up the contours, again with cottages on the road and edge and more important houses, for example, The Rectory and Castor House, set behind high stone walls.

In the 20<sup>th</sup> century, the tradition of stone buildings was abandoned, firstly with the post war housing, for example at Samworth Close and subsequently with estate developments, for example around Manor Farm. The second half of the 20<sup>th</sup> century also brought infill development and new housing occupied almost all the small fields (closes) that previously existed between cottages. By the end of the century almost every space within the village had been built up, so 21<sup>st</sup> century development has had to extend the traditional built up area of the village, such as to the north of Clay Lane.

It is likely that opportunities for infill development will continue to be sought and potential for further expansion of the village considered. It is therefore important that the research and analysis of the Built Environment Audit and Conservation Area Appraisal and the experience gained in implementing the Village Design Statement is now brought to bear to ensure new development reinforces and enhances the special character of Castor.

#### 7.2 <u>Recent Studies and Policy Documents</u>

**Castor Built Environment Audit 2002 / 2004:** The Audit methodically assesses the components of the village environment. The relationship between the components was then systematically analysed. Through this work a good understanding was gained of historical

development and how this has influenced buildings, walls, trees, hedges etc to form the townscape of today's village.

**Castor and Ailsworth Village Design Statement 2004:** The Village Design Statement (VDS) was conceived alongside a local archive of historical documents relating to the village and used as a basis for the writing of a village history. It also took forward the information collected and analysed in the Built Environment Audit work. The aim of the VDS is to raise awareness of the impact of changes and to provide guidelines on design issues so that future development is in harmony with village historic character.

**Castor Conservation Area Appraisal 2008:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of the today's village and its setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village.

#### 7.3 Specific Castor Policy

Having reviewed the recent studies and policies documents for Castor, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Castor will be tested against General Village Policies (Section 3), the policy on the following page, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

#### 7.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered in Section 3 of this SPD or elsewhere in the LDF)

- To maintain village character, the use of stone (or artificial stone) should be encouraged, particularly in conservation areas. In other areas, building materials should be chosen to blend with surrounding properties (See Section 3).
- On most sites in and around the village an archaeological evaluation should precede the determination of development proposals. The parish council considers a strong presumption against the development of sites as protected as scheduled monuments (or development that affects the setting of scheduled monuments). – (See LDF)
- Footpaths and bridleways should be retained and in future developments retained as green corridors. Where diversions are necessary, they should provide a pleasant walking environment. Opportunities for new footpaths should encouraged – (See Section 3)

#### 7.5 Evidence Base

The documents <u>Castor Built Environment Audit 2002 / 2004</u>, <u>Castor and Ailsworth Village</u> <u>Design Statement 2004</u> and <u>Castor Conservation Area Appraisal 2008</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

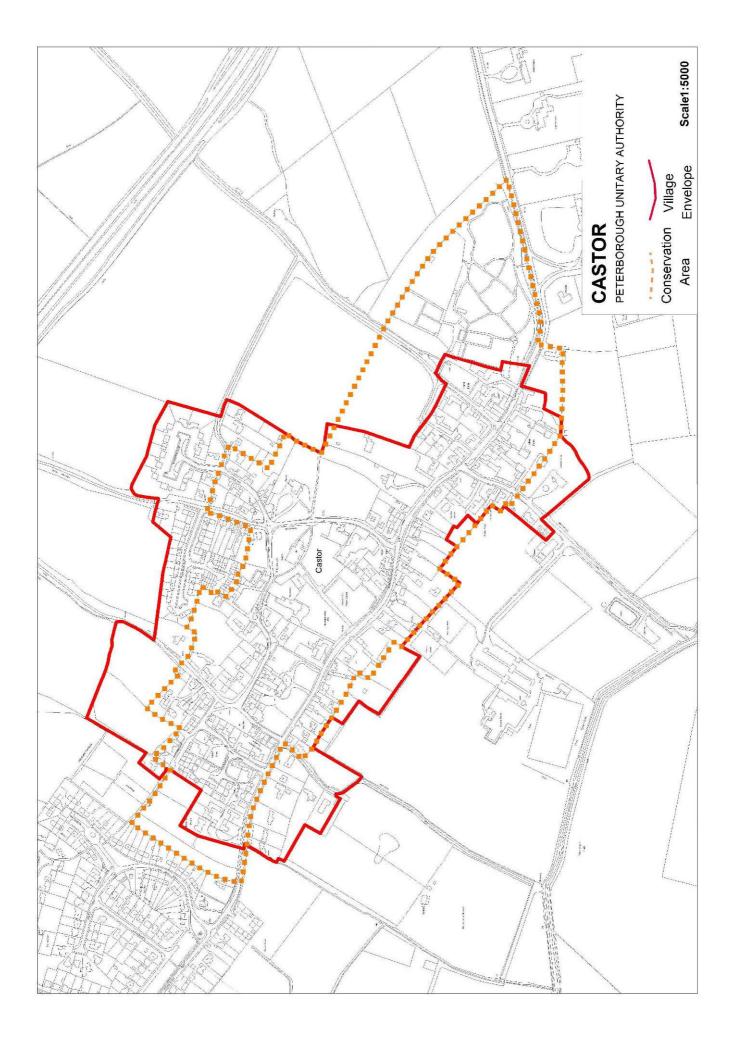
#### 7.6 Map of Castor

The following map identifies the settlement boundary and conservation area for Castor at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.

# Policy Village Design SPD 1 – Castor

Development proposals in Castor will be determined taking account of the following guiding principles:

- Cas 1 Future housing should reflect the style of adjacent buildings or zones (see the Ailsworth VDS for further guidance).
- Cas 2 New buildings should respect the surrounding development, in terms of height, size, shape and roof pitch. In general, two storeys should be the maximum.
- Cas 3 The design of any new building, extension or alteration to an existing building should be sympathetic to its neighbours and in keeping with village character. The design should not only take into consideration the view from the road but also views from surrounding footpaths. Modern architecture that complements existing buildings is welcome.
- Cas 4 Architectural features should be in keeping with the scale and style of property and reflect good building practise. A variety of local vernacular details would be encouraged where appropriate.
- Cas 5 In conservation areas the grading of roof tiles and the treatment of ridges and rainwater goods should take particular care to ensure consistency both in materials and details such as size and colour.
- Cas 6 Windows and external doors in new buildings should be consistent with the style of the property and should respect surrounding properties where appropriate. Replacement windows should replicate the style of original windows and be set back (from the wall face) to the same degrees as the original windows. Outside the conservation area modern materials, finishes and mechanisms may be used, provided the design is appropriate to the building in question.
- Cas 7 Dormer windows are a feature of the village and are acceptable provided the design is suitable to the property. Flat roofs should be avoided.
- Cas 8 Materials, dimensions, capping, pointing (where appropriate) and other detailing of boundary treatment should be consistent with local traditional walls and include a drip course. Flamboyant walls railings and gates should be avoided.
- Cas 9 Close boarded fencing is generally inappropriate as a frontage for domestic boundaries.
- Cas 10 Existing green spaces should be retained and the inclusion of green areas within new developments...encouraged.
- Cas 11 New developments should be designed to minimise the visual and road safety impacts of parked cars. Roads should reflect the rural nature of the village and if kerbs are necessary, these should be as discrete as possible.
- Cas 12 Significant views into and out of the villages (as shown in the VDS Figure 2) should not be adversely affected by new development.
- Cas 13 Native trees should be planted in new development landscape schemes wherever possible.
- Cas 14 Large detached property will require particular attention and special care to ensure it fits into the character of the village.
- Cas 15 Development should not result in the subdivision of a large garden if that garden and its house make a positive contribution to the village character.
- Cas 16 Where replacements and additions to street furniture are proposed, they should respect and be sympathetic to the village scene and care must be exercised to ensure they blend with their surroundings.



# 8. <u>Glinton</u>

# 8.1 <u>Introduction</u>

The current site of Glinton lies some 10m above the Welland flood plain and may be of Saxon origin. Certainly, from late Roman times, the climate became cooler and wetter and people moved off the flood plain to higher ground. There is also a possible association with St Pega, who founded the monastery in nearby Peakirk.

By Norman times, Glinton is recorded as a significant settlement and the feudal system would readily have been imposed on the flat landscape. However, the only surviving medieval building is the 12<sup>th</sup> century Church of St Benedict, although the current 17<sup>th</sup> century manor house is reputedly on the site of a much earlier structure. A glimpse of medieval Glinton can be gained by reference to the 1819 Enclosure Map which shows the great open fields giving way to a typical patchwork of small square enclosed fields. The form of the current village can probably be attributed to medieval times. From the 17<sup>th</sup> and 18<sup>th</sup> centuries, wealth generated from agriculture and loosening of the church's control of stone led to the building of a many of the substantial stone houses, cottages, barns and other farm buildings that form today's village. Many of these were set in grounds and closes enclosed by stone walls and it is the combination of 17<sup>th</sup> and 18<sup>th</sup> century stone buildings and stone walls grouped beside the twisting roads which meeting at the church green and give Glinton its special character and appearance.

From the 19<sup>th</sup> century the frontage of Lincoln Road was developed to take advantage of passing traffic and a new road constructed eastwards to Helpston and Stamford. The nearby railways brought Welsh slates and bricks and allowed agricultural produce to be exported. Many of the topiary hedges and tree planting in and around this period also took place at this time. At the turn of the century, photography became more widespread and the character of the village at 1900 can readily be judged from surviving prints. It can be seen that the majority of buildings at this time were still from the 17<sup>th</sup> and 18<sup>th</sup> centuries and the village streets were far more informal in alignment and had wide grass verges with smaller thatched houses and cottages set on the highway edge, many gable end on. Set back from the frontage were more important houses such as The Manor House and Scotts Farm, but these were in grounds with stone walls to the road frontage and along the alleys that ran from the road.

In the 20<sup>th</sup> century, the tradition of stone buildings was abandoned, firstly with the immediately post war housing along existing road frontages, and subsequently with estate developments, for example off Welmore Road. The second half of the 20<sup>th</sup> century also intensified infill development and new housing occupied almost all the small fields (closes) that previously existed between cottages. By the end of the century almost every space within the village had been built up, so 21<sup>st</sup> century development has had to extend the traditional built up area of the village.

It is likely that opportunities for infill development will continue to be sought and potential for further expansion of the village considered. It is therefore important that the research and analysis of the Conservation Area Appraisal and the experience gained in implementing the Village Design Statement is now brought to bear to ensure new development reinforces and enhances the special character of Glinton.

# 8.2 <u>Recent Studies and Policy Documents</u>

**Glinton Conservation Area Appraisal 2009:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of today's village and its setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village.

**Glinton Village Design Statement 2007:** The village design describes the distinct visual character of the village and surrounding countryside and sets out guidance to indicate how local character, distinctiveness and historic features can be protected and enhanced with future development.

# 8.3 Specific Glinton Policy

Having reviewed the recent studies and policies documents for Glinton, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Glinton will be tested against General Village Policies (Section 3), the following policy, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

# SPD Policy – Glinton

Development proposals in Glinton will be determined taking account of the following guiding principles:

# Design Guidelines within the conservation area:

- Glin 1 The design of any new building, extension or alteration should be sympathetic to its neighbours and in keeping with the village character.
- Glin 2 Traditional building materials appropriate to the surrounding buildings must be used on all buildings within the conservation area.
- Glin 3 Architectural and historic style must be maintained on extensions to protect the particular character of individual buildings
- Glin 4 New rooflights in listed buildings should be avoided where they are detrimental to the visual character of the building and locality.
- Glin 5 Cast iron or aluminium rainwater goods should always be used in the repair of listed buildings. On other buildings, good quality matching rainwater goods should be used in keeping with adjoining buildings.
- Glin 6 Chimneys should be retained and repaired. Chimneys should be a feature of any new houses in the conservation area and aim to match the overall area style.
- Glin 7 The design of extensions and outbuildings should take into account not only views from the road but also other public view points such as footpaths or open space.
- Glin 8 The siting of new conservatories and the materials used should be particularly carefully considered.

Glin 9 Old walls, railings and hedges should be preserved and maintained where practicable

# Design Guidelines outside the conservation area

- Glin 10 For extensions to existing buildings, brickwork and stonework should match the existing materials of the main building style.
- Glin 11 Replacement windows and doors should match those of the existing building or be in a style sympathetic to the building.
- Glin 12 New buildings in Glinton are likely to be sited on infill plots or small developments. The design of new buildings should be sympathetic to neighbouring buildings, and in keeping with the village environment.

# 8.4 <u>Other issues raised by the VDS</u>

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered in Section 3 of this SPD or elsewhere the LDF):

#### Design Guidelines within the conservation area:

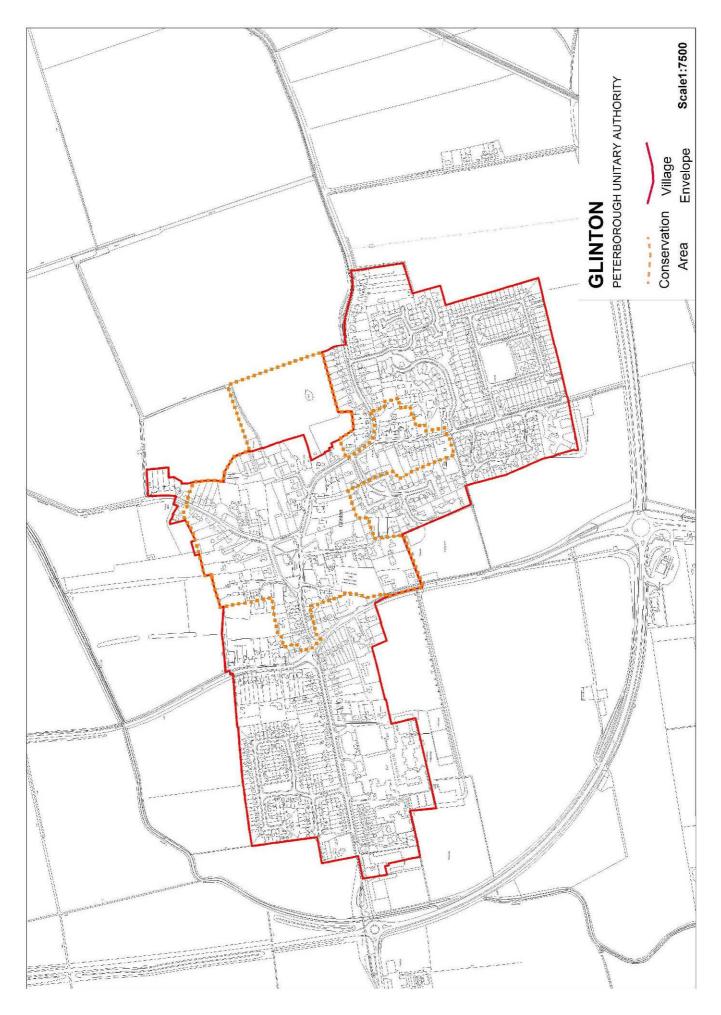
- Local limestone should be used for all new buildings unless it can be demonstrated to be inappropriate in the site context (See Section 3).
- Except on listed buildings, where natural Collyweston slate should be retained, manufactured replica (Collyweston) slate may be considered (See Section 3).
- Where existing windows are beyond repair, the replacement windows should match the period style of the original windows. The use of traditional materials is preferred (See Section 3).
- Replacement external doors should be of timber construction and match the original period style (See Section )
- Wooden windows should always be used in preference to uPVC (particularly white), which is rarely appropriate -- (See Section 3)

# 8.5 Evidence Base

The documents <u>Glinton Village Design Statement 2007</u> and <u>Glinton Conservation Area Appraisal</u> <u>2009</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

# 8.6 Map of Glinton

The following map identifies the settlement boundary and conservation area for Glinton at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.



# 9 <u>Helpston</u>

# 9.1 Introduction

Although there is considerable evidence showing that there is a continuous history of settlement in the parish for some 4000 years, the current site of Helpston is probably of Saxon origins. From late Roman times, the climate became cooler and wetter and people moved from the Welland flood plain to higher ground. Helpston was on dry ground and had natural springs with constant clean water. Nearby, the woodlands provided timber for building, implements and fuel.

By Norman times, Torpel was a significant manor and the remains of the fortified manor house still exist to the west of the current village. These, together with other earthworks and St Botolphs church are the only surviving buildings from the medieval period. A glimpse of medieval Helpston can be gained by reference to the Enclosure Map which shows the great open fields giving way to a typical patchwork of small square enclosed fields. From the 17<sup>th</sup> and 18<sup>th</sup> centuries, wealth generated from agriculture and loosening of the church's control of stone led to the building of a many of the substantial stone houses, cottages, barns and other farm buildings that form today's village. Many of these were set in grounds and closes enclosed by stone walls and it is the combination of 17<sup>th</sup> and 18<sup>th</sup> century stone buildings and stone walls grouped beside the twisting roads which meeting at the church green and give the village its special character and appearance.

Despite the coming of the railways in 1853, just to the east of the village and the construction of the road from Glinton, Helpston seems relatively unaffected by the 19<sup>th</sup> century. However, the countryside rapidly changed as a result of parliamentary enclosures, as chronicled by John Clare. At the turn of the 20<sup>th</sup> century, photography became more widespread and the character of the village at 1900 can readily be judged from surviving prints and old maps. It can be seen that the majority of buildings at this time were still from the 17<sup>th</sup> and 18<sup>th</sup> centuries and the old village streets were far more informal in alignment contrasting strongly with the straight, wide Glinton Road. Smaller houses were generally set along the roadside with more important houses such as Manor Farm and the (the former) Lolham Bridge Farm, set back in their own grounds with stone walls to the road frontage.

In the 20<sup>th</sup> century, the tradition of stone buildings was abandoned, firstly with the immediately post war housing along existing road frontages, and subsequently with estate developments, for example off Woodland Lea. In the second half of the 20<sup>th</sup> century, infill development intensified so new housing came to occupy almost all the small fields (closes) that previously existed between cottages. By the end of the century almost every space within the village had been built up, so 21<sup>st</sup> century development will have to extend the traditional built up area of the village.

It is likely that opportunities for infill development will continue to be sought and potential for further expansion of the village considered.

It is therefore important that the research and analysis of the Conservation Area Appraisal and the experience gained in implementing the Village Design Statement is now brought to bear to ensure new development reinforces and enhances the special character of Helpston.

# 9.2 <u>Recent Studies and Policy Documents</u>

**Helpston Village Design Statement 2001:** The village design statement analyses the historic environment of the village and presents a comprehensive policy framework supported by explanatory text to guide how local character, distinctiveness and historic features can be protected and enhanced with future development.

**Helpston Conservation Area Appraisal 2008:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of the today's village and its setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village. These include

increasing the size of the conservation area and the addition of further buildings to the statutory list.

# 9.3 Specific Helpston Policy

Having reviewed the recent studies and policies documents for Helpston, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Helpston will be tested against General Village Policies (Section 3), the policy below and on the following two pages, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

# Policy Village Design SPD 1 – Helpston

Development proposals in Helpston will be determined taking account of the following guiding principles:

#### Help 1 Conservation

In addition to wider LDF policy on listed buildings, conservation areas etc humble, existing period buildings should be preserved, where possible, taking care not to destroy existing external period features.

#### Help 2 Housing and other Buildings

All housing development – including extensions, conversions and replacement of existing features as well as new housing – should be in keeping with the character of the surrounding area, particularly with reference to the following:

- (a) Density of development
- (b) Orientation and rhythm of development along roads.
- (c) Sufficient space should be left between properties to ensure adequate light and to preserve views of the surrounding countryside.
- (a) In areas where groups of houses have regular set-backs, rooflines and the like, these alignment features should be respected.

#### Help 3 Overall Design (within the conservation area)

- (a) All new buildings which affect the street scene should be traditional in form, embodying materials, colours and general design features of near neighbours so that they blend in without obvious discontinuity. This should not imply a design pastiche. Modern designs are acceptable if they respect their settings.
- (b) Alterations, extensions and replacements should have regard to nearby structures,, but the predominant concern should be to preserve and enhance the design integrity of the existing structure.
- (c) Extensions which are immediately integrated with existing structures as part of the street scene should be highly sympathetic to existing designs, but other extensions (especially those which are further removed or not part of the street scene) may vary in style, even within the same curtilage, but should nevertheless respect the integrity and setting of nearby buildings.

#### Help 4 Overall Design (within other areas)

(a) All new buildings should embody contemporary or traditional designs using materials, colours and general design features sympathetic with near neighbours.

(b) Alterations, extensions and replacements should have regard to nearby structures, a predominant concern being to preserve and enhance the design integrity of existing groups of buildings of similar design.

Help 5 Selection of Materials

Where consent is required:

- (a) All materials should be of good quality and appropriate in form and colour and sympathetic to existing buildings.
- (b) Modern materials, especially plastics such as uPVC, will only be permitted for replacements when they fully reflect the colour, form and proportions of the originals. They are unlikely to be appropriate within the conservation area or on a listed building.
- (c) Rendering, masonry paint and applied stone cladding to replace original materials, particularly in terraced houses or groups of houses, will require permission, except where it was an element of the original design.
- (d) Replacement roof slates should be new or reclaimed slates which visually match the old slates.

#### Help 6 Particular Design Elements

- (a) Developers should pay particular attention to fenestration, doorways, chimneys and ornamentation, all of which are an important part of the public scene. Retention, repair or replacement of all such elements, rather than removal, should be an important objective and replacements should retain the scale and design of the original. The relationship of solid and void in walls should be maintained.
- (b) New roof lights should be carefully considered in terms of overall design, position and size. Those which substantially alter the street scene or otherwise adversely affect the design of a building should be avoided and will be refused consent, if consent is needed.
- Help 7 Landscaping
  - (a) Wherever relevant and justified, new developments should make provision for:
    - Appropriate hard and soft landscaping
    - Retention of existing hedgerows and mature trees
    - Planting schemes on a scale appropriate to the development allowing sufficient space for growth to maturity; and
    - Amenity areas consistent with a rural village
  - (b) Developments on the edge of the village should give a high priority to landscape design to protect and enhance the external view of the village, avoiding a hard edge to the development area.

#### Help 8 Parking

New parking areas should be screened and landscaped. Large areas of hardstanding should be avoided. Garages and car parking areas should not obscure house fronts.

#### Help 9 New Roadways

If new roadways become necessary the road geometry and housing layout should:

- (a)Reflect existing styles of road layouts and demonstrate an integrated design which encourages awareness of pedestrians and restrains vehicle speed and
- (b)Respect the housing layout, not determine it. The road should not dominate the design.
- (c) Road designs in and around new developments should reduce traffic speeds unobtrusively and effectively.

#### Help 10 Street Lighting, Services and Signs

- (a) Any new development should provide appropriate street lighting of a design consistent with a rural environment.
- (b) Other utility services should be provided underground.
- (c) Signs and street furniture should, where possible, be kept to a minimum and should be consistent with the surrounding area. Shelters, including bus shelters, should be constructed of materials and to a design standard which would be suitable for a dwelling in the same area.

# Help 12 Reuse

Re-use of existing buildings for residential and commercial purposes in keeping with village traditions are encouraged, provided that such re-use is not intrusive and allows the building to be preserved in its traditional appearance.

#### Help 13 The Environment

- (a) Proposed developments that threaten valuable features of the natural environment directly or indirectly, as by introducing unacceptable levels of traffic or noise, should be discouraged.
- (b) Future development patterns should seek to preserve areas of hedgerow and woodland close to the centre of the village.
- (c) Future development should seek to preserve the unique areas around Swaddywell Pit
- (d) Development proposals inside and surrounding the perimeter of the village should enhance the landscaping with open spaces, native trees, hedgerows and shrubs to support wildlife.
- (e) Where possible, developers are encouraged to erect and maintain nest boxes for owls, swifts, swallows, house martins and other native birds. Such considerations are particularly pertinent with reference to convert agricultural buildings to other uses.

HVDS14Employment

- (a) Development which fosters employment with in the village environment and which is consistent with the character of Helpston will be supported.
- (b) Traditional land based industries such as farming, woodland management and stone working will be supported.

# HVDS15 Transportation

Road layouts should be designed to achieve effective but unobtrusive traffic calming measures to reduce speeds inbuilt up areas.

HVDS16 Recreational facilities

In considering recreational facilities for Helpston, support will be given for:

- (a) activities organised and run by local voluntary organisations and
- (b) Activities of wider than local interest which focus on the unique landscape and history of Helpston and do not prejudice its rural character.

# 9.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered in Section 3 of this SPD or elsewhere in the LDF):

#### Outlying Commerce (See LDF)

Commercial enterprises, including retail and industrial enterprises should

- (a) Be of a scale and operational intensity commensurate with a setting in a rural village
- (b) Use designs and materials which complement and blend with their immediate surroundings
- (c) Use designs and layouts for vehicle access and parking which are consistent with the character of the area; and
- (d) To the extent possible, conserve existing shop fronts

Any proposed development in outlining areas should be sensitive to these more rural locations

#### Outlying Agricultural Land (See LDF)

- Any development proposal that destroys the continuity of the network of footpaths and bridleways, either directly or indirectly, should be strongly resisted. These paths have been in use for hundreds of years and will probably outlive the motor car.
- Opportunities to re-use redundant field barns consistent with the local plan should be explored sympathetically by planners, developers and landowners.

The Environment (See LDF)

- Proposal developments that threaten pollution of the natural environment should be discouraged.
- Development proposals inside and surrounding the village should preserve and enhance a safe and reliable water supply free from pollution.

#### Employment (See LDF)

- Businesses related to traditional land based industries are welcomed, provided that they do not introduce an undue risk of noise, traffic, air and water pollution.
- We also welcome proposals consistent with the local plan to convert and preserve redundant agricultural buildings for appropriate commercial/light industrial uses that provide local employment.

Transportation (See LDF)

• Any new developments should provide adequate off street parking within the range provided in the local plan.

Boundary Treatments (See Section 4)

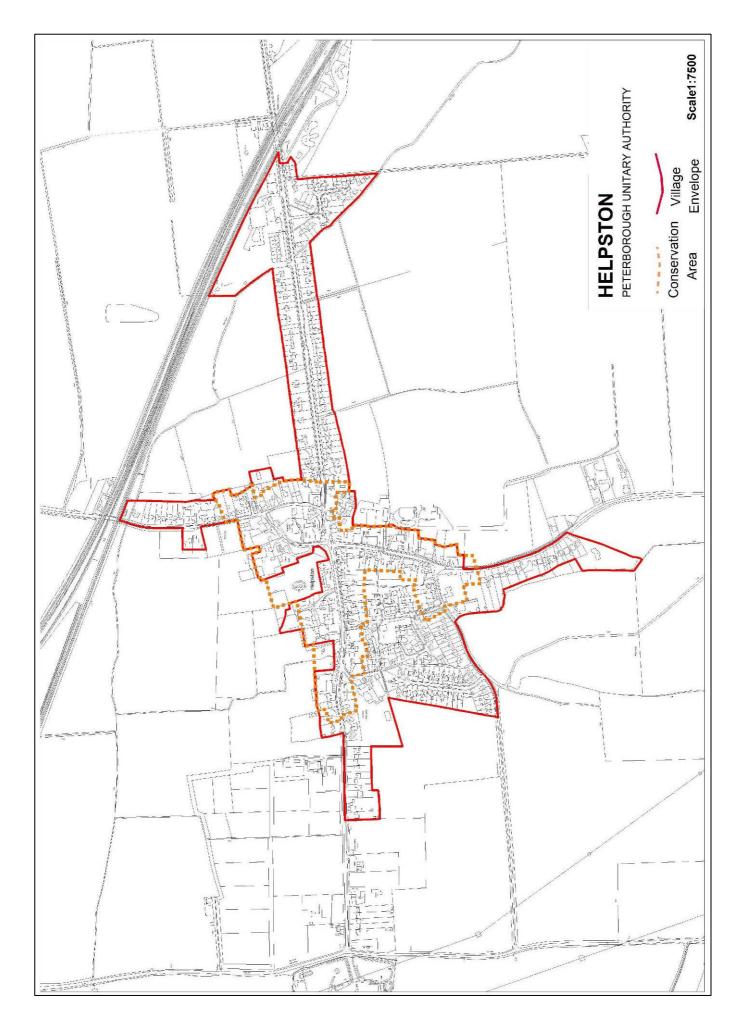
- Stone walls which are an important feature of the conservation area and other areas in the village should be preserved.
- In others areas, where the boundary treatment is a common feature of a group of houses, it should be preserved to its original design.

#### 9.5 Evidence Base

The documents <u>Helpston Village Design Statement 2001</u> and <u>Helpston Conservation Area</u> <u>Appraisal 2008</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

#### 9.6 <u>Map of Helpston</u>

The following map identifies the settlement boundary and conservation area for Helpston at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.



# 10 <u>Thorney</u>

# 10.1 Introduction

Thorney has a long history of settlement due to its strategic importance as a permanently dry gravel island above the surrounding wet fenland. Evidence of Bronze Age, Iron Age and Roman occupation has been uncovered at the fen edge. The present Abbey church dates from 1098. It was at the height of its prosperity during the 13<sup>th</sup> century with several farms, vineyards, lands and a plentiful supply of fresh water and fish

Recent archaeological study of Abbey Fields has indicated that the estate of Thorney Abbey may have extended to the west of the Whittlesey Road. The demise of the Abbey and the absence of monastic order led to a decline in the prosperity of the settlement.

In the mid 19th century the Dukes of Bedford re-built Thorney as a progressive model village to exploit the agricultural potential of the surrounding fenlands and to house the estate workers. Strongly influenced by the philanthropic housing movement, an entire township of cottages, shops, workshops and public buildings serviced by water, and sewage systems, gas supply, post office, public buildings, schools and poor house was built, many designed by the architect Samuel Sanders Teulon. Tree planting was also carried out along the roads and field boundaries in typically Victorian species, mainly horse chestnut and lime and these trees still have a marked influence on the landscape. Much of the model village remains and is probably the major influence on the present day character of Thorney.

Thorney River was canalised to link the village with the main Nene navigation so bulk agricultural produce could be readily exported. In 1866, the railway from Peterborough to Sutton Bridge opened. The model estate village was only to survive as an entity until the early 20<sup>th</sup> century when farms and cottages began to be sold off.

From the 1930's, the coming of motor transport became a major influence on the village. High concrete kerbs and a formal tarmac surface, large street lights and road signage replaced the uncluttered informal appearance and gaslights of the 19th century. A succession of traffic management works and larger, more numerous signs have had an increasingly overpowering influence.

The village altered little in shape until the 1960's when the built structure began to radically change. Today, over 75% of all buildings in the village were built in the 20th century. The 19<sup>th</sup> century model cottages are constructed of the same local white yellow clay brick known locally as the 'Thorney lump' with Welsh slate roofs and variations in form and detail create architectural interest incorporating a variety of detailing. In contrast most of the 20<sup>th</sup> century estates display uniformity in siting, plan form and heights.

In 2005, the new Thorney bypass removed through traffic from the village but the legacy of the former trunk road kerbs, carriageway, street lighting etc remain. The impact of motor vehicles is still influential, from local traffic and parking within the village and from the sight and sounds of the bypass.

It is likely that opportunities for future infill development will continue to be sought and the further expansion of the village. It is therefore important that the research and analysis of the Built Environment Audit and Conservation Area Appraisal and the experience gained in implementing the Village Design Statement is now brought to bear to ensure new development reinforces and enhances the special character of Thorney.

# 10.2 <u>Recent Studies and Policy Documents</u>

**Thorney Built Environment Audit 2002 / 2004:** The Audit methodically assesses the components of the village environment. The relationship between the components is systematically analysed. Through this work a good understanding was gained of historical development and how this has influenced buildings, walls, trees, hedges etc to form the townscape of today's village.

**Thorney Village Design Statement 2005:** This uses the information and analysis of the Built Environment Audit and presents specific guidelines for specific areas within the village and to address particular issues such as the design of new properties and alterations to existing properties.

**Thorney Conservation Area Appraisal. February 2008:** This presents a detailed analysis of the factors that have combined to produce the present appearance and character of today's village and its setting. The Appraisal sets out a detailed management plan to help conserve and enhance the historic fabric, character and appearance of the village.

# 10.3 Specific Thorney Policy

Having reviewed the recent studies and policies documents for Thorney, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Thorney will be tested against General Village Policies (excluding policies BM1 and BM2) (Section 3), the following policy, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

# **SPD Policy** – Thorney

Development proposals in Thorney will be determined taking account of the following guiding principles:

# Thor 1 Social, Retail and Industrial Thorney

The future redevelopment of industrial, commercial and retail properties should be carried out with sensitivity to existing styles and extra care should be taken to ensure that the materials used help to maintain and enhance the village fabric.

# Thor 2 Parks and Greenspaces

Existing open space in and on the fringe of the village should be retained. Trees contribute greatly to visual impact, the historic character and the appearance of the village and should be protected as part of development schemes. Support will be given to tree and hedge planting which help maintain and expand the historic planting on the approach roads to the village and within the village, including the Park, to frame long views and focal points, using appropriate native species.

# Thor 3 The Abbey and its Environs

The exterior of the properties within the Conservation Area reflects the local tradition of Thorney and unsympathetic alterations should be avoided. At times when the existing fabric of these buildings needs repairing, care should be exercised in carrying out such work with regard to the use of appropriate materials and the original appearance of the properties.

# Thor 4 Bedford Cottages

- (a) Any developments on the south side of Wisbech Road should continue to be discrete and screened.
- (b) Extensions to the rear of the Bedford Cottages should be secondary in scale and respect the character and detailing of the original building.
- (c) Minor alterations to the outbuildings so that they can be used in association with the main house should be supported, subject to details and materials to ensure consistent and uniform design treatment.
- (d) There should be a presumption against development within the allotment gardens of the Bedford cottages to maintain the integrity of the model village plan.

# Thor 5 The Tankyard, Station Road & Former School, Church Street

The conservation of the fabric and the character of the Tankyard and the former school buildings are considered essential to the enhancement of the village as a whole. Development will be refused if proposals would harm the fabric and character of these buildings.

## Thor 6 New Housing Developments

Modern design in new housing developments of the 21<sup>st</sup> century will be supported provided the scale and style of such developments respects the traditional characteristics of Thorney and blend in with neighbouring properties.

#### Thor 7 Design Guidelines - Residential

Extensions should be subservient and smaller than the principal building. In all extensions, materials and detailing should match the principal building.

#### Thor 8 Design Guidelines – Planning Controls

At all times, and particularly where unsympathetic alterations have taken place on historic buildings, support will be given to properties which assist in restoring the building to its original condition. Care should be taken to ensure that alterations or works to other buildings within the conservation area enhance the area's overall character and appearance.

#### Thor 9 Design Guidelines – Commercial Developments

The re-use or redevelopment of existing sites for commercial development will be encouraged. It would be expected that such development would be carried out with sensitivity to neighbouring uses and existing building styles and materials to enhance the village fabric.

#### Thor 10 Design Guidelines – Properties within the Conservation Area

- (a) Where windows are beyond repair, then replacement windows should be replicate the style of the original windows and be set back the same depth as the originals. Windows in new buildings should be in harmony with recent similar buildings, and respect neighbouring styles and traditional materials.
- (b) Doors form a focal point on an elevation. Replacement external doors should be appropriate to the period of the property.
- (c) Chimneys should be retained and repaired. Chimneys should be a feature of new houses and match the design and materials of the local style.
- (d) Some parts of the conservation area are characterised by an absence of boundary treatment. Here, the addition of a formal boundary would harm the street scene. Old walls and railings should be preserved and repaired using appropriate materials and reinstated where previously removed village fabric.

#### Thor 11 Building materials for new development within the Thorney conservation area.

Planning permission for new development that may affect the character and appearance of the conservation area and its setting will only be granted if the proposed building materials and way in which they are used is sympathetic to the local building tradition.

The traditional materials or modern materials considered to be sympathetic are:

- (a) Yellow /buff stock bricks accompanied by limestone or artificial limestone dressings such as quoins, sills and lintels.
- (b) Replica Collyweston slate laid in diminishing courses
- (c) Clay pantiles, single roll and preferably in buff/ yellow colouring but also orange in some locations on single storey buildings only.
- (d) Thatch on buildings reminiscent of cottage proportions, and of one, one and a half and two storeys in height only.
- (e) Welsh slates in specific areas where Welsh slates are the predominant material.

- (f) Cast iron or cast aluminium rainwater goods
- (g) Wooden windows.

# Thor 12 Design Guidelines – Properties Outside the Conservation Area

- (a) New buildings should reflect the character of the surrounding development. On sites which are not immediately constrained by neighbouring traditional buildings, there may be scope for innovation although the scale, style and massing will always need to respect the traditional characteristics of Thorney.
- (b) It is important that developers and residents adapting or extending their properties are aware of the need for developments to be safe and secure. Reference should be made to the "Secure By Design" initiative organised by the police.
- (c) Developers and house builders should discuss their schemes with the Police Architectural Liaison Officer at an early stage and prior to submitting their plans. This action would ensure that crime risk is taken into account in local circumstances and in accommodating known risks so the threat to neighbouring properties is not increased.
- (d) The village sustains and is sustained by a few shops and other mixed uses which are part of the area. The change of use of buildings from non-residential to residential is normally acceptable. However, the loss of facilities which serve a local need should be discouraged. The retention of the village's predominantly residential character should be encouraged whilst recognising the importance of small scale mixed uses to the community and character of the area.
- (e) The design of any development abutting the surrounding landscape should reflect the historical and geographical perspective. Buildings on the edge of the village envelope should be particularly sensitive to the low lying, flat and open nature of the surrounding landscape.
- (f) The reuse or development of existing or new sites for commercial development will be encouraged, where it does not adversely affect the privacy or appearance of adjacent properties or the residents lifestyles. It would be expected that such developments would be carried out with sensitivity to neighbouring uses and existing building styles and materials to enhance the village fabric.

# Thor 13 Building Materials for new development outside the conservation area that affects the character and appearance of the historic village in its landscape setting.

Planning permission for new development that may affect the general character and appearance of historic Thorney and setting in the landscape should only be granted if the proposed building materials and the manner in which they are used is sympathetic to the local building tradition.

The traditional materials, or modern materials considered to be sympathetic are:

- (a) Buff /yellow stock bricks with artificial limestone sills, and other dressings.
- (b) Red/brown stock bricks of similar colour and patina to local stock bricks should be applicable to no more than 1 in 10 of new buildings.
- (c) Replica Collyweston slates, laid in diminishing courses
- (d) Small plain tiles in buff colour
- (e) Yellow/buff or red pantiles on single storey buildings only.
- (f) Thatch
- (g) Rainwater furniture should match the types in use in the locality.

# 10.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though the planning policy for these issues is covered in Section 3 of this SDP or elsewhere in the LDF):

## Wildlife:

 Development proposals should be particularly mindful of protected bats, Great Crested Newts and owls are found in Thorney and where possible, support will be given to the creation of new habitats to support such protected species. Where barn conversions or roofing works are undertaken or work in the vicinity of ponds is planned, then it would be the responsibility of the applicant to seek professional advice if there could be an impact on these (and other protected) species. It is important that this action be taken to prevent a detrimental impact on the wildlife and to avoid possible costly delays for the applicant – (See LDF).

#### **Environmental Enhancement:**

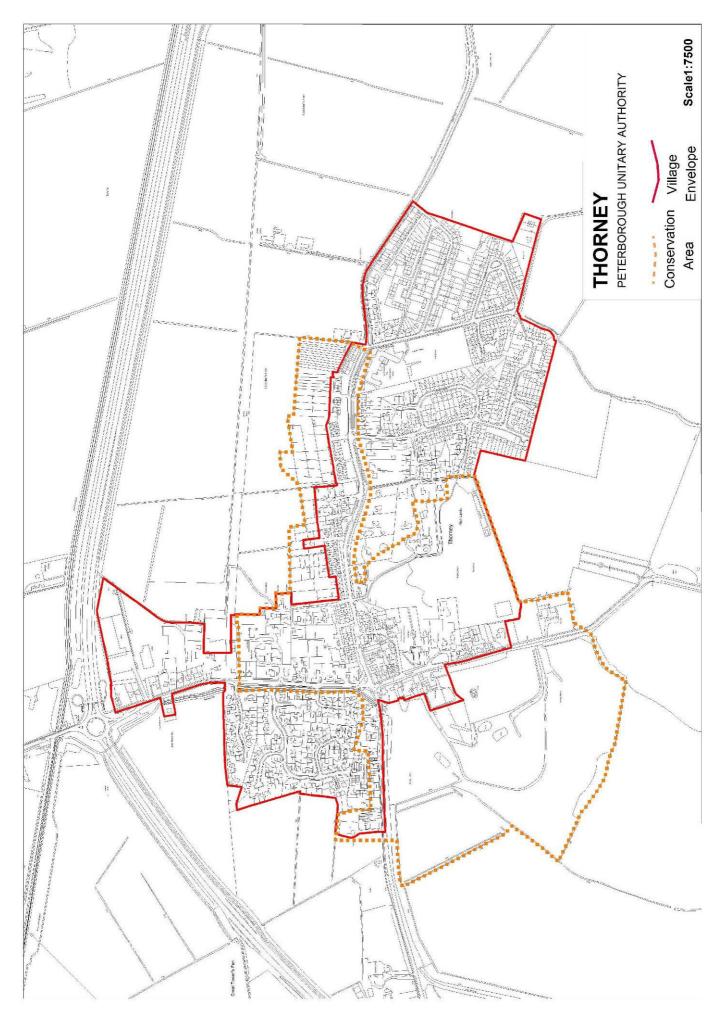
- Wisbech Road is currently designed to accommodate trunk route traffic. Peterborough City Council in consultation with Thorney Parish Council and all interested parties should bring forward an improvement scheme for Wisbech Road to enhance the character of the village.
- Peterborough City Council in liaison with Thorney Parish Council should secure as part of the bypass works a scheme of substantial structural tree and hedge planting along parts of the northern edge of the village to limit the impact of the bypass and the exposed fenland setting. Such planting would help to mitigate the noise nuisance of the bypass traffic and the loss of visual amenity.
- The opportunity to establish and re-establish footpaths, bridleways and cycle paths should be encouraged and developed in conjunction with any applicable development schemes (See Section)

# 10.5 Evidence Base

The documents <u>Thorney Built Environment Audit 2002-2004</u>, <u>Thorney Village Design Statement</u> <u>2005</u> and <u>Thorney Conservation Area Appraisal 2008</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

# 10.6 Map of Thorney

The following map identifies the settlement boundary and conservation area for Thorney at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.



# 11 <u>Ufford</u>

# 11.1 Introduction

Ufford has had a long history of settlement. The current settlement of Ufford probably originates from the early Saxon period, when a wetter, cooler climate forced people to move from the Welland flood plain to higher ground. The name Ufford is thought to be derived from the Saxon for "Uffa's Farm". The settlement continued through Norman times.

There is evidence that Ufford conformed to the typical medieval pattern of three open fields (West or Wood Field, High Field and Low Field, with seasonal summer grazing on the Welland flood meadows and winter grazing on the common heaths and in the woodlands on higher ground. The woodlands also provided fuel and timber for building, implements and furniture.

The earliest surviving buildings are St Andrews church and the Old Rectory, both substantially dating from the 14<sup>th</sup> century. The publication "Our Ufford Heritage", vividly describes the settlement in the 16<sup>th</sup> century. Around the church and Rectory were a scatter of timber framed and thatched cottages, each set in their own close for freeman, with villeins living in no more than shanties.

In the post medieval period, the grip of the feudal system loosened and people were able to assemble their own parcels of land and farm for profit. The income enabled them to build more permanent houses and a number of cottages from the 17<sup>th</sup> century survive to this day.

Into the 18<sup>th</sup> century, Ufford remained a small hamlet of perhaps 50-60 people but major changes were afoot. Even before parliamentary enclosure, Ufford Hall had been built and the grounds laid out on what had previously been open fields. Newport, Compass and Ufford Farms also date from the 18<sup>th</sup> century, indicating the Enclosure Acts of 1799, confirmed a process that by then had largely happened. The small and large farms, of this period also marked the construction of the freestanding stonewalls that are so characteristic of the village. The grounds of the Rectory and Hall and larger houses, were landscaped with great trees, including newly imported exotic species, most notably the Cedars of Lebanon.

The character of Ufford changed markedly from a feudal hamlet, to a stone village, with farm groupings of barns and sheds set close to formal farmhouses, with cottages and works shops spaced along Main Street, each within its own plot, enclosed by coursed stone walls. By the mid 19<sup>th</sup> c the population had risen to almost 200 people.

The village remained largely unchanged until the mid 20<sup>th</sup> c. when ribbon development of new houses and bungalows began along the Walcot and Marholm Roads. Newport Way and Hillside Close marked the construction of new roads for the first time in perhaps 700 years. At the same time, the existing roads were re-engineered, kerbed and metalled. From the 1970's, the traditional rows of cottages were converted and extended to form larger modern houses and the closes developed with infill houses. Gaps were formed in the stone walls and grass verges to accommodate drives for motor cars and outbuildings and dovecots converted into garages. Most of the new houses were constructed of modern bricks and concrete roof tiles, marking and end to the 1000 year tradition of building in stone and wood.

The second part of the 20<sup>th</sup> century also marked the replacement of the mainly open vegetable gardens of the 18<sup>th</sup>, 19<sup>th</sup> and early 20<sup>th</sup> centuries with the ornamental planting now widely available from garden centres.

Although Ufford still has a markedly 18<sup>th</sup> century character, the appearance of the village has probably changed more in the last 40 years of the 20<sup>th</sup> century than in the previous 200 years. The policy frameworks set out in this document will help manage future change to retain the village's essential character and appearance.

# 11.2 <u>Recent Studies and Policy Documents</u>

**Our Ufford Heritage. Frieda Gosling. 2000:** A good historical analysis of the village and parish.

**Ufford Village Design Statement 2002:** The VDS considers the village setting, its vernacular buildings and building materials, the stone walls, open spaces and views and the roads, verges and footways. It then goes onto present policy guidelines to conserve and enhance the existing village and for new development.

**Ufford Conservation Area and Village Appraisal 2007:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of the today's village and its setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village.

# 11.3 Specific Ufford Policy

Having reviewed the recent studies and policies documents for Ufford, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Ufford will be tested against General Village Policies (Section 3), the following policy, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

# SPD Policy – Ufford

Development proposals in Ufford will be determined taking account of the following guiding principles:

- Uff 1 The design of any new building or an extension to an existing building should be sympathetic to its neighbours and in keeping with the village environment.
- Uff 2 Traditional materials should be used wherever possible, particularly on listed buildings and in the conservation area.
- Uff 3 Where consent is required, wooden windows and wooden doors should be used in the conservation area and on listed buildings.
- Uff 4 Cast iron or aluminium rainwater goods will be supported on new buildings in the conservation area and in the restoration of historic buildings.
- Uff 5 Opportunities for high quality contemporary design will be supported, provided it is sympathetic to the character of the surrounding area.
- Uff 6 The spacing and density of any new development should be consistent with that already existing in Ufford.
- Uff 7 All new buildings and extensions should be appropriate in size to the proportions of the space available and should not overlook or dominate existing buildings and gardens or infringe privacy.
- Uff 8 Limestone walls are an essential feature of the village and should be preserved and, where necessary, repaired with natural stone.
- Uff 10 Existing open spaces and views should be retained. New development should not result in the loss of important open views, in particular, of the church, Ufford Hall and the roof lines and frontages of old buildings in the conservation area.
- Uff 11 New roads and accesses should be designed sympathetically to respect the existing character of the village and seek to calm traffic speeds. The materials used for roads and kerbsides should also add to the character of the village.

# 11.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered elsewhere in the LDF):

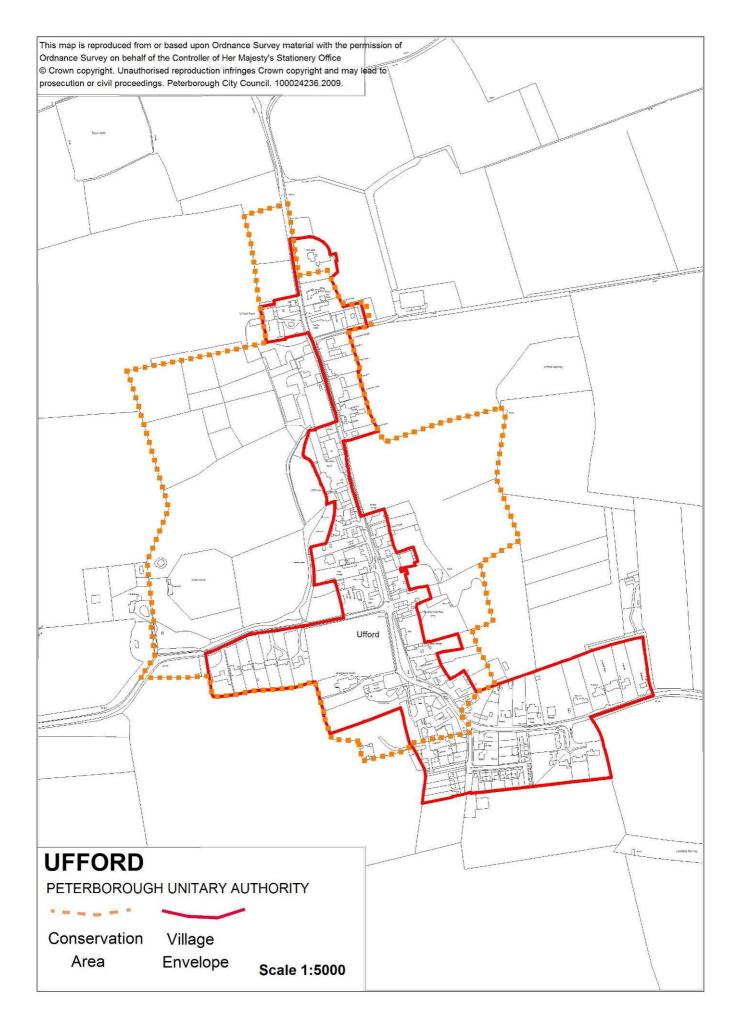
- The current village envelope should be maintained (See LDF).
- Damage to significant archaeology should be avoided, but where this is not possible, provision should be made for their recording before disturbance (See LDF).

# 11.5 Evidence Base

The documents <u>Ufford Village Design Statement 2002</u> and <u>Ufford Conservation Area Appraisal</u> <u>2007</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

#### 11.6 Map of Ufford

The following map identifies the settlement boundary and conservation area for Ufford at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.



# 12 Wansford

# 12.1 Introduction

It is known that the Nene Valley was occupied since earliest times and remains of Bronze and Iron Age settlements and monuments have been discovered in Wansford and adjoining parishes. In these times, the Nene was a wider, un-channelled river with extensive flood plains. In Roman times, the river was canalised and a small port and wharfage established at the junction of the river and Ermine Street (the A1). This strategic position continued into medieval times, when a wooden bridge crossing was recorded in 1221. This was replaced by a stone bridge in 1577. From this time, there were regular edicts, requiring the improvement of the road and the navigation.

By the 17<sup>th</sup> c the road became increasingly important, the bridge was partially rebuilt and buildings such as the Haycock and Greystones were erected to take advantage of road traffic. By the 18<sup>th</sup> century, turnpike commissioners were responsible for improving the Great North Road and the agricultural revolution meant that Wansford was well placed to take advantage of its position as an interchange. The frontage and barns to the rear of Wharf End and other buildings dates from this time.

Wansford changed significantly in the first half of the 19<sup>th</sup> century, when the Dukes of Bedford improved the navigation, installing locks from Northampton to the Wash. Sawmills, papermills and other industries date from this time along with the houses, workshops and other buildings. The arrival of the railways in 1852 also brought trade and allowed rapid export of agricultural goods to the cities. As a result, trade flourished and The Haycock (formerly The Swan) and other inns, workshops, stables and wharehouses that lined the river and main street all prospered.

The re-routing of the A1 in 1929 by passed the village and passing road trade greatly diminished as vehicular traffic replaced horses. During this interwar period, semi-detached housing quite unlike the traditional buildings began to line the frontage of the Old Leicester Road and set back from the Peterborough Road. During World War II, the railway and river continued to be important transport arteries but in the 1960's the railway was closed under the Beeching rationalisation. At this time, new individual dwellings, mainly bungalows, began to line road existing road frontages and the Nene Close estate was built. By the 1970's, estate development, notably Robins Field and Black Swan Spinney appeared. Estate development continued in the last quarter of the 20<sup>th</sup> century with Robinswood, Thackers Close and Swanhill houses.

In the last half of the 20<sup>th</sup> century, Wansford was transformed from a compact cluster of stone, thatch and Collyweston buildings, mainly clustered around the Old North Road / Peterborough Road junction, to a spreading settlement reaching far beyond the village boundaries that had existed since medieval times.

It is likely that opportunities for infill development will continue to be sought and potential for further expansion of the village considered. It is therefore important that the research and analysis of the Conservation Area Appraisal and the experience gained in implementing the Village Design Statement is now brought to bear to ensure new development reinforces and enhances the special character of Wansford.

# 12.2 <u>Recent Studies and Policy Documents</u>

**Wansford Conservation Area Appraisal 2008:** This presents a detailed analysis of the historical factors that have combined to produce the present appearance and character of the today's village and its setting. The Appraisal makes specific recommendations to help conserve and enhance the historic fabric, character and appearance of the village.

**Wansford Village Design Statement 2003:** The village design statement outlines the historical analysis of Wansford and sets out Guidelines to protect the villages distinct character and heritage and help assimilate new development.

# 12.3 Specific Wansford Policy

Having reviewed the recent studies and policies documents for Wansford, the following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of those documents. As such, all planning applications for development in Wansford will be tested against General Village Policies (Section 3), the policy on the following page, as well as wider Peterborough-wide planning policies, in order to determine whether such development proposals should be granted permission.

# 12.4 Other issues raised by the VDS

In addition to LDF policy and the policies in this SPD, the Parish Council also wanted to remind developers and landowners of the following issues which they find particularly important (though any planning policy for these issues is covered in Section 3 of this SPD and or elsewhere in the LDF):

#### Design guidelines within the conservation area

- New boundary walls should be of natural stone or a matching equivalent with appropriate regard to sympathetic colouring. Brick, block or reconstituted stone should be considered unacceptable (See Section 3).
- Conformity (of design and materials) with the existing local vernacular should be considered paramount (See Section 3 and LDF).
- Traditional tiles and slates should not be replaced with other coloured or differently profiled substitutes or manufactured materials that conflict with neighbouring properties (See Section 3).

#### General design guidelines

- Developers are encouraged to provide adequate off road parking provision consistent with the Local Plan policies (See LDF).
- Inappropriately positioned masts, aerials and satellite dishes should be Discouraged .

# 12.5 Evidence Base

The documents <u>Wansford Village Design Statement 2003</u> and <u>Wansford Conservation Area</u> <u>Appraisal 2008</u> have been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

#### 12.6 Map of Wansford

The map on the next but one page identifies the settlement boundary and conservation area for Wansford at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.

# SPD Policy – Wansford

Development proposals in Wansford will be determined taking account of the following guiding principles:

## Design guidelines within the conservation area

Wans 1 Any new development should be traditional in design and reflect the materials, colours and sufficient features of neighbouring properties to ensure continuity and harmony.

Wans 2 Ridge height and existing, ancient sightlines and views should be carefully considered, evaluated and taken into account.

Wans 3 Roof pitch and roofing materials, dormer window, chimneys, gable ends and porches should harmoniously blend with existing styles, colours and features of established buildings.

Wans 4 Replacement doors and windows and the addition of conservatories, orangeries, pergolas and similar features, residents and developers should consider the cumulative and particular effect on the conservation area.

Wans 5 Guttering, downpipes and similar services should, if appropriate, be replaced on the basis of like for like in order to maintain or enhance the design quality of the building.

Wans 6 The scale and detail of replacement doors and windows should retain the balance and symmetry of the originals and the relationship between voids and the solid walls, should not be compromised or destroyed of the original windows.

Wans 7 Where consent is required, replacement (windows, doors and fascias and gutters) in uPVC and similar contemporary materials will only be supported where they fully reflect and conform to the colour, shape and durability of the originals. Wherever and whenever possible their use should be avoided in favour of the original materials employed.

Wans 8 Where consent is required, cement rendering or the use of masonry paint to conceal damaged or worn bricks or stonework should be avoided.

Wans 9 Existing chimneys should be re-pointed and renovated wherever possible and should not be removed, shortened or fitted with conspicuous cowls. Any new chimneys should take their cue from existing styles, regardless of the fact that early styles are sometimes of significant height to provide the necessary draw for wood fuelled fires.

Wans 10 Where consent is required rooflights should not be installed on the street side of any property.

Wans 11 Extensions should always reflect the character of the main building with flat roofs to be refused unless no alternative exists, and the benefits of the extension outweigh the negative aspects of the flat roof.

Wans 12 New street lighting in the conservation area should be sympathetic to the surroundings.

#### Design guidelines outside the conservation area

Wans 13 As part of landscaping schemes indigenous broad leaved tree varieties will be supported wherever possible; fast growing evergreens should be avoided.

Wans 14 Infill developments and extensions should respect the existing building lines, spacing and all existing hedges; stone walls should be preserved. Gaps between buildings are of the utmost importance in maintaining the feeling of spaciousness that is an important characteristic of Wansford.

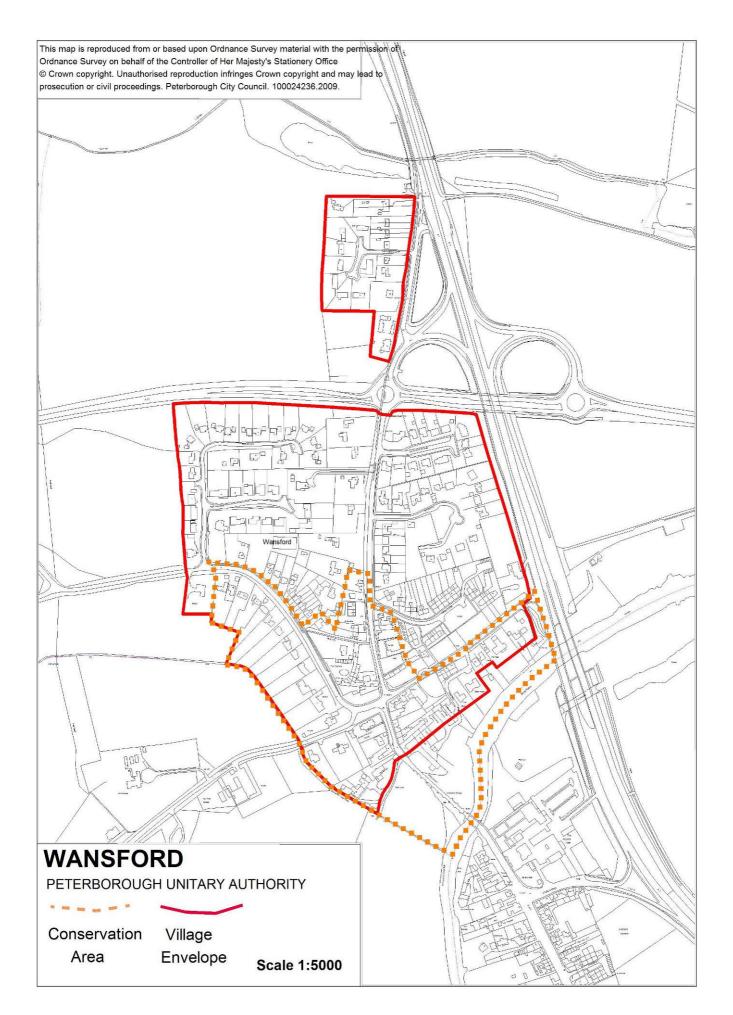
Wans 15 New buildings on the peripheries of the village should give high priority to landscaping to protect and enhance all village approaches. The development of a "hard edge" to the village contour should be avoided.

Wans 16 Extensions to existing properties should ensure that space for essential maintenance and continuance of adequate light is not compromised.

Wans 17 Building materials should be of good quality and of a colour, style and form to harmonise with their surroundings.

Wans 18 Suitable provision should be made for landscaping and grass verges as appropriate, and the retention of mature indigenous tree, hedgerows and old stone walls.

Wans 19 All street signs and furniture should be kept to the minimum. Where replacements and additions to street furniture are proposed, they should respect and be sympathetic to the village scene and care must be exercised to ensure they blend with their surroundings.



# 13 <u>Wothorpe</u>

# 13.1 Introduction

The origins of the great majority of settlements along the Welland valley can be traced to Saxon times. Wothorpe is quite different. Today's settlement comprises two distinct parts. Wothorpe on the Hill does appear to have Saxon origins, but due to plague and changing ownerships, the church was pulled down in 1555, remaining residents abandoned the site and the medieval village was lost. In the early 17<sup>th</sup> century, Thomas Cecil built Wothorpe Tower but in turn, this was partially demolished and succeeded by a small group of farm buildings.

The current Wothorpe village was created following the Enclosure Award of 1797. This set out three bridleways which became known as First Drift, Second Drift and Far Road, with allotments of land in between. Over the years, these have been developed as residential plots, a process that began in the 18<sup>th</sup> century and continued through the 19<sup>th</sup> and 20<sup>th</sup> centuries to this day. The area is characterised by low-density development mainly individually designed family houses set in large landscaped gardens giving a semi-woodland setting. The majority of buildings date from the mid 20<sup>th</sup> century.

# 13.2 <u>Recent Policy Document</u>

**Wothorpe Village Design Statement 2006:** The Village Design Statement provides an historical analysis of the settlement and surrounding landscape and presents a series of guidelines to preserve the historical and natural heritage and protect the character of the settlement and encourage the use of the many local footpaths and bridleways.

# 13.3 Specific Wothorpe Policy

The following policy captures those elements where the planning system can make a positive contribution to meeting the aims and goals of that document.

As such, all planning applications for development in Wothorpe will be tested against General Village Policies (Section 3), the policy below for Wothorpe, as well as wider Peterborough planning policies, in order to determine whether such development proposals should be granted permission. All planning applications for development in Wothorpe will be also tested against Policy SA19 Special Character Area once it is adopted in the 'Peterborough Site Allocations DPD' (due for adoption by end of 2011). The current draft policy is given on the next page:

# Policy Village Design SPD 1 – Wothorpe

Development proposals in Wothorpe will be determined taking account of the following guiding principles:

VDS1 <u>Architectural Character</u>: The architectural design should ensure that any new building relates to the existing buildings around it. It does not have to replicate previous built forms but may reinterpret the existing built forms and materials in a modern way that respects the existing content.

VDS2 <u>Scale</u>: The scale, height and bulk of any development will have an important influence on the quality of the environment and character of Wothorpe and therefore should be carefully considered.

VDS3 <u>Relationship between buildings</u>: (Proposed) Developments should consider the relationship between buildings, the open spaces and the opportunities there are for landscaping.

VDS4 <u>Overdevelopment</u>: Development that as a result of a large scale dwelling or multiple properties with minimal space separating the buildings, little opportunity for landscaping, or amenity space will not be approved.

VDS5 <u>Location of New Development</u>: The location of any new development must be carefully considered in order to provide a robust and coherent composition of built form relative to the rest of Wothorpe.

VDS6 <u>Building Lines</u>: Development should have an appropriate level of enclosure and its building line should relate to the adjacent properties. Attention should be given to the relationship of the new building to views and vistas. Consideration should be given to the maintenance of the 10m wide bridleway.

VDS7 <u>Building Heights</u>: Building heights should relate to the forms and proportions of the surrounding buildings.

VDS8 <u>Landscaping</u>: Provision should be made for appropriate hard and soft landscaping, retention of existing hedgerows and mature trees and planting schemes on a scale appropriate to the development allowing sufficient space for growth to maturity.

VDS9 <u>Home Improvements</u>: Improvements to existing properties through extension or conversion plans should be appropriate in size to the proportions of the space available. They should not overlook or dominate existing buildings and gardens thus infringing their privacy and they should preserve the design integrity of the existing structure.

# EXTRACT FROM THE EMERGING SITE ALLOCATIONS DPD – PLEASE CHECK STATUS OF THIS POLICY BEFORE APPLYING IT

#### Policy SA19 Special Character Areas

To preserve the special character of [the special character areas, including Wothorpe] the City Council will assess proposals for development against the following Special Character Area criteria:

- *Garden Sub-Division:* There should be no sub-division of gardens if this adversely affects the established pattern of development (such as creating plots significantly smaller than the average for the Area), amenity space and/or the loss of trees or boundary hedges.
- *Extensions and Alterations:* Incremental changes in the size and appearance of existing buildings will not be permitted if it harms their character and that of the Area. Alterations should be sympathetic to the original style and of an appropriate scale to maintain their character. Extensions that result in excessive site coverage, immediate or eventual loss of trees or hedges, or preclude the planting of suitable species of trees or hedges will not be supported.
- *Design:* Any new development must enhance the character and appearance of the Area. It must respect the scale, massing, depth, materials and spacing of established properties. Integral garages should be avoided. Garages should be sited behind the building line to the side of the dwelling.
- Analysis and Design Statement: All applications for development should be accompanied by a site analysis and design statement that demonstrates how the proposal takes into account the Area's special character.
- *Trees:* Where trees are present a detailed tree survey must be carried out that identifies the location, type, height, spread and condition.

[Wothorpe specific]

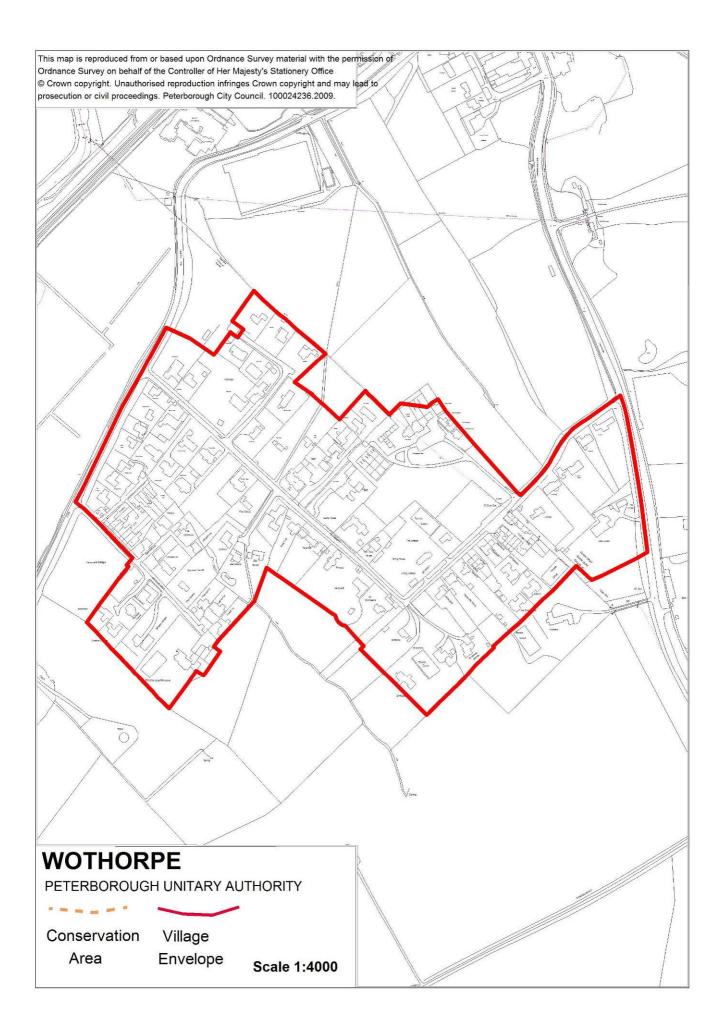
- All development proposals must ensure that the mature landscape character is maintained through the retention of existing trees, boundary hedges, walls and grass verges. Existing space around buildings should be maintained to preserve large trees.
- Proposals for whole or part demolition of any building or to intensify the use of plots in a way that adversely affects the current integrity of the area will not be supported.
- There will be a presumption against increased access and hard-standings, except where it can be shown to be necessary, and does not dominate the site or harm existing landscaping.
- Existing frontage hedging must be retained. Where this is absent, evergreen hedging species should be used. A combination of hedging and walls may be considered where the hedging predominates.

#### 13.4 Evidence Base

The <u>Wothorpe Village Design Statement</u> has been used as the evidence base to form Policy SPD1. The SPD will be refreshed approximately every 2-5 years to pick up on necessary changes and cross referencing.

#### 13.5 Map of Wothorpe

The following map identifies the settlement boundary for Wothorpe at the time of going to press. Please note that, from time to time, village boundaries do change so always check the latest version of the Proposals Map if in doubt.



#### 14 Contacts & Further Information

If you have a query regarding any aspect of the **Local Development Framework** please email: <u>planningpolicy@peterborough.gov.uk</u> or telephone: **01733 863872**.

For queries about **planning applications**, please contact Planning Control please

e-mail planningcontrol@peterborough.gov.uk or telephone 01733 453410.

Details of Peterborough City Council Pre-application service can be found on our website at <u>www.peterborough.go.uk</u>

# **APPENDIX 1 - The Evidence Base**

#### Village Design Statements

Castor and Allsworth Village Design Statement 2004 Bainton Village Design Statement 2001 Barnack and Pilsgate Village Design Statement 2001; Glinton Village Design Statement 2007 Helpston Village Design Statement 2001 Thorney Village Design Statement 2005 Ufford Village Design Statement 2002 Wansford Village Design Statement 2003 Wothorpe Village Design Statement

#### **Conservation Area Appraisals**

Ailsworth Conservation Area Appraisal 2009 Draft Bainton Conservation Area Appraisal 2010 Barnack Conservation Area and Village Appraisal 2007 Castor Conservation Area Appraisal 2008 Glinton Conservation Area Appraisal 2009 Helpston Conservation Area Appraisal 2008 Thorney Conservation Area Appraisal 2008 Ufford Conservation Area Appraisal 2007 Wansford Conservation Area Appraisal 2008

#### Other documents

Ailsworth Built Environment Audit 2002-2004 Castor Built Environment Audit 2002 / 2004, Thorney Built Environment Audit 2002-2004 Barnack and Pilsgate Parish Plan 2005 Peterborough Local Plan (First Replacement) 2005 This page is intentionally left blank